# Healthcare Committee Group B proposals 2022 Report

Item	Code Change Number	Section numbers	Topic	
HC1	EB032-22	IEBC 308.1	IEBC BCAC 30 Carbon monoxide detectors	
HC2	EB116-22	IEBC Appendix E(New)	BCAC IEBC 28 Appendix for emergency operations	
HC3	EB071-22	IEBC: SECTION 202 (New), 503.15, 804.11	CHC Ambulatory care definitions	
HC4	EB098-22	IEBC: 1011.5.1, 1011.5.2, 804.12.2	CHC occupied roof (guards)	
HC5	EB073-22	IEBC: 503.16 (New), 902.3 (New)	CHC Ambulatory care Level 3	
HC6	EB056-22	IEBC: 502.5 (New), 1101.4 (New)	CHC Addition for Group I-1	
HC7	EB095-22	IEBC: 1002.3	CHC COO for Group I-1	
HC8	EB072-22	IEBC: 503.16 (New), 503.16.1 (New), 902.2 (New), 902.2.1 (New)	CHC upgrade/declare a condition for existing I-1 occupancies	
	S062-22	Definition of wind borne debris, 1609	wind load changes - see definition	
	S074-22	Table 1604.5	risk category - Group I-2	
	S077-21	Table 1604.5	risk category - Group I-1	
	EB023- 22	306.6	clarification of Type B units – altered or added	
	G2-22	Definition of life safety components	Risk category requirements (Heard by S)	

# EB23-22

IEBC: 306.6, 306.7, 306.7.3, 306.7.4, 306.7.10, 306.7.10.1, 306.7.10.2, 306.7.10.3

Proponents: Mike Nugent, representing Building Code Action Committee (bcac@iccsafe.org)

# 2021 International Existing Building Code

#### Revise as follows:

**306.6 Additions.** Where additions contain dwelling and sleeping units, the accessibility requirements shall apply only to the quantity of the dwelling or sleeping units in the addition. Provisions for new construction shall apply to additions. An addition that affects the accessibility to, or contains an area of, a *primary function* shall comply with the requirements in Section 306.7.1.

**306.7 Alterations.** A *facility* that is altered shall comply with the applicable provisions in Chapter 11 of the International Building Code,ICC A117.1 and the provisions of Sections 306.7.1 through 306.7.16, unless *technically infeasible*. Where compliance with this section is *technically infeasible*, the *alteration* shall provide access to the maximum extent technically feasible.

- 1. The altered element or space is not required to be on an accessible route, unless required by Section .
- 2. Accessible means of egress required by Chapter 10 of the International Building Code are not required to be provided in existing facilities.
- 3. The *alteration* to Type A individually owned dwelling units within a Group R-2 occupancy shall be permitted to meet the provision for a Type B dwelling unit.
- 4. Type B dwelling or sleeping units required by Section 1107 of the International Building Code are not required to be provided in *existing buildings* and *facilities* undergoing *alterations* where the *work area* is 50 percent or less of the aggregate area of the building.

**306.7.3 Alteration of Type A units.** The *alteration* to Type A individually owned dwelling units within a Group R-2 occupancy shall be permitted to meet the provision for a Type B dwelling unit.

**306.7.4 Type B units.** Type B dwelling or sleeping units required by Section 1108 of the International Building Code are not required to be provided in *existing buildings* and *facilities* undergoing *alterations* where the *work area* is 50 percent or less of the aggregate area of the building.

#### Revise as follows:

**306.7.10 Determination of number of units.** Where Chapter 11 of the *International Building Code* requires Accessible, Type A or Type B units and where such units are being altered or added <u>within an existing building</u>, the number of Accessible, Type A and Type B units shall be determined in accordance with Sections 306.7.10.1 through 306.7.10.3.

**306.7.10.1 Accessible dwelling or sleeping units.** Where Group I-1, I-2, I-3, R-1, R-2 or R-4 dwelling or sleeping units are being altered or added within an existing building, the requirements of Section 1108 of the International Building Code for Accessible units apply only to the quantity of spaces dwelling or sleeping units being altered or added.

**306.7.10.2 Type A dwelling or sleeping units.** Where more than 20 Group R-2 dwelling or sleeping units are being altered or added within an existing building within an existing building, the requirements of Section 1108 of the International Building Code for Type A units apply only to the quantity of the spaces dwelling or sleeping units being altered or added.

**306.7.10.3 Type B dwelling or sleeping units.** Where four or more Group I-1, I-2, R-1, R-2, R-3 or R-4 dwelling or sleeping units are being added, the requirements of Section 1108 of the International Building Code for Type B units apply only to the quantity of the spaces being added. Where Group I-1, I-2, R-1, R-2, R-3 or R-4 dwelling or sleeping units are being altered or added within an existing building and where the work area is greater than 50 percent of the aggregate area of the building, the requirements of Section 1108 of the International Building Code for Type B units apply only to the quantity of the spaces dwelling or sleeping units being altered or added.

**Reason:** The intent of this proposal is to clarify where 'adding' units is for additions or for within existing buildings. With the current text change of occupancy for all or part of a building that converts from another use to apartments or hotel rooms could be interpreted as adding units, or an alteration

The added sentence to Section 306.6 would clarify that only the dwelling units in the addition are considered for application of accessibility, not where the addition would now push the entire buildings to over 20 units (Type A) or 4 or more (Type B). This is consistent with FHA.

The text in the first sentence of Section 306.7.10.3 appears to addresses additions for Type B units in a section that is under alterations (306.7). The modification to Section 306.6 will address physical additions. Section 306.7.10.3 will address alterations and added units within existing buildings. This will also provide similar terminology for all three types – Accessible, Type A and Type B. This requirement exceed FHA.The current text for Accessible and Type A units is not clear if this is talking about additions; or units being added within an existing building where they did not exist before. The revised text in Sections 306.7.10, 306.7.10.1 and 306.7.10.2 would clarify that this section is for alterations, including a change of occupancy of part or all of a building.

This proposal is submitted by the ICC Building Code Action Committee (BCAC).

BCAC was established by the ICC Board of Directors in July 2011 to pursue opportunities to improve and enhance assigned International Codes or portions thereof. In 2020 and 2021 the BCAC has held several virtual meetings open to any interested party. In addition, there were numerous virtual Working Group meetings for the current code development cycle, which included members of the committee as well as interested parties. Related documents and reports are posted on the BCAC website at <a href="https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/building-code-action-committee-bcac/">https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/building-code-action-committee-bcac/</a>.

Cost Impact: The code change proposal will not increase or decrease the cost of construction

This proposal is merely trying to clear up the applicability of when Accessible units, Type A units and Type B units must be added. Clarification between additions to existing buildings and an addition of new units or alterations to existing units in the existing buildings inappropriately which will avoid requiring more Accessible Units, Type A units and Type Units than is required. The proposal is not intended as a technical change.

# EB32-22

**IEBC: SECTION 308, 308.1** 

**Proponents:** Mike Nugent, representing Building Code Action Committee (bcac@iccsafe.org); John Williams, representing Committee on Healthcare (ahc@iccsafe.org); Robert Marshall, representing FCAC (fcac@iccsafe.org)

## 2021 International Existing Building Code

# SECTION 308 CARBON MONOXIDE DETECTION

#### Revise as follows:

**308.1 Carbon monoxide detection.** Where an *addition*, *alteration*, *change of occupancy* or relocation of a building is made to <u>an existing building Group I-1, I-2, I-4 and R occupancies and classrooms of Group E occupancies</u>, the *existing building* shall be provided with carbon monoxide detection in accordance with the International Fire Code or Section R315 of the *International Residential Code*.

#### **Exceptions:**

- Work involving the exterior surfaces of buildings, such as the replacement of roofing or siding, the addition or replacement of windows or doors, or the addition of porches or decks.
- 2. Installation, alteration or repairs of plumbing or mechanical systems, other than fuel-burning appliances.
- 3. Work classified as Level 1 Alterations in accordance with Chapter 7.
- 4. Carbon monoxide detection is not required in each sleeping unit where carbon monoxide detection, which transmits an alarm signal to an approved location, is provided in each space containing a carbon monoxide source.

**Reason:** The change to the first paragraph in Section 308.1 to make this section consistent with the actions taken on Group A on F102-21 and F116-21 which broadened the requirements for CO detection to all occupancies that present a CO hazard.

Regarding the addition of Exception 4, the revised text in F102-21 and F116-21 expands the CO source to include stoves and fireplaces, not just fuel fired appliances. The Healthcare committee identified that this would require CO detectors in every sleeping unit in hospitals and nursing homes that had a CO source in the building, such as a gas stove or a fireplace, no matter how far away the sleeping rooms were from the CO source. The 2024 IBC/IFC exceptions for CO detectors in the room where the source is located is only for furnaces.

This is also a concern for other occupancies, such as jails, dorms or hotels. Since these locations are outside the scope of the Healthcare committee, the Healthcare committee worked with BCAC and FCAC to expand this proposal. The committees will work together next cycle to address this concern in the IBC/IFC.

Since the 2024 IBC/IFC is not yet available, the following 2024 draft is provided to show the concern. F102 -21 had an extensive public comment. The revisions to the current text would read as follows:

CARBON MONOXIDE SOURCE. A piece of commonly used equipment or permanently installed appliance, fireplace or process that produces or emits carbon monoxide gas.

- 915.1.1 Where required. Carbon monoxide detection shall be <u>installed provided in Group I-1, I-2 and I-4</u>, and R occupancies in the locations specified in Section 915.2 where any of the <u>following</u> conditions in Sections 915.1.2 through 915.1.6 exist.
- 1. In buildings that contain a CO source.
- 2. In buildings that contain or are supplied by a CO producing forced-air furnace
- 3. In buildings with attached private garages
- 4. In buildings that have a CO producing vehicle that is used within the building.
- 915.2 Locations . Where required by Section 915.1.1, carbon Carbon monoxide detection shall be installed in the locations specified in Sections 915.2.1 through 915.2.6 915.2.3.
  - 915.2.2 Sleeping units. Carbon monoxide detection shall be installed in sleeping units.

Exception: Carbon monoxide detection shall be allowed to be installed outside of each separate sleeping area in the immediate vicinity of

the sleeping unit where the sleeping unit or its attached bathroom does not contain a fuel-burning appliance CO source and is not served by a <u>carbon monoxide producing</u> forced-air furnace.

915.2.4 CO producing forced-air furnace. Carbon monoxide detection, complying with Item 2 of Section 915.1.1 shall be installed in all enclosed rooms and spaces served by a fuel-burning, forced-air furnace.

#### Exceptions:

- 1. Where carbon monoxide detector is provided in the first room or space served by each main duct leaving the furnace, and the carbon monoxide alarm signals are transmitted to an approved locations.
- 2. Dwelling units that comply with Section 915.2.1.

This proposal is submitted by the ICC Building Code Action Committee (BCAC), ICC Fire Code Action Committee (FCAC) and the Committee on Healthcare (CHC)..

BCAC was established by the ICC Board of Directors in July 2011 to pursue opportunities to improve and enhance assigned International Codes or portions thereof. In 2020 and 2021 the BCAC has held several virtual meetings open to any interested party. In addition, there were numerous virtual Working Group meetings for the current code development cycle, which included members of the committee as well as interested parties. Related documents and reports are posted on the BCAC website at <a href="https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/building-code-action-committee-bcac/">https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/building-code-action-committee-bcac/</a>.

The FCAC was established by the ICC Board of Directors to pursue opportunities to improve and enhance assigned International Codes with regard to fire and life safety in new and existing buildings and facilities as well as the protection of life and property in wildland urban interface areas. In 2020 and 2021 the Fire-CAC held multiple virtual meetings that were open to any interested party. In addition, there were numerous virtual specific working group meetings that were also open to any interested parties, to develop, discuss and debate the proposed changes. Related documentation and reports are posted on the FCAC website at: <a href="https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/fire-code-action-committee-fcac/">https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/fire-code-action-committee-fcac/</a>

The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

**Cost Impact:** The code change proposal will increase the cost of construction

This proposal is merely providing consistency with F102-21 and F116-21 which will in fact increase costs since it now requires CO detection more broadly across more occupancies types based upon the presence of CO sources. Without consistency with the revisions in the IBC and IFC will create confusion and difficulty in enforcement. The exception will help to reduce costs as it will allow the CO source for occupancies that have sleeping units to detect for CO at the source rather than in each sleeping unit or in each corridor in the area of sleeping units.

# EB56-22

IEBC: 502.5 (New), 1101.4 (New)

Proponents: John Williams, representing Committee on Healthcare (ahc@iccsafe.org)

# 2021 International Existing Building Code

#### Add new text as follows:

502.5 Smoke Barriers in Group I-1, Condition 2. Where an addition to an existing Group I-1, Condition 2 building adds sleeping areas that result in more than 50 care recipients on a story, smoke barriers shall be provided to subdivide such story into not fewer than two smoke compartments in accordance with Section 420.6 of the International Building Code.

Exception: Where the existing building is divided into smoke compartments, and the addition does not result in any individual smoke compartment exceeding the size and travel distance requirements in Section 420.6 of the International Building Code, additional smoke barriers are not required.

1101.4 Smoke Barriers in Group I-1, Condition 2. Where an addition to an existing Group I-1, Condition 2 building adds sleeping areas that result in more than 50 care recipients on a story, smoke barriers shall be provided to subdivide such story into not fewer than two smoke compartments in accordance with Section 420.6 of the International Building Code.

Exception: Where the existing building is divided into smoke compartments, and the addition does not result in any individual smoke compartment exceeding the size and travel distance requirements in Section 420.6 of the International Building Code, additional smoke barriers are not required.

**Reason:** The intent of this proposal is to clarify what is required where an existing Group I-1, Condition 2 has an addition. It is not reasonable for a small addition to trigger a major renovation to create smoke compartments (IBC Section 420.6).

This code change adds clarification for when smoke compartments are required to be added to existing Group I-1, Condition 2 buildings when being expanded with an addition. Many Group I-1 occupancy buildings, built prior to 2015, were not required to have smoke compartments. This code change triggers requirements to add smoke barriers to those buildings once a story reaches a certain size; sleeping rooms for 50 care recipients. The trigger for 50 care recipients is consistent with Section 420.6 of the *IBC* for new Group I-1 Conditions 2. This requirement does not address additions of other uses. Either the number of care recipients is not be increased in the facility, or the addition is large enough that new construction requirements would apply.

The exception clarifies that this only applies to buildings that do not already have smoke compartmentalization, and only if those additions expand the compartment size beyond the thresholds set by Section 420.6 of the *International Building Code*.

This proposal is submitted by the Committee on Healthcare (CHC). The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

**Cost Impact:** The code change proposal will increase the cost of construction

This proposal would potentially require smoke compartments to be constructed where the addition to an existing Group I-1, Condition 2 would result in more than 50 care recipients on a story. The exception provides some relief where existing smoke compartments still comply including the addition. Overall this section triggers the need for smoke compartments in existing buildings that was not required in the 2021 IEBC.

## EB71-22

IEBC: SECTION 202 (New), 503.15, 804.11

Proponents: John Williams, representing Committee on Healthcare (ahc@iccsafe.org)

# 2021 International Existing Building Code

#### Add new definition as follows:

AMBULATORY CARE FACILITY. Buildings or portions thereof used to provide medical, surgical, psychiatric, nursing or similar care on a less than 24-hour basis to persons who are rendered incapable of self-preservation by the services provided or staff has accepted responsibility for care recipients already incapable.

#### Revise as follows:

**503.15 Refuge areas.** Where *alterations* affect the configuration of an area utilized as a refuge area, the capacity of the refuge area shall not be reduced below the required capacity of the refuge area for horizontal exits in accordance with Section 1026.4 of the *International Building Code*. Where the horizontal exit also forms a smoke compartment, the capacity of the refuge area for Group I-1, I-2 and I-3 occupancies and Group B ambulatory care *facilities* shall not be reduced below that required in Sections 407.5.3, 408.6.2, 420.6.1 and 422.3.2 of the *International Building Code*, as applicable.

**804.11 Refuge areas.** Where *alterations* affect the configuration of an area utilized as a refuge area, the capacity of the refuge area shall not be reduced below the required capacity of the refuge area for horizontal exits in accordance with Section 1026.4 of the *International Building Code*. Where the horizontal exit also forms a smoke compartment, the capacity of the refuge area for Group I-1, I-2 and I-3 occupancies and Group B ambulatory care *facilities* shall not be reduced below that required in Sections 407.5.3, 408.6.2, 420.6.1 and 422.3.2 of the *International Building Code*, as applicable.

**Reason:** The definition proposed is the same definition used in the IBC. It is hoped that this definition can be scoped to the General committee so they will remain consistent.

The 'Group B' as part of 'ambulatory care' was utilized when this subject was originally added in the l-codes. Removing this is no change to technical criteria, and would make these sections consistent with Sections 406.1.4, 408.3, 501.3, 707.1, 806.3, and 808.1.

This proposal is submitted by the Committee on Healthcare (CHC). The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

Cost Impact: The code change proposal will not increase or decrease the cost of construction

This proposal is merely making the same revisions as made to the IBC. The use of the term "Group B" is not necessary and does not change the application of the code. The use of the definition is provided to assist in code application and will not change the cost of compliance. It is the same definition as used in the IBC.

# EB73-22

IEBC: 503.16 (New), 902.3 (New)

Proponents: John Williams, representing Committee on Healthcare (ahc@iccsafe.org)

# 2021 International Existing Building Code

#### Add new text as follows:

503.16 Ambulatory care facilities. Where a work area exceeds 50 percent of the building area the and work area includes an existing ambulatory care facility, the following shall be provided:

- 1. A smoke compartment in accordance with Section 422.3 of the International Building Code where the alteration results in an ambulatory care facility greater than 10,000 square feet on one story.
- 2. Separation from adjacent spaces in accordance with Section 422.2 of the International Building Code, where any such facility has the potential for four or more care recipients are to be incapable of self-preservation at any time.

902.3 Ambulatory care facilities.. Where a Level 3 work area includes an existing ambulatory care facility, the following shall be provided:

- 1. A smoke compartment in accordance with Section 422.3 of the International Building Code where the alteration results in an ambulatory care facility greater than 10,000 square feet on one story.
- 2. Separation from adjacent spaces in accordance with Section 422.2 of the International Building Code, where any such facility has the potential for four or more care recipients are to be incapable of self-preservation at any time.

**Reason:** This code change intends to address ambulatory care facilities in building where a substantial renovation is occurring. Ambulatory care presents a substantially different set of risks from a normal group B occupancy. To ensure that existing facilities in existing building address some of these unique risk, we are proposing that when there is a 50%/level 3 alteration of a building, and that alteration includes an existing ambulatory care facility, that users of the code are prompted to review two key aspects of the building code. The thresholds to add these requirements are the same as the building code requirement (10,000 square feet to add smoke compartment and 4 people incapable to add separation). Practically, existing care facilities that are certified through Medicare will already have these requirements. A subset of existing facilities will not, and since the special requirements in Chapter 4 of the building code did not exist prior to the 2009 version, these will require upgrade. The CHC considered several different thresholds to require upgrades. For Group I-2 facilities, smoke compartmentation is required at Level 2 alterations. Ambulatory care facilities are often located in multi-tenant buildings where other tenants could be impacted, so we are suggesting these requirements be triggered by a higher threshold.

This proposal is submitted by the Committee on Healthcare (CHC). The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

Cost Impact: The code change proposal will increase the cost of construction

While many existing facilities will already have separation and smoke compartmentation, some will require adding these features which will increase the cost of compliance for some facilities that must upgrade or add smoke barrier separations.

# EB95-22

IEBC: 1002.3

Proponents: John Williams, representing Committee on Healthcare (ahc@iccsafe.org)

# 2021 International Existing Building Code

#### Revise as follows:

**1002.3 Change of occupancy in health care.** Where a *change of occupancy* occurs to a Group I-2 or I-1 *facility*, the *work area* with the *change of occupancy* shall comply with the International Building Code.

#### Exception Exceptions:

- 1. A change in use or occupancy in the following cases shall not be required to meet the International Building Code:
  - 1.1. Group I-2, Condition 2 to Group I-2, Condition 1.
  - 1.2. Group I-2 to ambulatory health care.
  - 1.3. Group I-2 to Group I-1.
  - 1.4. Group I-1, Condition 2 to Group I-1, Condition 1.
- 2. In a Group I-1 occupancy, where a change of use is not in conjunction with a Level 3 alteration, a smoke barrier in accordance with Section 420.6 of the IBC is not required to be added.

**Reason:** The intent of this proposal is to clarify what is required where an existing Group I-1 has partial change of use within the facility. It is not reasonable for a small change of use to trigger a major renovation to create smoke compartments. This is consistent with the Healthcare committee proposal for alterations in these facilities.

Prior to changes to the 2015 I-Codes, many Assisted Living communities were already operating as I-1 Occupancies, without having a Condition 1 or Condition 2 declaration. A clear requirement is needed for when these buildings would need to declare a Condition and meet the current code requirements for Smoke Barriers and Sprinklers. This code change sets the threshold at a Level 3 Alteration (greater than 50% of the aggregate building area), because that level of work equates to a larger expenditure level, and it matches the requirements already in Section 904 requiring upgraded fire protection for Group I-1 occupancies.

Many Assisted Living and Memory care communities operate on very slim budgets. These communities should be able to operate as they currently are, and make certain cosmetic renovations to their building without triggering the current code requirements of a Condition 1 or Condition 2, Group I-1 Occupancy. However, once they reach the Level 3 alteration threshold (renovation of 50% of building) they must declare a condition, and if they choose Condition 2, they must add smoke barriers in the work area. The requirement to add sprinklers in the work area is already contained in Section 904.1.4 of the IEBC.

This proposal is submitted by the Committee on Healthcare (CHC). The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

**Cost Impact:** The code change proposal will increase the cost of construction

This proposal clarifies where compliance with the special use requirements for Group I-1 occupancies in accordance with the IBC apply. Such upgrades are required where there is a level 3 alteration in conjunction with a change in use. This then does allow minor changes (up through alteration level 2) to occur without full compliance. Where the exception cannot be met it may require installation of a smoke barrier thus increasing the cost of construction.

## EB98-22

IEBC: 1011.5.1, 1011.5.2, 804.12, 804.12.1, 804.12.2

Proponents: John Williams, representing Committee on Healthcare (ahc@iccsafe.org)

# 2021 International Existing Building Code

#### Revise as follows:

**1011.5.1 Means of egress for change to a higher-hazard category.** Where a change of occupancy classification is made to a higher-hazard category (lower number) as shown in Table 1011.5, the means of egress shall comply with the requirements of Chapter 10 of the International Building Code.

#### **Exceptions:**

- 1. Stairways shall be enclosed in compliance with the applicable provisions of Section 903.1.
- 2. Existing stairways including handrails and guards complying with the requirements of Chapter 9 shall be permitted for continued use subject to approval of the *code official*.
- 3. Any stairway replacing an existing stairway within a space where the pitch or slope cannot be reduced because of existing construction shall not be required to comply with the maximum riser height and minimum tread depth requirements.
- 4. Existing corridor walls constructed on both sides of wood lath and plaster in good condition or <sup>1</sup>/<sub>2</sub>-inch-thick (12.7 mm) gypsum wallboard shall be permitted. Such walls shall either terminate at the underside of a ceiling of equivalent construction or extend to the underside of the floor or roof next above.
- 5. Existing corridor doorways, transoms and other corridor openings shall comply with the requirements in Sections 804.6.1, 804.6.2 and 804.6.3
- 6. Existing dead-end corridors shall comply with the requirements in Section 804.7.
- 7. An operable window complying with Section 1011.5.6 shall be accepted as an emergency escape and rescue opening.
- 8. In Group I-1 and I-2 facilities, required guards enclosing the occupiable roof areas shall be permitted to be greater than 48 inches (1219 mm) above the surface of the occupiable roof where the occupants, because of clinical needs, require restraint or containment as part of a function of a psychiatric or cognitive treatment area.

**1011.5.2 Means of egress for change of use to an equal or lower-hazard category.** Where a change of occupancy classification is made to an equal or lesser-hazard category (higher number) as shown in Table 1011.5, existing elements of the means of egress shall comply with the requirements of Section 905 for the new occupancy classification. Newly constructed or configured means of egress shall comply with the requirements of Chapter 10 of the International Building Code.

#### Exception Exceptions:

- 1. Any stairway replacing an existing stairway within a space where the pitch or slope cannot be reduced because of existing construction shall not be required to comply with the maximum riser height and minimum tread depth requirements.
- 2. In Group I-1 and I-2 facilities, required guards enclosing the occupiable roof areas shall be permitted to be greater than 48 inches (1219 mm) above the surface of the occupiable roof where the occupants, because of clinical needs, require restraint or containment as part of a function of a psychiatric or cognitive treatment area.

**804.12 Guards.** The requirements of Sections 804.12.1 and 804.12.2 shall apply to guards from the *work area* floor to, and including, the level of exit discharge but shall be confined to the egress path of any *work area*.

**804.12.1 Minimum requirement.** Every open portion of a stairway, landing, or balcony that is more than 30 inches (762 mm) above the floor or grade below and is not provided with guards, or those portions in which existing guards are judged to be in danger of collapsing, shall be provided with guards.

#### Revise as follows:

**804.12.2 Design.** Guards required in accordance with Section 804.12.1 shall be designed and installed in accordance with the *International Building Code*.

Exception: In Group I-1 and I-2 facilities, required guards enclosing the occupiable roof areas shall be permitted to be greater than 48 inches (1219 mm) above the surface of the occupiable roof where the occupants, because of clinical needs, require restraint or containment as part of a function of a psychiatric or cognitive treatment area.

**Reason:** The intent of this proposal is to allow higher guards for patient safety around outdoor patient garden/exercise areas on the roof. The Healthcare committee understands the guard height limitation for low rise buildings was to allow for fire department access to the roof. However, we feel that the limitations proposed are reasonable.

Access to fresh air and getting outside is incredibly important for older adults who live in Group I-1&I-2 care facilities. These care recipients spend up to 90% of their time indoors and if the only choice of outdoor space requires staff or volunteers to take them downstairs, via an elevator, to get outside, some care recipients never get the opportunity to be outside. If a garden space or other outdoor area can be created on a roof adjacent to sleeping areas, this can make getting outside much easier.

Unfortunately, while we want care recipients to get outside, we also need to keep them safe. We know that exit seeking behavior is prevalent and a 48" barrier is not enough to protect from elopement or self harm.

Outdoor areas are important for patient mental health and wellness. Hospitals and nursing homes in a urban environment often don't have property that would allow for outdoor patient areas. The 'clinical needs' language is an attempt to balance care recipient wellness with safety. These types of facilities have extensive fire and safety evacuation plans and staff that is trained in assisting care recipients and guest for evacuation/defend-in-place during an emergency. Fire departments perform regular inspections of these buildings, to they would be very familiar with the layouts. In addition, these facilities have exceptionally good records for a small number of fire events.

There was a similar change in Group A, G105-21 that had an original intention of allowing for guards to exceed the height limitation required by IBC Section 503.1.4.1. The modification to broaden this allowance for "walls, parapets, rooftop structures (some of which are exempted in Exception 1), and wind screens" on roofs above the reach of fire departments (>75') was appropriate. However, there is still the issue with existing buildings that want to expand or add an occupied roof with the result being –

- · If any structure or guard is above 48" high, this is now being considered an additional story so they could violate height limitations for the type of construction.
- · If the building is less than 75' in height, you cannot have guards high enough to discourage people from jumping off the roof.

There is a suggestion for Sections 804.12.2, 1011.5.1 and 1011.5.2 for Group I-1 and I-2 where high guards are needed for patient safety. The language for the limitation of 'clinical needs' is the same as IBC Section 101.2.14 for Controlled Egress Doors.

Below are two pictures of a roof garden on a memory care facility. There are glass between the columns.





This proposal is submitted by the Committee on Healthcare (CHC). The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

Cost Impact: The code change proposal will not increase or decrease the cost of construction

This is an optional allowance for certain facilities so will provide design flexibility. It will cost more if such barriers are constructed but that is an option for the building owner.

# EB116-22

IEBC: APPENDIX E (New)

**Proponents:** Mike Nugent, representing Building Code Action Committee (bcac@iccsafe.org); John Williams, representing Committee on Healthcare (ahc@iccsafe.org); Robert Marshall, representing FCAC (fcac@iccsafe.org)

## 2021 International Existing Building Code

#### Add new text as follows:

User notes. About this appendix: The primary purpose for Appendix E is to provide guidance for designers, engineers, architects, fire and building code officials to allow temporary emergency uses of existing buildings or temporary structures with respect to the minimum code requirements. This appendix is intended to serve as that template or checklist for use during an emergency that references the relevant code requirement of concerns.

# APPENDIX E TEMPORARY EMERGENCY STRUCTURES AND EMERGENCY USES

# SECTION E101 GENERAL

E101.1 Scope. The provisions of this appendix shall apply to the use, construction, installation, alteration, relocation and location of existing buildings or temporary structures and any service utilities or systems that serve such existing buildings or temporary structures during or based on the response to the emergency."

E101.1.1 Objectives. The objective of this Appendix is to provide flexibility for the code official to permit the temporary uses of existing buildings or temporary structures during an emergency to address unusual circumstances that temporarily overwhelms response capabilities of an entity while maintaining the level of safety intended by the code.

E101.1.2 Temporary use. Where temporary uses during emergencies exceed 180 days, judgement shall be used by the code official to allow for temporary uses and conditions to continue for the duration of the emergency based on the needs of the emergency. The code official is authorized to grant extensions for demonstrated cause.

# SECTION E102 DEFINITIONS

#### Add new definition as follows:

**EMERGENCY.** Any event declared by local, state, or federal entities that temporarily overwhelms response capabilities, and that require the temporary suspension or modification of regulations, codes, or standards to facilitate response to such an event.

**TEMPORARY STRUCTURES.** That which is built, constructed or erected for a period of less than 180 days.

**TEMPORARY USE.** An activity or practice that is established at a designated location for a period of less than 180 days. Uses include, but are not limited to, those functional designations listed within the occupancy group descriptions in Section 302.1 of the International Building Code.

Add new text as follows:

# SECTION E103 SUBMITTAL DOCUMENTS

**E103.1** General. Submittal documents shall be of sufficient clarity to indicate the location, nature and extent of the work or use proposed and show in detail that it will conform to the provisions of this code and relevant laws, ordinances, rules and regulations, as determined by the code official.

# SECTION E104 CONFORMANCE

E104.1 Conformance. Temporary use of existing buildings and temporary structures shall conform to the structural strength, fire safety, means of egress, accessibility, light, ventilation, and sanitary requirements of this code as necessary to provide a reasonable level of safety, health, and general welfare as determined by the code official. Tents and other membrane structures shall comply with Sections 3102 and 3103 of the International Building Code.

E104.2 Changes over time. As an emergency evolves, submitted documents shall be submitted to demonstrate that the temporary uses of the

existing buildings or temporary structures are in compliance with the requirements of the International Building Code.

# SECTION E105 PERMITS

- E105.1 Emergency permits. In an emergency situation, where temporary structures are erected or an existing building undergoes a temporary change of use or occupancy, the *permit* application shall be submitted as soon as practicable to the *code official*. Permits shall be required in accordance with Sections 105.1.1 through 105.1.3.
- 105.1.1 Temporary structures, other than tents and membrane structures. Temporary structures, other than tents and other membrane structures, that occupy an area greater than 120 square feet (11.16 m<sup>2</sup>), shall not be constructed, erected, or relocated for any purpose without obtaining a permit from the code official.
- E105.1.2 Tents and membrane structures. Tents and membrane structures shall be permitted in accordance with the International Fire Code.
- E105.1.3 Existing buildings. An existing buildings shall not repurposed for a purpose it was not designed for without obtaining a permit from the code official for the change of use or occupancy.

# SECTION E106 GENERAL STANDARDS FOR EMERGENCY STRUCTURES

- **E106.1** Scope. The provisions of Sections E106.2 through E106.7 shall apply to all existing structure being repurposed or temporary structures constructed, erected or relocated to support the response to an emergency.
- E106.2 Intent. The intent of this section is to provide a base level of safety in a structure built or repurposed for emergency use.
- Etisting buildings used in a way that was not originally intended by occupancy class or use shall be allowed without formally changing the occupancy class. The previous occupancy class shall be restored upon the conclusion of the emergency. Where the temporary live load of the floor is more than that required by Section 1607 of the International Building Code for the original use, the area designated for the temporary live load shall be posted with placards for the approved live load.
- E106.4 Fire Safety Provisions. Determination of the fire safety requirements by the code official shall be in accordance with Section E106.4.1 through E106.4.5 in order to make determinations of safe conditions rather than strict adherence to the provisions of the International Fire Code.
- E106.4.1 Fire safety and evacuation plans. Fire safety and evacuation plans shall be provided in accordance with Section 403 and 404 of the International Fire Code. Submittal documents shall be updated where there are any physical changes to the layout of the structure.
- E106.4.2 Training and practice drills. Training of staff and practice drills shall comply with Section 405 and 406 of the *International Fire Code*. Structures in place for longer than 30 days shall conduct evacuation drill in accordance with Section 405.3 of the International Fire Code based on the temporary use.
- E106.4.3 Fire Protection. An evaluation shall be performed to decide on fire protection needed utilizing NFPA 550.
- E106.4.4 Emergency Access. Emergency vehicle access roads shall be approved by the fire code official.
- E106.4.5 Fire Watch. A fire watch in accordance with Section 403.11.1 of the *International Fire Code* shall be permitted to be provided in lieu of other fire protection systems.
- E106.5 Means of Egress. Means of egress shall comply with Section 1011.5 in addition to Sections E106.5.1 through E106.5.3.
  - Exception: In Group I-2 occupancies, in areas where corridors are used for movement of care recipients in beds, the clear width of ramps and corridors shall be not less than 48 inches (1219 mm).
- E106.5.1 Exit Discharge. Exit discharge shall provide access to a public way, or to a safe dispersal area in accordance with Section 1028.5 of the International Building Code
- E106.5.2 Means of Egress Lighting. The means of egress shall be illuminated when the space is occupied.

**Exception:** Sleeping areas.

- E106.5.3 Exit Signs. Exit signs shall be provided where the means of egress is not readily identifiable. Exit signs shall be permitted to be illuminated by the lighting provided in the structure.
- E106.6 Accessibility. A facility that is constructed to be accessible shall be maintained accessible during occupancy.
- E106.7 Temporary connection. The code official shall have the authority to authorize the temporary connection of the building or system to the utility, the source of energy, fuel, or power, or the water system or sewer system in accordance with Section 111. Water closets and lavatories shall be either permanent plumbing fixtures installed within the structure, or temporary water closets or lavatories, such as chemical toilets or other

means approved by the code official.

E106.7.1 Portable heating and cooling equipment. Portable heating and cooling equipment shall be used in accordance with their listing, and manufacturer's instructions.

# SECTION E107 USE OF SPECIFIC STANDARDS

- E107.1 Increased occupant load. Allowing for additional occupants in existing building shall comply with Section E107.1.1 through E107.1.3.
- **E107.1.1 Authorization.** The code official is authorized to allow for an increase in the number of occupants or a change of use in a building or portion of a building during an emergency.
- E107.1.2 Maintenance of the means of egress. The existing a means of egress shall be maintained.
- E107.1.3 Sleeping areas. Where a space is used for sleeping purposes, the space shall be equipped with smoke alarms in accordance with Sections 907.2.6.2 and 907.2.11 if the International Fire Codeor be provided with a fire watch in accordance with Section 403.11.1 of the International Fire Code. Carbon monoxide detectors shall be installed in accordance with Section 915 of the International Fire Code where the structure uses any fossil fuel or wood burning appliances.
- E107.2 Temporary healthcare facilities. Temporary health care facilities shall comply with Section E107.2.1 and E107.2.2.
- E107.2.1 General. Temporary health care facilities shall be erected, maintained and operated to minimize the possibility of a fire emergency requiring the evacuation of occupants.
- E107.2.2 Membrane structures under projections. Membrane structures of less than 100 square feet (9.3 m2) shall be permitted tobe placed under projections of a permanent building provided the permanent building is protected with an automatic sprinkler system installed in accordance with Section 903.3.1.1.
- E107.3 Use of tiny houses or manufactured homes. Tiny houses or manufactured homes used for temporary housing shall comply with Section E107.3.1 through E107.3.5.
- E107.3.1 Fire separation distances. Tiny houses or manufactured homes shall be separated by not less than 5 feet (1524 mm) between structures.
- E107.3.2 Fire breaks. Tiny houses and manufactured homesshall not be located in groups of more than 20 units. Fire breaks of at least 20 feet (6096 mm) shall be provided between each group.
- E107.3.3 Smoke alarms. Tiny houses and manufactured homes used for sleeping purposes shall be equipped with a smoke alarm complying with Section 907.2.11. of the *International Fire Code*. Smoke detectors are not required to be hard wired.
- E107.3.4 Carbon monoxide detectors. Carbon monoxide detectors shall be installed in accordance with Section 915, where the tiny house or manufactured homes uses any fossil fuel or wood burning appliances.
- E107.3.5 Structures located in a wildland urban interface zone. Tiny houses and manufactured homes that a relocated in a wildland urban interface area shall be provided with defensible space in accordance with the Section 603 of the International Wildland Urban Interface Code.
- E107.4 Tents and membrane structures used as sleeping accommodations. Tents or membrane structures used as sleeping accommodations shall comply with the same requirements as tiny houses in Section E107.3.1 through E107.3.5 and Chapter 31 of the International Fire Code.

# SECTION E108 REFERENCED STANDARDS

E108.1 General. See Table E108.1for standards that are referenced in various sections of this appendix. Standards are listed by the standard identification with the effective date, standard title, and the section or sections of this appendix referenced in the standard.

### **TABLE E108.1 REFERENCED STANDARDS**

STANDARD ACRONYM	STANDARD NAME	SECTION REFERENCED HEREIN
NFPA 550-2017	Guide to the Fire Safety Concepts Tree	E106.5.3

**Reason:** This appendix was originally submitted to IBC as G201-21. Since this proposal extensively dealt with temporary use of existing buildings during an emergency, it was felt it was better suited to IEBC. We believe we have addressed concerns that we learned about during the testimony on the previous proposal and have addressed them in this proposal.

The intent of this appendix is to provide guidance when there are emergencies that exceed the emergencies that the community has planned for. Response must be immediate, so there is not time for the typical plan review and inspection. Existing buildings will be used for occupancies other than they were intended, and temporary structures may need to be erected or brought in to address immediate needs. Recent examples were the housing needs due to mass evacuations during the west coast fires and how hard Covid hit many community health care systems. The user note for this Appendix emphasizes that this is a guidance document for emergencies that exceed pre-planned emergency responses.

The code officials are the people with the experience and knowledge base to identify what can be done and still maintain public health and safety.

This idea is emphasized in Section E101.1.2 and the definition of emergency for this appendix, as well as the modification to the title.

The following revisions were incorporated based on the input received during the hearing:

- · The user note states this is a guidance appendix. The idea is used in IFC appendix E and G.
- · The title was modified for clarity.
- · E101.1.2 better code language
- Definition for emergency better code language
- E104.1 was modified to mirror Section 3103.1. This is already permitted by the code. E104.1 has an added sentence clarify that tents and other membrane structures are required to comply with Section 3102 and 3103. These sections also incorporate Chapter 16.
- E104.2 re-evaluation is not always dependent on additional resources it could be people being able to return or moving to family.
- E106.1 This change clarifies that this appendix is applicable to what is happening due to the emergency not other construction that happens to be occurring at the same time that is not related.
- E106.3 this modification allows for temporary uses with heavier loading such as storage of emergency supplies in an office building where the safe limits are addressed. The change to E104.1 and E106.3 are to address concerns raised by structural engineers about loads.

E106.5 – An exception was created to clarify that in I-2 Occupancies, corridors can be 48" wide in existing buildings. This is consistent with IEBC Section 804.3 for Level 2 Alterations.

- E107.1 the modification removed 'temporary waives for'. The criteria was not related to waivers.
- · E107.2.2 better code language
- E107.3 use defined term for manufactured homes.
- E107.4 change 'tiny homes' to 'tiny houses' for consistent terminology
- E107.5 and NFPA 1660 have been removed as they apply to previously anticipated emergencies. This appendix will only address where these plans are exceeded.

This proposal is submitted by the ICC Building Code Action Committee (BCAC), ICC Fire Code Action Committee (FCAC) and the Committee on Healthcare (CHC).

BCAC was established by the ICC Board of Directors in July 2011 to pursue opportunities to improve and enhance assigned International Codes or portions thereof. In 2020 and 2021 the BCAC has held several virtual meetings open to any interested party. In addition, there were numerous virtual Working Group meetings for the current code development cycle, which included members of the committee as well as interested parties. Related documents and reports are posted on the BCAC website at <a href="https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/building-code-action-committee-bcac/">https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/building-code-action-committee-bcac/</a>. The FCAC was established by the ICC Board of Directors to pursue opportunities to improve and enhance assigned International Codes with regard to fire and life safety in new and existing buildings and facilities as well as the protection of life and property in

wildland urban interface areas. In 2020 and 2021 the Fire-CAC held multiple virtual meetings that were open to any interested party. In addition, there were numerous virtual specific working group meetings that were also open to any interested parties, to develop, discuss and debate the proposed changes. Related documentation and reports are posted on the FCAC website at: <a href="https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/fire-code-action-committee-fcac/">https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/fire-code-action-committee-fcac/</a>

The CHC was established by the ICC Board to evaluate and assess contemporary code issues relating to healthcare facilities. This is a joint effort between ICC and the American Society for Healthcare Engineering (ASHE), a subsidiary of the American Hospital Association, to eliminate duplication and conflicts in healthcare regulation. In 2020 and 2021 of the committees as well as any interested parties, to discuss and debate the proposed changes. Information on the CHC, including: meeting agendas; minutes; reports; resource documents; presentations; and all other materials developed in conjunction with the CHC effort can be downloaded from the CHC website at https://www.iccsafe.org/products-and-services/i-codes/code-development/cs/icc-committee-on-healthcare/.

Cost Impact: The code change proposal will not increase or decrease the cost of construction

This appendix is intended to provide a tool to jurisdictions and is not applicable unless adopted. Currently, no formal code requirements provide guidance on how to address. This will provide a framework to make enforcement more consistent and aligned with the requirements of the ICC codes. It was not intended to make compliance more expensive but instead to provide a resource for these emergency situations. These options mirror established ICC codes sections and standards.

**Staff Analysis:** The standard proposed for inclusion in the code, NFPA 550-17, Guide to the Fire Safety Concepts Tree, was reviewed during Group A with regard to some of the key ICC criteria for referenced standards (Section 3.6 of CP#28). The result of the review can be found here <a href="https://www.iccsafe.org/wp-content/uploads/2021-PROPOSED-NEW-STANDARDS-ANALYSES.pdf">https://www.iccsafe.org/wp-content/uploads/2021-PROPOSED-NEW-STANDARDS-ANALYSES.pdf</a>

## G2-22

IBC: SECTION 202 (New)

Proponents: David Bonowitz, representing Self (dbonowitz@att.net)

THIS CODE CHANGE WILL BE HEARD BY THE INTERNATIONAL BUILDING CODE-STRUCTURAL COMMITTEE. SEE THE TENTATIVE HEARING ORDER FOR THIS COMMITTEES.

## 2021 International Building Code

#### Add new definition as follows:

<u>LIFE SAFETY COMPONENTS (for risk category)</u>. Components of *life safety systems, designated seismic systems, emergency power systems*, and emergency and egress lighting systems. This definition of *life safety components* is limited in application to the provisions of Section 1604.5.

#### Reason:

This proposal defines a term already used in Section 1604.5.1. (If approved, the words "life safety components," currently used only in Sec 1604.5.1, would be italicized by staff.)

The term "life safety components" is similar to the term *life safety systems*, which was defined only in the 2021 IBC. But "life safety components" is also understood to include certain nonstructural components commonly considered "life safety systems" for purposes of seismic design, as cited in Section 1613 and as used without definition in ASCE 7. Those are identified by the IBC-defined term *designated seismic systems*.

Thus, a reasonable definition of *life safety components*, as already used in Section 1604.5.1 can be derived by combining these two groups of components. By adding *emergency power systems* (also already defined) and lighting, the proposed definition also draws from (and coordinates with) the scope of ASCE 41 (see below).

#### For reference:

ASCE 7 does not define "life safety systems," but for the design of protection for nonstructural components, Chapter 13 sets the component importance factor equal to 1.5 for any component "required to function for life-safety purposes after an earthquake, including fire protection sprinkler systems and egress stairways." The IBC term designated seismic systems covers these.

Similarly, ASCE 41 does not define "life safety systems," but its Tier 1 procedure includes a checklist section titled "Life Safety System," which includes the following items:

- Fire suppression piping: anchorage
- Flexible couplings (for fire suppression piping)
- Emergency power: anchorage of "equipment used to power or control Life Safety systems"
- · Stair and smoke ducts
- Sprinkler ceiling clearance
- Emergency lighting (includes egress lighting)

Cost Impact: The code change proposal will not increase or decrease the cost of construction

The proposal merely codifies the current understanding of a previously undefined term, using other terms already defined in the IBC.

## S62-22

IBC: CHAPTER 2, SECTION 202, SECTION 202 (New), CHAPTER 15, SECTION 1504, TABLE 1504.2, 1504.6, CHAPTER 16, SECTION 1602, 1602.1, SECTION 1609, 1609.1.1, 1609.3, FIGURE 1609.3(1), FIGURE 1609.3(2), FIGURE 1609.3(3), FIGURE 1609.3(4), FIGURE 1609.3(5), FIGURE 1609.3(6), FIGURE 1609.3(7), FIGURE 1609.3(8), FIGURE 1609.3(9), FIGURE 1609.3(10), FIGURE 1609.3(11), FIGURE 1609.3(12), 1609.3.1, TABLE 1609.3.1

Proponents: Jennifer Goupil, representing Structural Engineering Institute of ASCE (jgoupil@asce.org)

## 2021 International Building Code

CHAPTER 2
DEFINITIONS
SECTION 202
DEFINITIONS

#### Revise as follows:

[BS] WINDBORNE DEBRIS REGION. Areas within hurricane-prone regions located:

- 1. Within 1 mile (1.61 km) of the mean high-water line where an Exposure D condition exists upwind at the waterline and the basic <del>design</del> wind speed, V, is 130 mph (58 m/s) or greater; or
- 2. In areas where the basic <del>design wind speed, <u>V</u>, is 140 mph (63 m/s) or greater.</del>

For *Risk Category* II buildings and structures and Risk Category III buildings and structures, except health care facilities, the windborne debris region shall be based on Figure 1609.3.(1) 1609.3.(2). For *Risk Category* III health care facilities, and *Risk Category* IV buildings and structures and *Risk Category* III health care facilities, the windborne debris region shall be based on Figure 1609.3(2) 1609.3(3) and Figure 1609.3 (4), respectively.

Add new definition as follows:

**[BS] WIND DESIGN GEODATABASE.** The ASCE database (version 2022-1.0) of geocoded wind speed design data. The ASCE Wind Design Geodatabase of geocoded wind speed design data is available at https://asce7hazardtool.online/.

# CHAPTER 15 ROOF ASSEMBLIES AND ROOFTOP STRUCTURES SECTION 1504 PERFORMANCE REQUIREMENTS

Revise as follows:

TABLE 1504.2 CLASSIFICATION OF STEEP SLOPE ROOF SHINGLES TESTED IN ACCORDANCE WITH ASTM D3161OR D7158

MAXIMUM BASIC WIND SPEED, V, FROM FIGURES 1609.3(1)—(8) (4) OR ASCE 7(mph)	MAXIMUM ALLOWABLE STRESS DESIGN WIND SPEED, $V_{asd}$ , FROM Table 1609.3.1 (mph)	ASTM D7158 a CLASSIFICATION	ASTM D3161 or UL 7103 CLASSIFICATION
110	85	D, G or H	A, D or F
116	90	D, G or H	A, D or F
129	100	G or H	A, D or F
142	110	G or H	F
155	120	G or H	F
168	130	Н	F
181	140	Н	F
194	150	Н	F

For SI: 1 foot = 304.8 mm; 1 mph = 0.447 m/s.

a. The standard calculations contained in ASTM D7158 assume Exposure Category B or C and building height of 60 feet or less. Additional calculations are required for conditions outside of these assumptions.

**1504.6 Edge systems for low-slope roofs.** Metal edge systems, except gutters and counterflashing, installed on built-up, modified bitumen and single-ply roofsystems having a slope less than 2 units vertical in 12 units horizontal (2:12) shall be designed and installed for wind *loads* in accordance with Chapter 16 and tested for resistance in accordance with Test Methods RE-1, RE-2 and RE-3 of ANSI/SPRI ES-1, except basic design-wind speed, V, shall be determined from Figures 1609.3(1) through  $\frac{1609.3(12)}{1609.3(12)}$   $\frac{1609.3(12)}{1609.3(12)}$  as applicable.

## CHAPTER 16 STRUCTURAL DESIGN

# SECTION 1602 NOTATIONS

#### Revise as follows:

**1602.1 Notations.** The following notations are used in this chapter:

	COLIT Notations. The following notations are used in this oridation.			
D	=	Dead load.		
Di	=	Weight of ice in accordance with Chapter 10 of ASCE 7.		
Ε	=	Combined effect of horizontal and vertical earthquake induced forces as defined in Section 12.4 of ASCE 7.		
F	=	Load due to fluids with well-defined pressures and maximum heights.		
Fa	=	Flood load in accordance with Chapter 5 of ASCE 7.		
Н	=	Load due to lateral earth pressures, ground water pressure or pressure of bulk materials.		
L	=	Live load.		
$L_r$	=	Roof live load.		
R	=	Rain load.		
S	=	Snow load.		
Т	=	Cumulative effects of self-straining load forces and effects.		
V <sub>asd</sub>	=	Allowable stress design wind speed, miles per hour (mph) (km/hr m/s) where applicable.		
V	=	$Basic \ \frac{\text{design-wind speeds}, \ miles \ per \ hour \ (mph) \ (\frac{\text{km/hr-}\underline{m/s}}{\text{m/s}}) \ determined \ from \ Figures \ 1609.3(1) \ through \ 1609.3(\frac{12}{12}) \ \underline{(4)} \ or \ ASCE \ 7.$		
W	=	Load due to wind pressure.		
W <sub>i</sub>	=	Wind-on-ice in accordance with Chapter 10 of ASCE 7.		

SECTION 1609 WIND LOADS

Revise as follows:

**1609.1.1 Determination of wind loads.** Wind *loads* on every building or structure shall be determined in accordance with Chapters 26 to 30 of ASCE 7. The type of opening protection required, the basic design-wind speed, *V*, and the exposure category for a site is permitted to be determined in accordance with Section 1609 or ASCE 7. Wind shall be assumed to come from any horizontal direction and wind pressures shall be assumed to act normal to the surface considered.

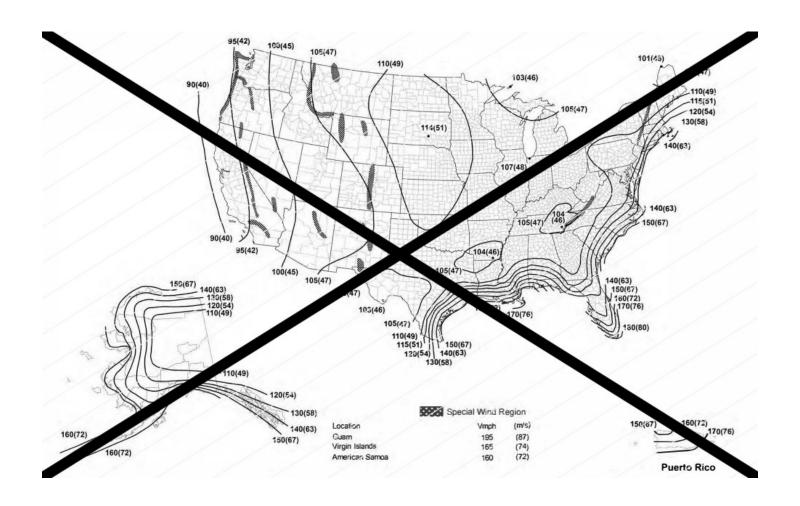
#### **Exceptions:**

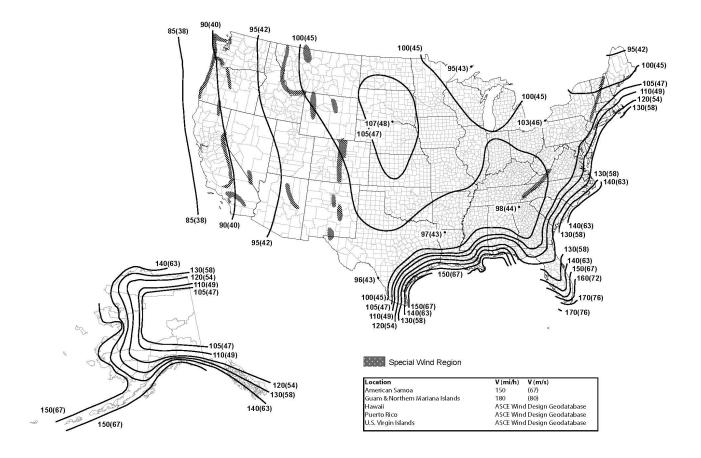
- 1. Subject to the limitations of Section 1609.1.1.1, the provisions of ICC 600 shall be permitted for applicable Group R-2 and R-3 buildings.
- 2. Subject to the limitations of Section 1609.1.1.1, residential structures using the provisions of AWC WFCM.
- 3. Subject to the limitations of Section 1609.1.1.1, residential structures using the provisions of AISI S230.
- 4. Designs using NAAMM FP 1001.
- 5. Designs using TIA-222 for antenna-supporting structures and antennas, provided that the horizontal extent of Topographic Category 2 escarpments in Section 2.6.6.2 of TIA-222 shall be 16 times the height of the escarpment.
- 6. Wind tunnel tests in accordance with ASCE 49 and Sections 31.4 and 31.5 of ASCE 7.

The wind speeds in Figures 1609.3(1) through  $\frac{1609.3(12)}{1609.3(12)}$  are basic design wind speeds, V, and shall be converted in accordance with Section 1609.3.1 to allowable stress design wind speeds,  $V_{asd}$ , when the provisions of the standards referenced in Exceptions 4 and 5 are used.

**1609.3 Basic design wind speed.** The basic design-wind speed, V, in mph, for the determination of the wind loads shall be determined by Figures 1609.3(1) through design design-wind speed, V, for use in the design of Risk Category I buildings and structures shall be obtained from Figures 1609.3(1), 1609.3(5) and 1609.3(6). The basic design-wind speed, V, for use in the design of Risk Category III H-buildings and structures shall be obtained from Figures 1609.3(2), 1609.3(7) and 1609.3(8). The basic design-wind speed, V, for use in the design of Risk Category III HV-buildings and structures shall be obtained from Figures 1609.3(3), 1609.3(9) and 1609.3(10). The basic design-wind speed, V, for use in the design of Risk Category IV H-buildings and structures shall be obtained from Figures 1609.3(4), 1609.3(11) and 1609.3(12). Basic wind speeds for Hawaii, US Virgin Islands, and Puerto Rico shall be determined by using the ASCE Wind Design Geodatabase. The ASCE Wind Design Geodatabase is available at https://asce7hazardtool.online, or an approved equivalent.

The basic design wind speed, V, for the special wind regions indicated near mountainous terrain and near gorges shall be in accordance with local jurisdiction requirements. The basic design wind speeds, V, determined by the local jurisdiction shall be in accordance with Chapter 26 of ASCE 7. In nonhurricane-prone regions, when the basic design wind speed, V, is estimated from regional climatic data, the basic design wind speed, V, shall be determined in accordance with Chapter 26 of ASCE 7.

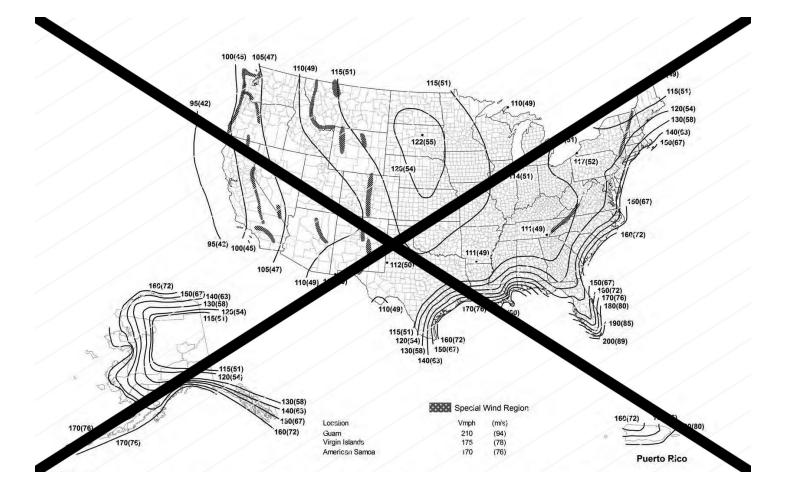


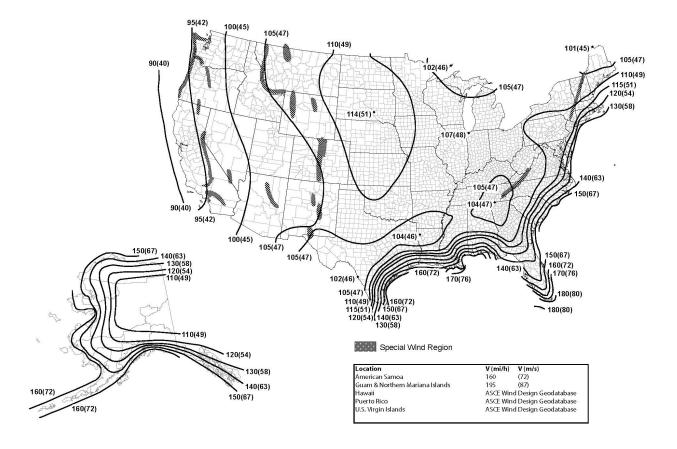


- 1. Values are nominal design 3-second gust wind speeds in miles per hour (m/s) at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions.
- 5. Wind speeds correspond to approximately a 7% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00143, MRI = 700 Years).
- 6. Location-specific basic wind speeds shall be permitted to be determined using www.atcouncil.org/windspeed

- 1. Values are 3 s gust wind speeds in mi/h (m/s) at 33 ft (10 m) above ground for Exposure Category C.
- 2. Linear interpolation is permitted between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Location-specific basic wind speeds shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 5. Wind speeds for Hawaii, US Virgin Islands, and Puerto Rico shall be determined from the ASCE Wind Design Geodatabase.
- 6. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions. Site specific values for selected special wind regions shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 7. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00033, MRI = 300 years).

8. The ASCE Wind Design Geodatabase can be accessed at the ASCE 7 Hazard Tool (https://asce7hazardtool.online) or approved equivalent.
FIGURE 1609.3(1) BASIC <del>DESIGN</del> -WIND SPEEDS, V, FOR RISK CATEGORY <u>I</u> H-BUILDINGS AND OTHER STRUCTURES

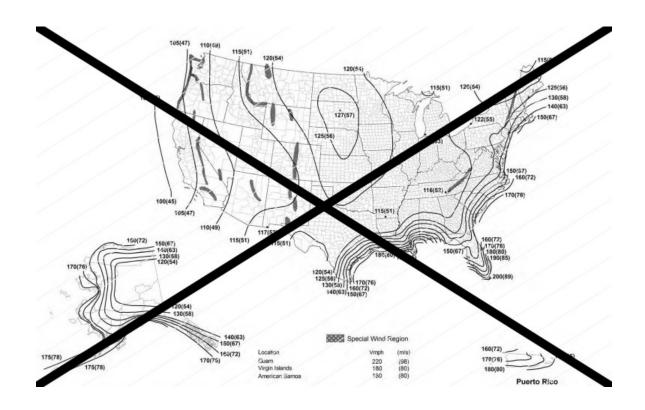


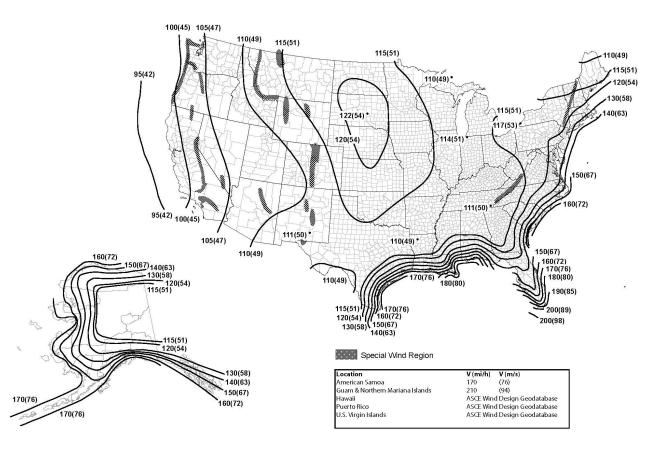


- 1. Values are nominal design 3-second gust wind speeds in miles per hour (m/s) at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions.
- 5. Wind speeds correspond to approximately a 3% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00143, MRI = 700 Years).
- 6. Location-specific basic wind speeds shall be permitted to be determined using www.atcouncil.org/windspeed

- 1. Values are 3 s gust wind speeds in mi/h (m/s) at 33 ft (10 m) above ground for Exposure Category C.
- 2. Linear interpolation is permitted between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Location-specific basic wind speeds shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 5. Wind speeds for Hawaii, US Virgin Islands, and Puerto Rico shall be determined from the ASCE Wind Design Geodatabase.
- 6. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions. Site specific values for selected special wind regions shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 7. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00033, MRI = 700 years).

8. The ASCE Wind Design Geodatabase can be accessed at the ASCE 7 Hazard Tool (https://asce7hazardtool.online) or approved equivalent.
FIGURE 1609.3(2) BASIC <del>DESIGN</del> -WIND SPEEDS, V, FOR RISK CATEGORY II III BUILDINGS AND OTHER STRUCTURES



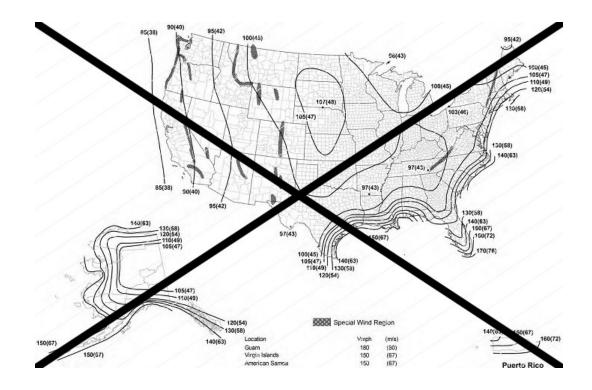


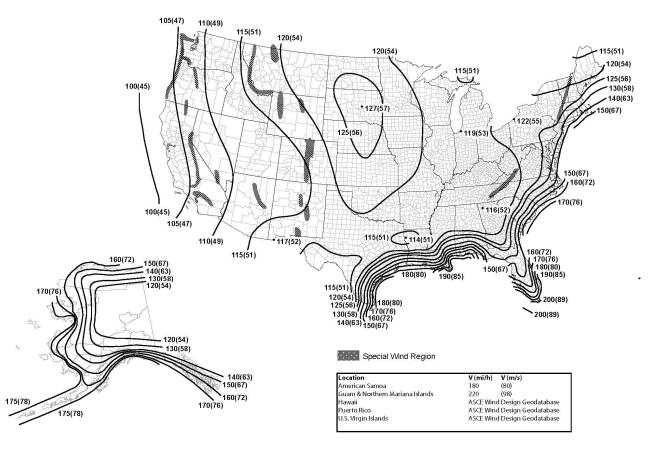
- 1. Values are nominal design 3-second gust wind speeds in miles per hour (m/s) at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions.
- 5. Wind speeds correspond to approximately a 1.6% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00033, MRI = 3000 Years).
- 6. Location-specific basic wind speeds shall be permitted to be determined using www.atcouncil.org/windspeed

#### Notes:

- 1. Values are 3 s gust wind speeds in mi/h (m/s) at 33 ft (10 m) above ground for Exposure Category C.
- 2. Linear interpolation is permitted between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Location-specific basic windspeeds shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 5. Wind speeds for Hawaii, US Virgin Islands, and Puerto Rico shall be determined from the ASCE Wind Design Geodatabase.
- 6. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions. Site specific values for selected special wind regions shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 7. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00033, MRI = 1,700 years).
- 8. The ASCE Wind Design Geodatabase can be accessed at the ASCE 7 Hazard Tool (https://asce7hazardtool.online) or approved equivalent.

FIGURE 1609.3(3) BASIC DESIGN-WIND SPEEDS, V, FOR RISK CATEGORY III IV BUILDINGS AND OTHER STRUCTURES



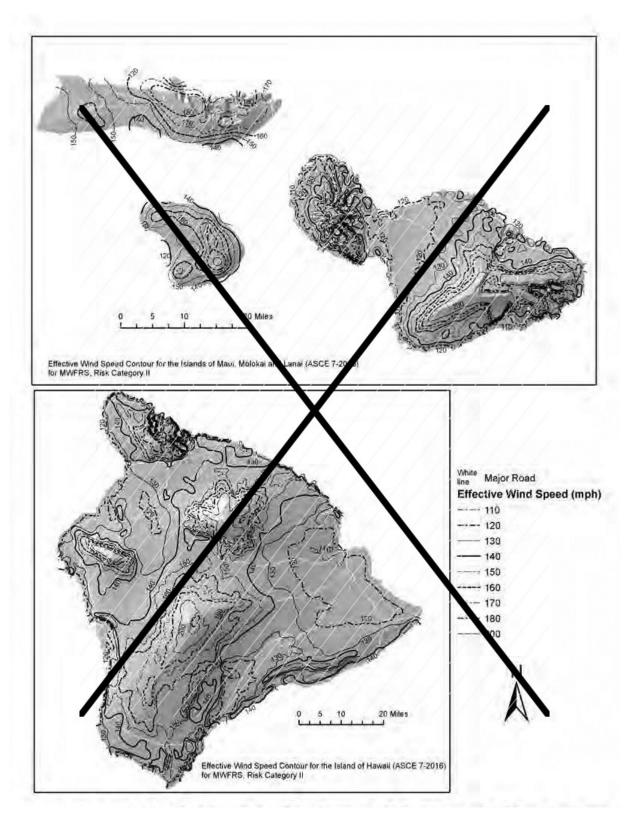


- 1. Values are nominal design 3-second gust wind speeds in miles per hour (m/s) at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions.
- 5. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00333, MRI = 300 Years).
- 6. Location-specific basic wind speeds shall be permitted to be determined using www.atcouncil.org/windspeed.

- 1. Values are 3 s gust wind speeds in mi/h (m/s) at 33 ft (10 m) above ground for Exposure Category C.
- 2. Linear interpolation is permitted between contours. Point values are provided to aid with interpolation.
- 3. Islands, coastal areas, and land boundaries outside the last contour shall use the last wind speed contour.
- 4. Location-specific basic wind speeds shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 5. Wind speeds for Hawaii, US Virgin Islands, and Puerto Rico shall be determined from the ASCE Wind Design Geodatabase.
- 6. Mountainous terrain, gorges, ocean promontories, and special wind regions shall be examined for unusual wind conditions. Site specific values for selected special wind regions shall be permitted to be determined using the ASCE Wind Design Geodatabase.
- 7. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00033, MRI = 3,000 years).
- 8. The ASCE Wind Design Geodatabase can be accessed at the ASCE 7 Hazard Tool (https://asce7hazardtool.online) or approved equivalent.

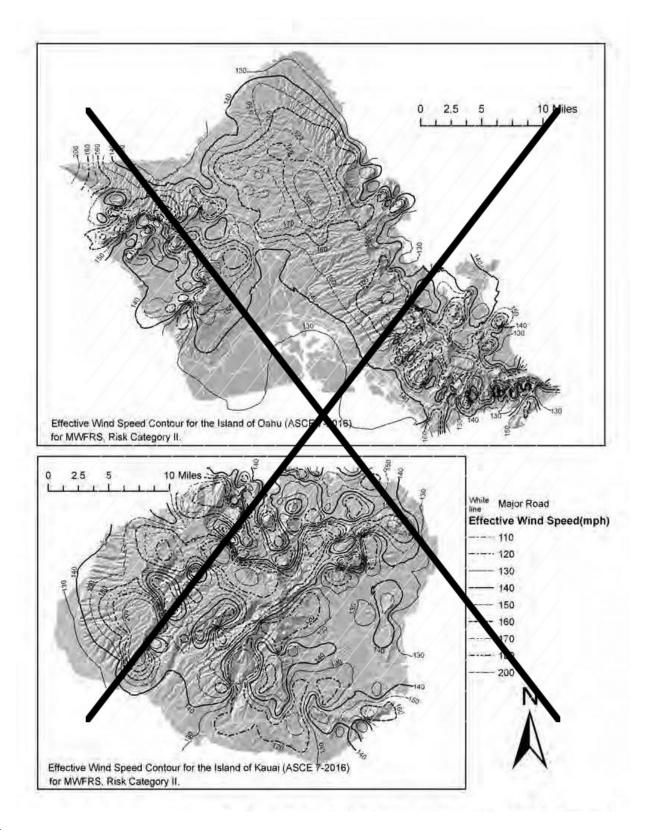
FIGURE 1609.3(4) BASIC <del>DESIGN</del> WIND SPEEDS, V, FOR RISK CATEGORY IV BUILDINGS AND OTHER STRUCTURES

Delete without substitution:



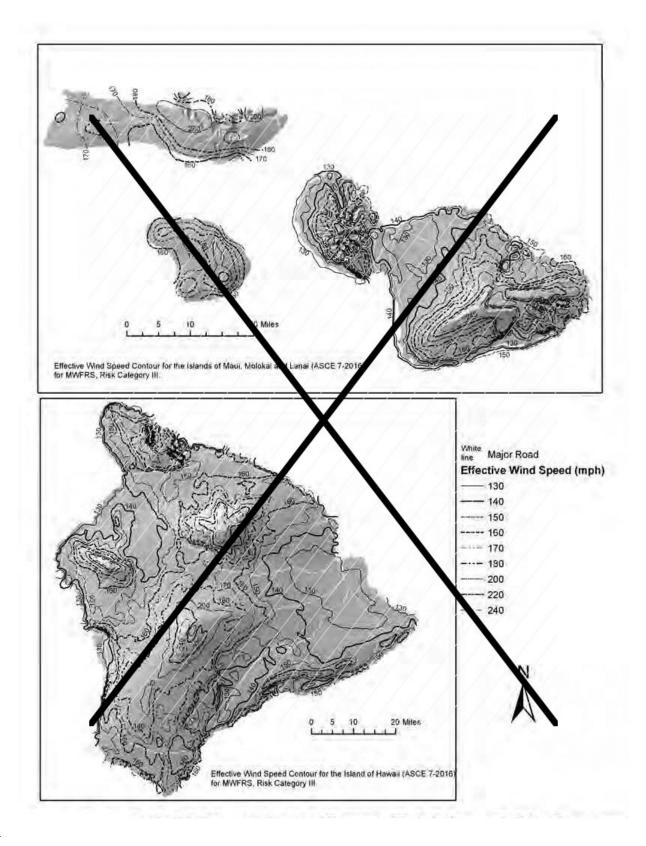
- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the las wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of Kzt of 1.0 and Kd as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

6. Wind speeds correspond to approximately a 7% probability of exceedance in 50 years (Annual Exceedance Probability – 0.00143, MRI - 700 Years).
FIGURE 1609.3(5) BASIC DESIGN WIND SPEEDS, V, FOR RISK CATEGORY II BUILDINGS AND OTHER STRUCTURES IN HAWAI



- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the las wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of Kzt of 1.0 and Kd as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

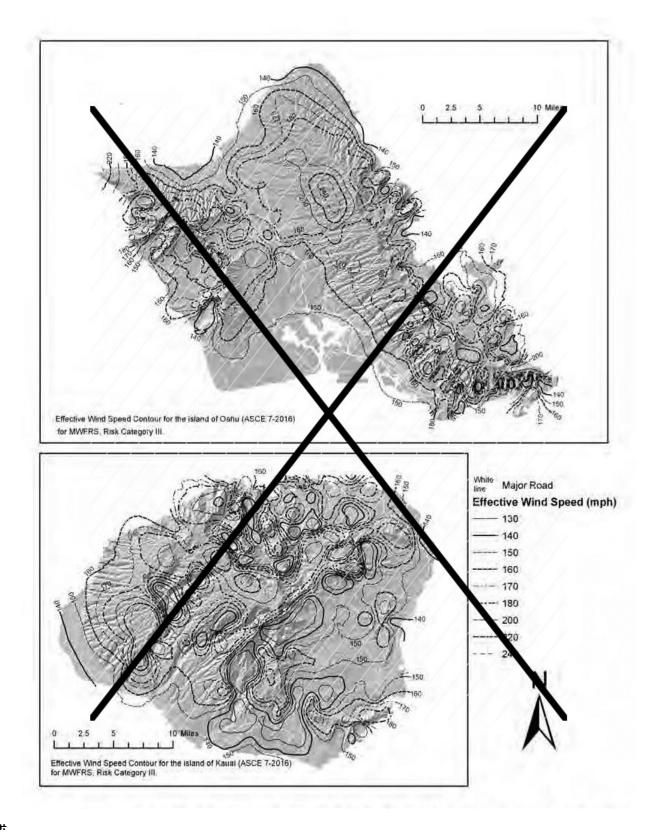
	nd speeds correspond to approximately a 7% probabilit 9 Years).	ty of exceedance in 50 years (	Annual Exceedance Probabili	t <del>y = 0.00143, MRI =</del>
<del>FIGURE 1</del>	<del>1609.3(6)</del> BASIC DESIGN WIND SPEEDS, V, FOR RK	<del>SK CATEGORY II BUILDING</del> <del>KAUAI)</del>	<del>S AND OTHER STRUCTURI</del>	<del>ES IN HAWAII (OAHU,</del>



- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the las wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of K<sub>2t</sub> of 1.0 and K<sub>4</sub> as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

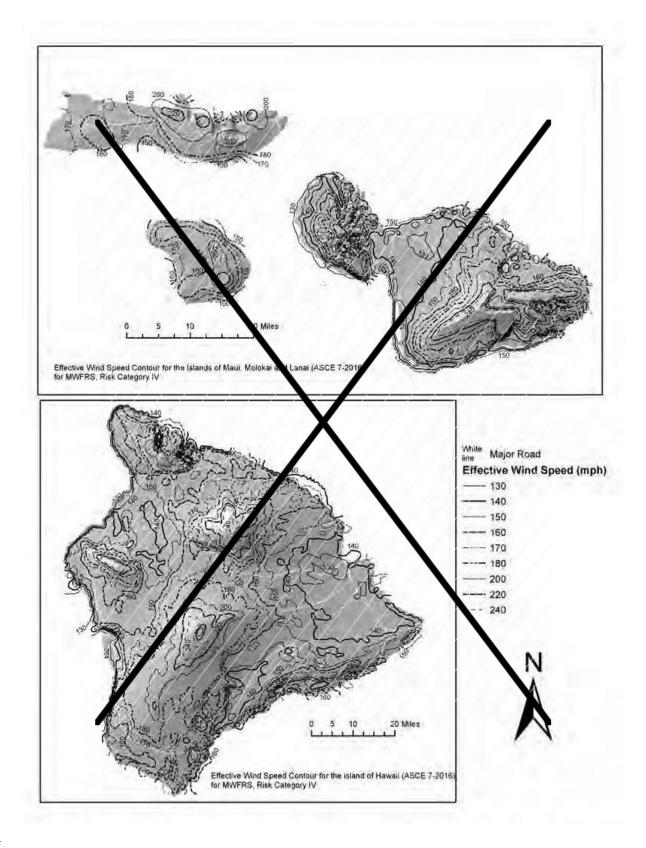
6. Wind speeds correspond to approximately a 3% probability of exceedance in 50 years (Annual Exceedance Probability – 0.00143, MRI
<del>700 Years).</del>
FIGURE 1609.3(7) BASIC DESIGN WIND SPEEDS, V, FOR RISK CATEGORY III BUILDINGS AND OTHER STRUCTURES IN HAWAII

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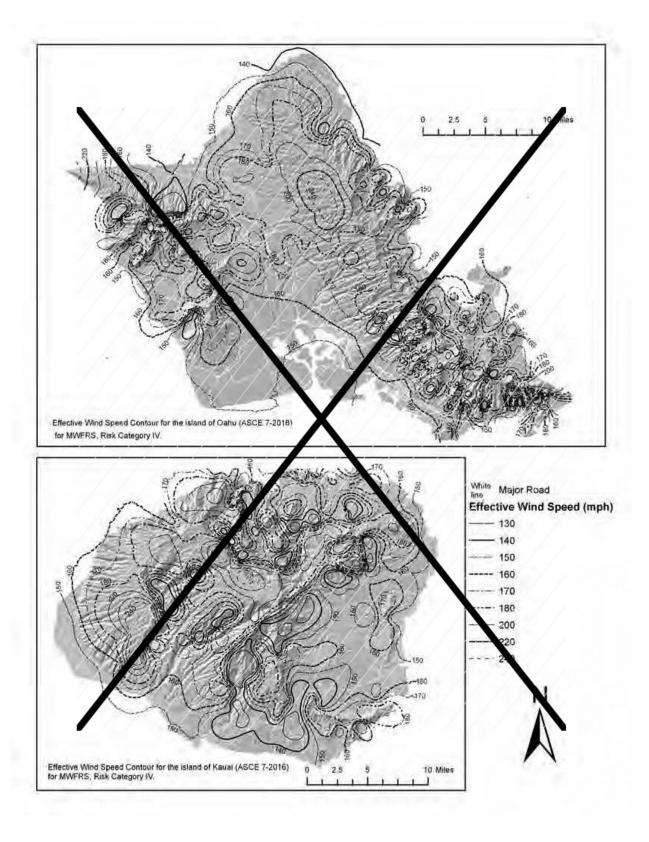
- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C Category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the las wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of K<sub>2t</sub> of 1.0 and K<sub>4</sub> as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

6. Wind speeds correspond to approximately a 3% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00143, MRI = 700 Years).
- <del>FIGURE 1609.3(8)</del> BASIC DESIGN WIND SPEEDS, V, FOR RISK CATEGORY III BUILDINGS AND OTHER STRUCTURES IN HAWAII (OAHU, KAUAI)



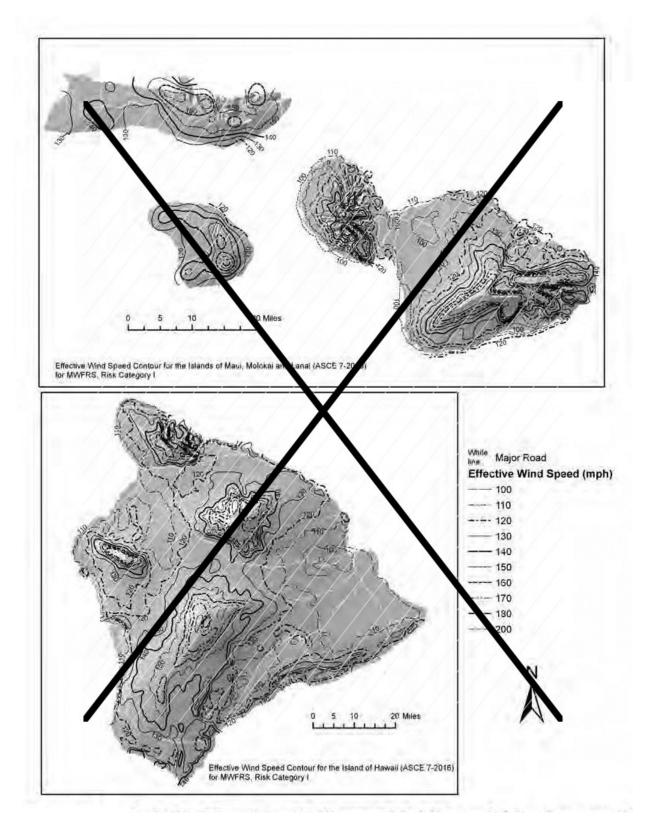
- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the last wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of  $K_{\text{at}}$  of 1.0 and  $K_{\text{d}}$  as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

5. Wind speeds corre	espond to approximately	a 1.7% probability o	<del>f exceedance in 5</del> 0	<del>) years (Annual Ex</del>	<del>ceedance Probabilit</del>	<del>y = 0.00143, MF</del>
<del>700 Years).</del>		,		, 222		, -, ···
FIGURE 1609.3(9) E	ASIC DESIGN WIND SF	<del>'EEDS, V, FOR RIS</del>	<del>K CATEGORY IV</del>	BUILDINGS AND	OTHER STRUCTU	<del>ires in Hawai</del>



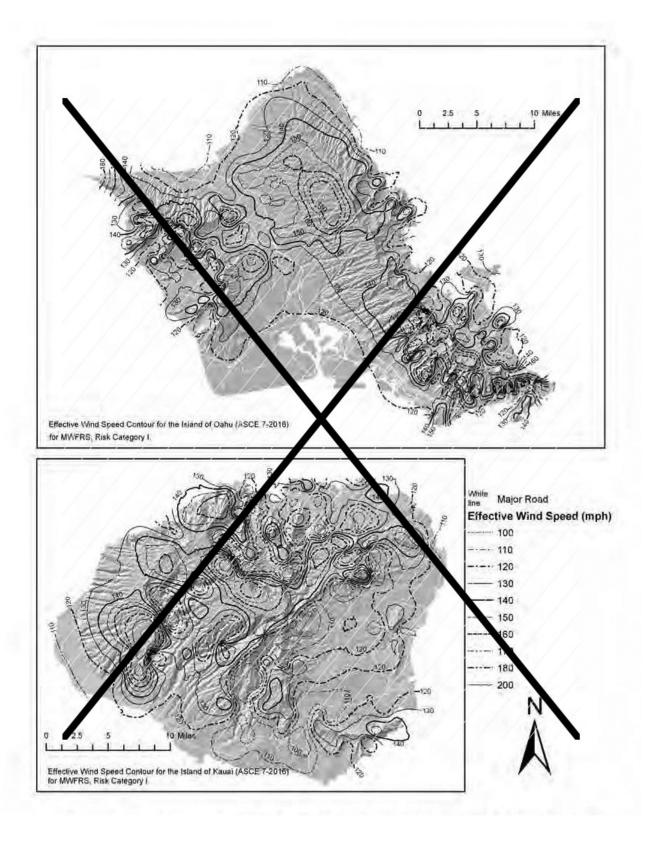
- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the last wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of Kzt of 1.0 and Kd as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

6. Wind speeds correspond to approximately a 1.7% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00143, MRI = 700 Years).	
FIGURE 1609.3(10) BASIC DESIGN WIND SPEEDS, V, FOR RISK CATEGORY IV BUILDINGS AND OTHER STRUCTURES IN HAWAII (OAHU, KAUAI)	



- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the last wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of  $K_{\underline{st}}$  of 1.0 and  $K_{\underline{d}}$  as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

6. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (A 700 Years).	Annual Exceedance Probability = 0.00143, MRI
FIGURE 1609.3(11) BASIC DESIGN WIND SPEEDS, V, FOR RISK CATEGORY I BUILDIN	IGS AND OTHER STRUCTURES IN HAWAII



- 1. Values are nominal design 3-second gust wind speeds in miles per hour at 33 feet (10 m) above ground for Exposure C category.
- 2. Linear interpolation between contours is permitted.
- 3. Islands and coastal areas outside the last contour shall use the last wind speed contour of the coastal area.
- 4. It is permitted to use the standard values of  $K_{\underline{st}}$  of 1.0 and  $K_{\underline{st}}$  as given in Table 26.6-1 of ASCE 7.
- 5. Ocean promontories and local escarpments shall be examined for unusual wind conditions.

6. Wind speeds correspond to approximately a 15% probability of exceedance in 50 years (Annual Exceedance Probability = 0.00143, MRI = 700 Years).

# FIGURE 1609.3(12) BASIC DESIGN WIND SPEEDS, V, FOR RISK CATEGORY I BUILDINGS AND OTHER STRUCTURES IN HAWAII (OAHU, KAUAI)

### Revise as follows:

**1609.3.1 Wind speed conversion.** Where required, the basic design wind speeds of Figures 1609.3(1) through 1609.3 $\frac{(42)}{(4)}$  shall be converted to allowable stress design wind speeds,  $V_{asd}$ , using Table 1609.3.1 or Equation 16-17.

$$V_{asd} = V\sqrt{0.6}$$
 (Equation 16-17)

where:

 $V_{asd}$  = Allowable stress design wind speed applicable to methods specified in Exceptions 4 and 5 of Section 1609.1.1.

 $V = \text{Basic } \frac{\text{design-wind speeds determined from Figures 1609.3(1) through 1609.3(12)}}{(4)}$ 

### TABLE 1609.3.1 WIND SPEED CONVERSIONS<sup>a, b, c</sup>

V	100	110	120	130	140	150	160	170	180	190	200
V <sub>asd</sub>	78	85	93	101	108	116	124	132	139	147	155

For SI: 1 mile per hour = 0.44 m/s.

- a. Linear interpolation is permitted.
- b.  $V_{asd}$  = allowable stress design wind speed applicable to methods specified in Exceptions 1 through 5 of Section 1609.1.1.
- v = basic design wind speeds determined from Figures 1609.3(1) through 1609.3(12) (4).

**Reason:** This proposal is a coordination proposal to bring the 2024 IBC up to date with the provisions of the 2022 edition of *ASCE/SEI 7 Minimum Design Loads and Associated Criteria for Buildings and Other Structures* (ASCE/SEI 7-22). ASCE 7 will be updated to the 2022 edition from the 2016 edition as an Administrative update in the 2024 I-Codes.

This proposal includes technical updates as well as editorial corrections or re-organizations. Technical updates to the wind speed maps within ASCE/SEI 7-22 include new hurricane coastline wind speed contours from the Carolina's through Texas, as well as, new Special Wind Region definitions in Southern California and Northern Colorado. All of these updates are based upon recent wind studies conducted in these areas. These wind speeds for the contiguous United States and Alaska are available from the maps in ASCE 7-22, which are updated in Section 1609 of this proposal.

Along with the continental United States, the wind speeds for US Virgin Island and Puerto Rico were also updated based upon recent wind studies of these islands. The resulting wind speeds accounting for the steep terrain of these island created a very dense contour map that is not easily read by a map that is sized practically for inclusion into a printed standard. Therefore the the wind speeds for US Virgin Islands and Puerto Rico - along with wind speeds for Hawaii - are only included in the ASCE Wind Design Geodatabase and therefore are no longer represented with maps in ASCE/SEI 7-22. Consequently, Hawaii and Puerto Rico maps - as well as values for US Virgin Islands - are being removed from the IBC and replaced with a pointer to the ASCE Wind Design Geodatabase. The wind speeds within the updated Special Wind Regions also are available for the designer ASCE Wind Design Geodatabase. This database of geocoded wind speed design data is freely available and accessed at the ASCE 7 Hazard Tool at <a href="https://asce7hazardtool.online/">https://asce7hazardtool.online/</a>, or from an approved equivalent.

A summary of the coordination changes is provided below.

### Section 202 DEFINITIONS:

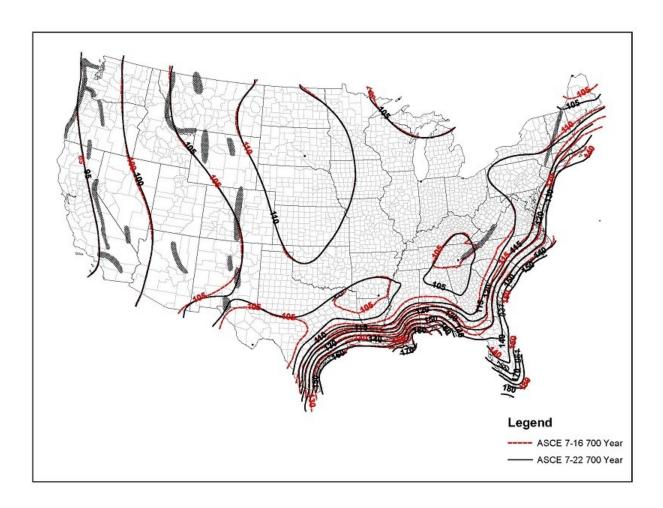
**Windborne Debris Region:** Corrections to this definition for correct term of "basic *wind speed*" deleting the outdated inclusion of "design" in the term. Also reorganized Risk Category order and correct pointers to the updated maps. No technical changes.

**Wind Design Geodatabase:** Adding a new definition for the database that contains the windspeeds from ASCE 7-22. The database is the 2022-1.0 version and is freely available at <a href="https://asce7hazardtool.online/">https://asce7hazardtool.online/</a>.

**Table 1504.2:** Updates the pointer to the maps in 1609.3(1)-(4).

1504.6 Edge systems for low-slope roofs. Updates the pointer to the maps in 1609.3(1)-(4). Removes "design" from basic wind speed.

- 1602.1 Notations: Updates the pointer to the maps in 1609.3(1)-(4). Removes "design" from basic wind speed.
- 1609.1.1Determination of wind loads: Updates the pointer to the maps in 1609.3(1)-(4). Removes "design" from basic wind speed.
- 1609.3 Basic design wind speed: This section updates all of the basic wind speed maps for the contiguous United States and Alaska, as well as the Notes, to match what is in ASCE/SEI 7-22. It also includes the updates to the pointers for the maps. Additionally, the order of the maps has been revised. The maps now begin with Risk Category I and progress to Risk Category IV. The pointer to the ASCE Wind Design Geodatabase is added for Hawaii, US Virgin Islands, and Puerto Rico, and because maps for these three areas are no longer produced in ASCE/SEI 7-22, the maps have been removed from the IBC and are not replaced.
- **1609.3.1 Wind speed conversion** and **Table 1609.3.1:** Updates the pointer to the maps in 1609.3(1)-(4). Removes "design" from basic wind speed.



### **Cost Impact:** The code change proposal will increase the cost of construction

ASCE 7 is a national minimum design load standard. Therefore as the study of each hazard advances from one edition to the next, updates to the national maps will impact the nation differently. In this case, the wind speeds for ASCE 7-22 largely remain unchanged, therefore the is no impact to the cost of construction from the updated maps. However, in some areas the wind speeds decrease and in other areas the wind speeds increase. The proposed code change will modestly increase the cost of construction along in some areas along the hurricane coastline between the Carolinas and Texas where the windspeeds have increased.

Although the wind speeds do increase in some locations along the hurricane coastline, the higher wind speeds influence less than 3% of the United States. The wind speeds decrease in most areas along the hurricane coastline (as shown by the wind speed contours moving closer to the coastline), while in the Gulf Coast area of the Florida Panhandle the contours extend further inland, which indicates higher wind speeds for this area. And most of the rest of the continental United States the speeds do not change and therefore the cost of construction will be unchanged; see the Risk Category II map below that compared ASCE 7-22 to ASCE 7-16. ASCE 7 Wind speeds are available at the ASCE 7 Hazard Tool (https://asce7hazardtool.online/), which is free to all users, to view and compare various locations.

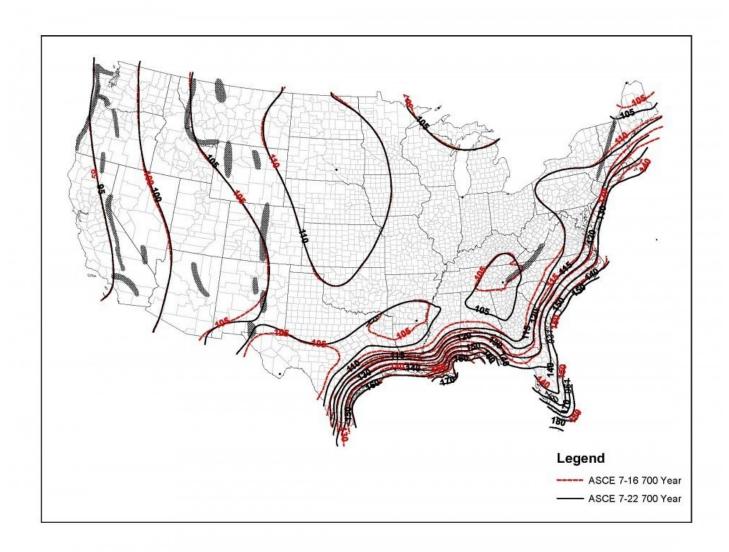


FIGURE: Comparison of ASCE/SEI 7-22 basic wind speeds for Risk Category II (700 Year MRI) to ASCE/SEI 7-16. (Courtesy ARA)

All of the other proposed changes are editorial and will not impact the cost of construction.

**Staff Analysis:** CC# S9-22 and CC# S62-22 addresses requirements in a different or contradicting manner. The committee is urged to make their intentions clear with their actions on these proposals.

# S74-22

**IBC: TABLE 1604.5** 

**Proponents:** David Bonowitz, representing FEMA-ATC Seismic Code Support Committee (dbonowitz@att.net); Kelly Cobeen, representing Federal Emergency Management Agency/Applied Technology Council - Seismic Code Support Committee (kcobeen@wje.com); Michael Mahoney, representing FEMA (mike.mahoney@fema.dhs.gov)

# 2021 International Building Code

Revise as follows:

### TABLE 1604.5 RISK CATEGORY OF BUILDINGS AND OTHER STRUCTURES

RISK CATEGORY	NATURE OF OCCUPANCY					
	Buildings and other structures that represent a low hazard to human life in the event of failure, including but not limited to: Agricultural facilities.					
l l	Certain temporary facilities.					
	Minor storage facilities.					
II	Buildings and other structures except those listed in Risk Categories I, III and IV.					
	Buildings and other structures that represent a substantial hazard to human life in the event of failure, including but not limited to:  Buildings and other structures whose primary occupancy is public assembly with an occupant load greater than 300.					
	Buildings and other structures containing one or more public assembly spaces, each having an occupant load greater than 300 and a cumulative occupant load of these public assembly spaces of greater than 2,500.					
	Buildings and other structures containing Group E or Group I-4 occupancies or combination therof, with an occupant load greater than 250.					
	Buildings and other structures containing educational occupancies for students above the 12th grade with an occupant load greater than 500.					
	Group I-2, Condition 1 occupancies with 50 or more care recipients.					
III	Group I-2, Condition 2 occupancies not having emergency surgery or emergency treatment facilities.					
	Group I-3 occupancies.					
	Any other occupancy with an occupant load greater than 5,000. <sup>a</sup>					
	Power-generating stations, water treatment facilities for potable water, wastewater treatment facilities and other public utility facilities not included in Risk Category IV.					
	Buildings and other structures not included in Risk Category IV containing quantities of toxic or explosive materials that:					
	Exceed maximum allowable quantities per control area as given in Table 307.1(1) or 307.1(2) or per outdoor control area in accordance with the <i>International Fire Code</i> ; and					
	Are sufficient to pose a threat to the public if released. <sup>b</sup>					

RISK CATEGORY	NATURE OF OCCUPANCY					
	Buildings and other structures designated as essential facilities <u>and buildings where loss of function represents a substantial hazard to occupants</u> , including but not limited to:					
	Group I-2 occupancies, Condition 2 occupancies having emergency surgery or emergency treatment facilities.					
	Ambulatory care facilities having emergency surgery or emergency treatment facilities.					
	Fire, rescue, ambulance and police stations and emergency vehicle garages					
	Designated earthquake, hurricane or other emergency shelters.					
	Designated emergency preparedness, communications and operations centers and other facilities required for emergency response.					
IV	Power-generating stations and other public utility facilities required as emergency backup facilities for Risk Category IV structures.					
	Buildings and other structures containing quantities of highly toxic materials that:					
	Exceed maximum allowable quantities per control area as given in Table 307.1(2) or per outdoor control area in accordance with the International Fire Code; and					
	Are sufficient to pose a threat to the public if released.b					
	Aviation control towers, air traffic control centers and emergency aircraft hangars.					
	Buildings and other structures having critical national defense functions.					
	Water storage facilities and pump structures required to maintain water pressure for fire suppression.					

- a. For purposes of occupant load calculation, occupancies required by Table 1004.5 to use gross floor area calculations shall be permitted to use net floor areas to determine the total occupant load.
- b. Where approved by the building official, the classification of buildings and other structures as Risk Category III or IV based on their quantities of toxic, highly toxic or explosive materials is permitted to be reduced to Risk Category II, provided that it can be demonstrated by a hazard assessment in accordance with Section 1.5.3 of ASCE 7 that a release of the toxic, highly toxic or explosive materials is not sufficient to pose a threat to the public.

**Reason:** This proposal improves consistency in the assignment of risk categories. It applies current thinking from IBC Chapters 3 and 4 to the risk category assignments in Table 1604.5. The logic of the proposal is as follows:

- 1. **Risk Category IV is the IBC's main tool to provide functional facilities** soon after a natural hazard event (earthquake, flood, snow, or wind). In terms of post-event functionality, there is a wide gap between RC II-III facilities (which have identical requirements for nonstructural systems) and RC IV facilities. The difference in expected recovery time can be on the order of weeks or months.
- 2. The performance gap between RC II-III and RC IV is most acute for occupancies that depend on functional nonstructural systems and special design provisions to serve vulnerable users.
- 3. Because these facilities are rare and specially designed, their services and occupants cannot be quickly relocated to other buildings.
- 4. Therefore, facilities with special design features and vulnerable users should be strong candidates for Risk Category IV.

Following this logic, this proposal expands the scope of RC IV from just "essential facilities" to include "buildings where loss of function represents a substantial hazard." **This** "**substantial hazard**" **can even be life threatening** where, for example, a 24-hour medical facility, residential care facility, public water or power utility, detention center with impeded egress, or critical supply chain facility is out of service for weeks. The code defines *essential facilities* as those that need to "remain operational" through and after an "extreme" earthquake, flood, wind, or snow event. The additional facilities described by the logic above and considered in this proposal might not require continuous operation, but **prolonged downtime – which can be expected from RC II design criteria – can give rise to a similar risk for vulnerable users**, if not on Day 1 after the event, then possibly by Day 3, 10, or 30.

This proposal addresses *medical care* facilities assigned to Group I-2. Many design professionals assume all hospitals, typically assigned to Group I-2, are already assigned to RC IV, but that is only true for facilities that provide emergency surgery or emergency treatment. (Even "inpatient stabilization," which is part of what defines Group I-2 Condition 2, does not currently qualify for RC IV.) Many Group I-2 facilities, which include hospitals, nursing homes, and detoxification facilities, are assigned to RC II or RC III, even though they provide **24-hour** *medical care* for patients who are *incapable of self-preservation*, and even though they are already required to meet special design requirements for corridors, egress plans, etc. in Section 407. Under the current code, Group I-2 facilities with fewer than 50 patients are not even assigned to RC III.

Because of the specialized nature of the care provided, the vulnerability of the patients, and the special design features, none of which would be available in typical RC II buildings, no Group I-2 facility designed under the current code could reasonably be expected to provide or relocate its normal services in a timely fashion after a design-level storm or earthquake. Therefore, this proposal reassigns all Group I-2 facilities to RC IV.

Despite this reassignment, this proposal is measured in its scope. It does NOT affect:

- Medical care facilities for 5 or fewer residents. Per Section 308.3, Group I-2 applies only to larger facilities.
- Any medical care facility eligible for design under the IRC.
- Outpatient or ambulatory care facilities (even those subject to Section 422), including "urgent care" businesses, dialysis centers, dentists, optometrists, or similar clinics; these are typically Group B. (Ambulatory care facilities with emergency surgery or emergency treatment facilities are already assigned to RC IV.)
- Pharmacies or drug stores, typically Group M.
- Medical office buildings, typically Group B.Medical supply or equipment manufacturers, warehouses, or stores. This proposal is consistent
  with current IBC principles. This proposal extends the current scope of Risk Category IV, but it does so consistent with the purpose,
  philosophy, and normative goals the IBC already represents.

Even if you think of the IBC as strictly a "life safety" code, safety is more than mere survival, and safety can be at risk even after the rain, snow, or ground shaking has stopped. If building damage affects the safety of vulnerable users in the following days or weeks, it is consistent with even a safety-based code to manage those risks through design.

But the IBC's purpose is broader than just "life safety." Section 101.3 states that the purpose of the IBC is to provide a "reasonable level of safety, health and general welfare." So a focus on the health and welfare of vulnerable building users, even where their building provides immediate safety, is both "reasonable" and completely consistent with the purpose of the code.

With its definition of essential facilities and its use of Risk Category IV to ensure they "remain operational," the IBC is already more than a safety code. It is, in fact, already a basic "functional recovery" code; the only question is which building uses, and users, we decide should qualify for a designed recovery. Where RC II or RC III is not reliable enough, it is consistent with the purpose and scope of the IBC to assign more building uses to RC IV.

Not all of the IBC's tools are perfectly nuanced. Some involve bright lines and broad categories, and it is sometimes necessary to err on the conservative side. So even if a certain use is not quite as "essential" as a fire station, RC IV might still be a more appropriate choice than RC II or RC III, and in these cases, it is consistent with the code to assign buildings to the higher category. In time, design criteria should evolve to address more specific recovery objectives (FEMA, 2020; FEMA-NIST, 2021). But those nuanced provisions are *at least* a decade away. For now, however, RC IV is the most appropriate tool we have, and we ought to use it. Adapting existing practices to new objectives is entirely consistent with the history of code development.

IBC Chapters 3 and 4 define and provide special requirements to manage fire and egress risks for particular groups of users. Table 1604.5 is meant to do the same for rare natural hazard events. But while Chapters 3 and 4 consider dozens of specific building uses and conditions, Table 1604.5 has only four categories. Changing the scope of Risk Category IV to account for specific building uses that are not adequately served by RC II or RC III criteria is consistent with the detailed, use-specific approach of Chapters 3 and 4.

Table 1604.5 represents public policy about what we desire from our buildings. As such, it has changed over time, along with public expectations. As we consider new or increasing risks related to more frequent natural hazard events, urbanization, the pandemic, or aging populations, it is both appropriate and consistent with past practice for Table 1604.5 to evolve as well.

**Bibliography:** Almufti, I. et al. (2016). "The resilience-based design of 181 Fremont Tower," *Structure*, June. Bade, M. (2014). "Mission Bay Block 25 Building – An Exercise in Lean Target Value Design," Presentation to the Lean Construction Institute, Finland, April 12.

Berkowitz, R. (2021). "UCSF Center for Vision Neuroscience," 2021 EERI Annual Meeting, Session 3B, March 24.

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FEMA (2020b). NEHRP Recommended Seismic Provisions for New Buildings and Other Structures, Volume II: Part 3 Resource Papers, 2020 Edition, FEMA P-2082-2, prepared by the Building Seismic Safety Council of the National Institute of Buildings Sciences for Federal Emergency Management Agency, September.

FEMA-NIST (2021). Recommended Options for Improving the Built Environment for Post-Earthquake Reoccupancy and Functional Recovery Time, FEMA P-2090 / NIST SP-1254, Federal Emergency Management Agency and National Institute of Standards and Technology, January.

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SEFT Consulting Group (2015). "Beaverton School District Resilience Planning for High School at South Cooper Mountain and Middle School at Timberland," SEFT Consulting Group, July 10.

SFDPH, 2020. "Order of the Health Officer No. C19-07b." City and County of San Francisco, Department of Public Health, March 31, et seq.

Cost Impact: The code change proposal will increase the cost of construction

This proposal will increase the cost of construction for the buildings newly assigned to RC IV. The largest increases will likely be in high seismic areas where assignment to RC IV makes the largest changes to structural and nonstructural design criteria. This does not mean, however, that every RC IV facility will have the same unit cost as a new state-of-the-art hospital. On the contrary, case studies of voluntary RC IV-like seismic design have found a **construction cost premium ranging typically from 0% to 2%** relative to normal RC II designs. (See proposal references by Almufti, Bade, Berkowitz, Mar, and SEFT.) This estimate stands to reason: Wind, snow, and earthquake loads can already vary significantly within a jurisdiction, but the building designs and unit costs don't change wildly from one side of the county to the other. For example, the seismic design force in Berkeley is about 1.5 times that in downtown San Francisco; so with respect to the structure, any nursing home or grocery store you can build as RC II in Berkeley you can also build as RC IV in San Francisco with no change to the design. The same is likely true for snow design, for example, in Vail v. Boulder and for wind design in Galveston v. the west side of Houston. On the nonstructural side, a facility's nonstructural systems might need more bracing or support when assigned to RC IV, but the number and size of the components themselves don't suddenly look like a hospital just because the risk category has changed.

**S77-22** 

**IBC: TABLE 1604.5** 

**Proponents:** David Bonowitz, representing Self (dbonowitz@att.net)

# 2021 International Building Code

Revise as follows:

### TABLE 1604.5 RISK CATEGORY OF BUILDINGS AND OTHER STRUCTURES

RISK CATEGORY	NATURE OF OCCUPANCY					
	Buildings and other structures that represent a low hazard to human life in the event of failure, including but not limited to: Agricultural facilities.					
l l	Certain temporary facilities.					
	Minor storage facilities.					
II	Buildings and other structures except those listed in Risk Categories I, III and IV.					
	Buildings and other structures that represent a substantial hazard to human life in the event of failure, including but not limited to:  Buildings and other structures whose primary occupancy is public assembly with an occupant load greater than 300.					
	Buildings and other structures containing one or more public assembly spaces, each having an occupant load greater than 300 and a cumulative occupant load of these public assembly spaces of greater than 2,500.					
	Buildings and other structures containing Group E or Group I-4 occupancies or combination therof, with an occupant load greater than 250.					
	Buildings and other structures containing educational occupancies for students above the 12th grade with an occupant load greater than 500.					
	Group I-2, Condition 1 occupancies with 50 or more care recipients.					
III	Group I-2, Condition 2 occupancies not having emergency surgery or emergency treatment facilities.					
	Group I-3 occupancies.					
	Any other occupancy with an occupant load greater than 5,000. <sup>a</sup>					
	Power-generating stations, water treatment facilities for potable water, wastewater treatment facilities and other public utility facilities not included in Risk Category IV.					
	Buildings and other structures not included in Risk Category IV containing quantities of toxic or explosive materials that:					
	Exceed maximum allowable quantities per control area as given in Table 307.1(1) or 307.1(2) or per outdoor control area in accordance with the <i>International Fire Code</i> ; and					
	Are sufficient to pose a threat to the public if released. <sup>b</sup>					

RISK CATEGORY	NATURE OF OCCUPANCY					
	Buildings and other structures designated as essential facilities <u>and buildings where loss of function represents a substantial hazard to occupants</u> , including but not limited to:					
	Group I-1 occupancies in which at least half of the Group I-1 care recipients qualify as Group I-1, Condition 2					
	Group I-2, Condition 2 occupancies having emergency surgery or emergency treatment facilities.					
	Ambulatory care facilities having emergency surgery or emergency treatment facilities.					
	Fire, rescue, ambulance and police stations and emergency vehicle garages					
	Designated earthquake, hurricane or other emergency shelters.					
IV	Designated emergency preparedness, communications and operations centers and other facilities required for emergency response.					
	Power-generating stations and other public utility facilities required as emergency backup facilities for Risk Category IV structures.					
	Buildings and other structures containing quantities of highly toxic materials that:					
	Exceed maximum allowable quantities per control area as given in Table 307.1(2) or per outdoor control area in accordance with the International Fire Code; and					
	Are sufficient to pose a threat to the public if released. <sup>b</sup>					
	Aviation control towers, air traffic control centers and emergency aircraft hangars.					
	Buildings and other structures having critical national defense functions.					
	Water storage facilities and pump structures required to maintain water pressure for fire suppression.					

- a. For purposes of occupant load calculation, occupancies required by Table 1004.5 to use gross floor area calculations shall be permitted to use net floor areas to determine the total occupant load.
- b. Where approved by the building official, the classification of buildings and other structures as Risk Category III or IV based on their quantities of toxic, highly toxic or explosive materials is permitted to be reduced to Risk Category II, provided that it can be demonstrated by a hazard assessment in accordance with Section 1.5.3 of ASCE 7 that a release of the toxic, highly toxic or explosive materials is not sufficient to pose a threat to the public.

**Reason:** This proposal improves consistency in the assignment of risk categories. It applies current thinking from IBC Chapters 3 and 4 to the risk category assignments in Table 1604.5. The logic of the proposal is as follows:

- 1. Risk Category IV is the IBC's main tool to provide functional facilities soon after a natural hazard event (earthquake, flood, snow, or wind). In terms of post-event functionality, there is a wide gap between RC II-III facilities (which have identical requirements for nonstructural systems) and RC IV facilities. The difference in expected recovery time can be on the order of weeks or months.
- 2. The performance gap between RC II-III and RC IV is most acute for occupancies that depend on functional nonstructural systems and special design provisions to serve vulnerable users.
- 3. Because these facilities are rare and specially designed, their services and occupants cannot be quickly relocated to other buildings.
- 4. Therefore, facilities with special design features and vulnerable users should be strong candidates for Risk Category IV.

Following this logic, this proposal expands the scope of RC IV from just "essential facilities" to include "buildings where loss of function represents a substantial hazard." **This "substantial hazard"** can even be life threatening where, for example, a 24-hour medical facility, residential care facility, public water or power utility, detention center with impeded egress, or critical supply chain facility is out of service for weeks. The code defines essential facilities as those that need to "remain operational" through and after an "extreme" earthquake, flood, wind, or snow event. The additional facilities described by the logic above and considered in this proposal might not require continuous operation, but **prolonged downtime – which can be expected from RC II design criteria – can give rise to a similar risk for vulnerable users**, if not on Day 1 after the event, then possibly by Day 3, 10, or 30.

This proposal addresses custodial care facilities that provide housing for vulnerable residents. Group I-1 buildings, currently assigned to RC II, provide **24-hour supervised housing** for residents receiving *custodial care*, a defined term meaning assistance with day-to-day tasks, including bathing, cooking, and taking medication. This proposal reassigns certain Group I-1, Condition 2 facilities to RC IV.

Condition 2 occupancies include assisted living facilities (this is the term used in Sections 308.2 and 420.7) and similar care facilities. Residents in these facilities require assistance with daily tasks as well as **assistance with emergency egress** in or after natural hazard events. These facilities are already required to meet special design requirements in IBC Section 420, and specifically Section 420.7, regarding sprinklers, alarms, refuge areas, and cooking facilities. These requirements are not met by normal market housing. Further, the staffs that provide supervision and assist residents with their daily tasks have facility-specific training and resources. Therefore, residents of these facilities cannot be simply relocated to market housing.

Because Group I-1 facilities can sometimes combine Condition 1 and Condition 2, the proposal assigns to RC IV only those that are majority Condition 2. Since Group I-1 includes only facilities with at least 17 residents, only facilities with at least 9 residents qualified as Condition 2 are covered by this proposal.

Despite this reassignment, this proposal is measured in its scope. It does NOT affect:

- Custodial care facilities for 16 or fewer residents. Per Section 308.2, Group I-1 applies only to larger facilities.
- Group I-1, Condition 1 facilities, whose residents are more capable of self-preservation than those in Condition 2. For example, alcohol and drug centers, halfway houses, and other care facilities are included in Group I-1 but are likely Condition 1.
- Group I-1 facilities that are majority Condition 1.
- Other small residential facilities assigned to Group R, even if subject to Section 420.
- Any residential or care facility eligible for design under the IRC.
- Daycare facilities (child or adult), typically in Group I-4.

This proposal is consistent with current IBC principles. This proposal extends the current scope of Risk Category IV, but it does so consistent with the purpose, philosophy, and normative goals the IBC already represents.

Even if you think of the IBC as strictly a "life safety" code, safety is more than mere survival, and safety can be at risk even after the rain, snow, or ground shaking has stopped. If building damage affects the safety of vulnerable users in the following days or weeks, it is consistent with even a safety-based code to manage those risks through design.

But the IBC's purpose is broader than just "life safety." Section 101.3 states that the purpose of the IBC is to provide a "reasonable level of safety, health and general welfare." So a focus on the health and welfare of vulnerable building users, even where their building provides immediate safety, is both "reasonable" and completely consistent with the purpose of the code.

With its definition of essential facilities and its use of Risk Category IV to ensure they "remain operational," the IBC is already more than a safety code. It is, in fact, already a basic "functional recovery" code; the only question is which building uses, and users, we decide should qualify for a designed recovery. Where RC II or RC III is not reliable enough, it is consistent with the purpose and scope of the IBC to assign more building uses to RC IV.

Not all of the IBC's tools are perfectly nuanced. Some involve bright lines and broad categories, and it is sometimes necessary to err on the conservative side. So even if a certain use is not quite as "essential" as a fire station, RC IV might still be a more appropriate choice than RC II or RC III, and in these cases, it is consistent with the code to assign buildings to the higher category. In time, design criteria should evolve to address more specific recovery objectives (FEMA, 2020; FEMA-NIST, 2021). But those nuanced provisions are *at least* a decade away. For now, however, RC IV is the most appropriate tool we have, and we ought to use it. Adapting existing practices to new objectives is entirely consistent with the history of code development.

IBC Chapters 3 and 4 define and provide special requirements to manage fire and egress risks for particular groups of users. Table 1604.5 is meant to do the same for rare natural hazard events. But while Chapters 3 and 4 consider dozens of specific building uses and conditions, Table 1604.5 has only four categories. Changing the scope of Risk Category IV to account for specific building uses that are not adequately served by RC II or RC III criteria is consistent with the detailed, use-specific approach of Chapters 3 and 4.

Table 1604.5 represents public policy about what we desire from our buildings. As such, it has changed over time, along with public expectations. As we consider new or increasing risks related to more frequent natural hazard events, urbanization, the pandemic, or aging populations, it is both appropriate and consistent with past practice for Table 1604.5 to evolve as well.

**Bibliography:** Almufti, I. et al. (2016). "The resilience-based design of 181 Fremont Tower," *Structure*, June. Bade, M. (2014). "Mission Bay Block 25 Building – An Exercise in Lean Target Value Design," Presentation to the Lean Construction Institute, Finland. April 12.

Berkowitz, R. (2021). "UCSF Center for Vision Neuroscience," 2021 EERI Annual Meeting, Session 3B, March 24.

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Mar, D. (2021). "Making Resilience Affordable," 2021 EERI Annual Meeting, Session 3B, March 24.

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SFDPH, 2020. "Order of the Health Officer No. C19-07b." City and County of San Francisco, Department of Public Health, March 31, et seq.

### **Cost Impact:** The code change proposal will increase the cost of construction

This proposal will increase the cost of construction for the buildings newly assigned to RC IV. The largest increases will likely be in high seismic areas where assignment to RC IV makes the largest changes to structural and nonstructural design criteria. This does not mean, however, that every RC IV facility will have the same unit cost as a new state-of-the-art hospital. On the contrary, case studies of voluntary RC IV-like seismic design have found a **construction cost premium ranging typically from 0% to 2%** relative to normal RC II designs. (See proposal references by Almufti, Bade, Berkowitz, Mar, and SEFT.) This estimate stands to reason: Wind, snow, and earthquake loads can already vary significantly within a jurisdiction, but the building designs and unit costs don't change wildly from one side of the county to the other. For example, the seismic design force in Berkeley is about 1.5 times that in downtown San Francisco; so with respect to the structure, any nursing home or grocery store you can build as RC II in Berkeley you can also build as RC IV in San Francisco with no change to the design. The same is likely true for snow design, for example, in Vail v. Boulder and for wind design in Galveston v. the west side of Houston. On the nonstructural side, a facility's nonstructural systems might need more bracing or support when assigned to RC IV, but the number and size of the components themselves don't suddenly look like a hospital just because the risk category has changed.

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IBC: CHAPTER 1, SECTION 108, [A] 108.1, CHAPTER 2, SECTION 202, SECTION 202 (New), CHAPTER 16, SECTION 1608, 1608.1, SECTION 1609, 1609.1.1, SECTION 1612, 1612.2, SECTION 1613, 1613.1, SECTION 1614, 1614.1, SECTION 1615, 1615.1, CHAPTER 31, SECTION 3103, 3103.1, 3103.1.1 (New), 3103.1.1, 3103.1.2, 3103.5 (New), 3103.5.1 (New), TABLE 3103.5.1 (New), 3103.5.1.1 (New), 3103.5.1.2 (New), 3103.5.1.3 (New), 3103.5.1.4 (New), 3103.5.1.5 (New), 3103.5.1.6 (New), 3103.5.1.7 (New), 3103.5.1.8 (New), 3103.5.2 (New), TABLE 3103.5.2 (New), 3103.5.3 (New), 3103.5.4 (New), 3103.5.5 (New), 3103.6 (New), 3103.7 (New), 3103.7.1 (New), 3103.7.2 (New), 3103.7.3 (New), CHAPTER 35, ANSI Chapter 35 (New)

**Proponents:** Jennifer Goupil, representing Structural Engineering Institute of ASCE (jgoupil@asce.org); Don Scott, representing ASCE 7 Wind Load Subcommittee (dscott@pcs-structural.com); John Grenier, representing National Council of Structural Engineers Associations (NCSEA) (jgrenier@greniereng.com); Ali Fattah, representing City of San Diego Development Services Department (afattah@sandiego.gov)

### 2021 International Building Code

# CHAPTER 1 SCOPE AND ADMINISTRATION SECTION 108 TEMPORARY STRUCTURES AND USES

### Revise as follows:

[A] 108.1 General. The *building official* is authorized to issue a *permit* for temporary structures and temporary uses. Such *permits* shall be limited as to time of service, but shall not be permitted for more than 180 days. The *building official* is authorized to grant extensions for demonstrated cause. Structures designed to comply with Section 3103.5 shall not be in service for a period of more than 1-year unless an extension of time is granted.

CHAPTER 2 DEFINITIONS SECTION 202 DEFINITIONS

### Add new definition as follows:

<u>PUBLIC-OCCUPANCY TEMPORARY STRUCTURE</u>. Any building or structure erected for a period of one year or less *that support public or private assemblies*, or that provide human shelter, protection, or safety. Public-occupancy temporary structures within the confines of another existing structure (such as convention booths) are exempted from Section 3103.5.

**SERVICE LIFE.** The period of time that a structure serves its intended purpose. For temporary structures, this shall be the cumulative time of service for sequential temporary events which may occur in multiple locations. For *public-occupancy temporary structures* this is assumed to be a minimum of 10 years.

**TEMPORARY EVENT.** A single use during the service life of a *public-occupancy temporary structure* at a given location which includes its installation, inspection, use and occupancy, and dismantling.

**TEMPORARY STRUCTURE.** Any building or structure erected for a period of 180 days or less to support *temporary events*. *Tempo*rary structures include a range of structure types (*public-occupancy temporary structures*, temporary *special event structures*, tents, umbrella and other membrane structures, *relocatable buildings*, *temporary bleachers*, *etc.*) for a range of purposes (storage, equipment protection, dining, workspace, assembly, etc.).

# CHAPTER 16 STRUCTURAL DESIGN SECTION 1608 SNOW LOADS

### Revise as follows:

**1608.1 General.** Design snow *loads* shall be determined in accordance with Chapter 7 of ASCE 7, but the design roof *load* shall be not less than that determined by Section 1607.

**Exception:** Temporary structures complying with Section 3103.5.1.3.

### SECTION 1609 WIND LOADS

### Revise as follows:

**1609.1.1 Determination of wind loads.** Wind *loads* on every building or structure shall be determined in accordance with Chapters 26 to 30 of ASCE 7. The type of opening protection required, the basic design *wind speed, V*, and the exposure category for a site is permitted to be determined in accordance with Section 1609 or ASCE 7. Wind shall be assumed to come from any horizontal direction and wind pressures shall be assumed to act normal to the surface considered.

### **Exceptions:**

- 1. Subject to the limitations of Section 1609.1.1.1, the provisions of ICC 600 shall be permitted for applicable Group R-2 and R-3 buildings.
- 2. Subject to the limitations of Section 1609.1.1.1, residential structures using the provisions of AWC WFCM.
- 3. Subject to the limitations of Section 1609.1.1.1, residential structures using the provisions of AISI S230.
- 4. Designs using NAAMM FP 1001.
- 5. Designs using TIA-222 for antenna-supporting structures and antennas, provided that the horizontal extent of Topographic Category 2 escarpments in Section 2.6.6.2 of TIA-222 shall be 16 times the height of the escarpment.
- 6. Wind tunnel tests in accordance with ASCE 49 and Sections 31.4 and 31.5 of ASCE 7.
- 7. Temporary structures complying with Section 3103.5.1.4.

The wind speeds in Figures 1609.3(1) through 1609.3(12) are basic design wind speeds, V, and shall be converted in accordance with Section 1609.3.1 to allowable stress design wind speeds,  $V_{asch}$  when the provisions of the standards referenced in Exceptions 4 and 5 are used.

### SECTION 1612 FLOOD LOADS

#### Revise as follows:

**1612.2 Design and construction.** The design and construction of buildings and structures located in *flood hazard areas*, including *coastal high hazard areas* and *coastal A zones*, shall be in accordance with Chapter 5 of ASCE 7 and ASCE 24.

**Exception:** Temporary structures complying with Section 3103.5.1.5.

### SECTION 1613 EARTHQUAKE LOADS

### Revise as follows:

**1613.1 Scope.** Every structure, and portion thereof, including nonstructural components that are permanently attached to structures and their supports and attachments, shall be designed and constructed to resist the effects of earthquake motions in accordance with Chapters 11, 12, 13, 15, 17 and 18 of ASCE 7, as applicable. The *seismic design category* for a structure is permitted to be determined in accordance with Section 1613 or ASCE 7.

### **Exceptions:**

- 1. Detached one- and two-family dwellings, assigned to *Seismic Design Category* A, B or C, or located where the mapped short-period spectral response acceleration, S<sub>S</sub>, is less than 0.4 g.
- 2. The seismic force-resisting system of wood-frame buildings that conform to the provisions of Section 2308 are not required to be analyzed as specified in this section.
- 3. Agricultural storage structures intended only for incidental human occupancy.
- 4. Structures that require special consideration of their response characteristics and environment that are not addressed by this code or ASCE 7 and for which other regulations provide seismic criteria, such as vehicular bridges, electrical transmission towers, hydraulic structures, buried utility lines and their appurtenances and nuclear reactors.
- 5. References within ASCE 7 to Chapter 14 shall not apply, except as specifically required herein.
- 6. Temporary structures complying with Section 3103.5.1.6.

### ATMOSPHERIC ICE LOADS

### Revise as follows:

**1614.1 General.** *Ice-sensitive structures* shall be designed for atmospheric ice *loads* in accordance with Chapter 10 of ASCE 7. <u>Public-occupancy temporary structures</u> shall comply with Section 3103.7.3.

Exception: Temporary structures complying with Section 3103.5.1.7.

### SECTION 1615 TSUNAMI LOADS

### Revise as follows:

**1615.1 General.** The design and construction of *Risk Category* III and IV buildings and structures located in the *Tsunami Design Zones* defined in the *Tsunami Design Geodatabase* shall be in accordance with Chapter 6 of ASCE 7, except as modified by this code.

**Exception:** *Temporary structures* complying with Section 3103.5.1.8.

# CHAPTER 31 SPECIAL CONSTRUCTION

# SECTION 3103 TEMPORARY STRUCTURES

#### Revise as follows:

**3103.1 General.** The provisions of Sections 3103.1 through 3103.4 3103.7 shall apply to structures erected for a period of less than 180 days. Temporary special event structures, tents, umbrella structures and other membrane structures erected for a period of less than 180 days shall also comply with the *International Fire Code*. Those Temporary structures erected for a longer period of time and public-occupancy temporary structures shall comply with applicable sections of this code.

**Exception:** Public-occupancy temporary structures complying with Section 3103.1.1 shall be permitted to remain in service for 180 days or more but not more than 1 year when approved by the *Building Official*.

### Add new text as follows:

3103.1.1 Extended period of service time. Public-occupancy temporary structures shall be permitted to remain in service for 180 days or more without complying with requirements in this code for new buildings or structures when extensions for up to 1 year are granted by the Building Official in accordance with Section 108.1 and when the following conditions are satisfied:

- 1. Additional inspections as determined by the *Building Official* shall be performed to verify that site conditions and the approved installation comply with the conditions of approval at the time of final inspection.
- 2. The Building Official shall perform follow up inspections after initial occupancy at intervals not exceeding 180 days to verify the site conditions and the installation conform to the approved site conditions and installation requirements.
- 3. An examination shall be performed by a registered design professional to determine the adequacy of the *temporary structure* to resist the structural loads required in Section 3103.5.
- 4. Relocation of the temporary structures shall require a new approval by the Building Official.
- 5. The use or occupancy approved at the time of final inspection shall remain unchanged.

### Revise as follows:

3103.1.1 3103.1.2 Conformance. Temporary structures and uses shall conform to the structural strength, fire safety, *means of egress*, accessibility, light, *ventilation* and sanitary requirements of this code as necessary to ensure public health, safety and general welfare.

3103.1.2 <u>3103.1.3</u> Permit required. Temporary structures that cover an area greater than 120 square feet (11.16 m<sup>2</sup>), including connecting areas or spaces with a common *means of egress* or entrance that are used or intended to be used for the gathering together of 10 or more persons, shall not be erected, operated or maintained for any purpose without obtaining a *permit* from the *building official*.

### Add new text as follows:

3103.5 Structural requirements. Temporary structures shall comply with Chapter 16 of this code. Public-occupancy temporary structures shall be designed and erected to comply with requirements of this Section.

3103.5.1 Structural loads. Public-occupancy temporary structures shall be classified, based on the risk to human life, health, and welfare

associated with damage or failure by nature of their occupancy or use, according to Table 1604.5 for the purposes of applying flood, wind, snow, earthquake, and ice provisions. Additionally, public assembly facilities that require more than 15 min to evacuate to a safe location and any structure whose failure or collapse would endanger the public assembled near the structure, such as speaker stands or other temporary structures for public gatherings shall be classified as Risk Category III.

# TABLE 3103.5.1 REDUCTION FACTORS FOR GROUND SNOW LOADS FOR PUBLIC-OCCUPANCY TEMPORARY STRUCTURES

	Service	<u>Life</u>
Risk Category	<u>≤ 10 yr</u>	>10 yr
<u>II</u>	<u>0.7</u>	<u>1.0</u>
III	0.8	<u>1.0</u>
<u>IV</u>	1.0	<u>1.0</u>

3103.5.1.1 Dead. Dead loads on public-occupancy temporary structures shall be determined in accordance with Section 1606.

3103.5.1.2 Live. Live loads on public-occupancy temporary structures shall be determined in accordance with Section 1607.

Exception: Where approved, live loads less than those prescribed by Table 1607.1 Minimum Uniformly Distributed Live Loads, L<sub>0</sub>, and Minimum Concentrated Live Loads shall be permitted where shown by the registered design professional that a rational approach has been used and that such reductions are warranted.

3103.5.1.3 Snow. Snow loads on public-occupancy temporary structures shall be determined in accordance with Section 1608 and Chapter 7 of ASCE 7. The ground snow loads,  $p_{0k}$  in Section 1608 shall be modified according to Table 3103.5.1.

If the public-occupancy temporary structure is not subject to snow loads or not constructed and occupied during winter months when snow is to be expected, snow loads need not be considered, provided that the design is reviewed and modified, as appropriate, to account for snow loads if the period of time when the public-occupancy temporary structure is in service shifts to include winter months.

**Exception:** Risk Category II *public-occupancy temporary structures* that employ controlled occupancy measures per Section 3103.7.2 shall be permitted to use a ground snow load reduction factor of 0.65 instead of the ground snow load reduction factors in Table 3105.1.

3103.5.1.4 Wind. Wind loads on *public-occupancy temporary structures* shall be determined in accordance with Section 1609 and Chapters 26 to 30 of ASCE 7. The design wind load shall be modified according to Table 3103.5.2.

### **Exceptions**

- 1. <u>Public-occupancy temporary structures</u> that employ controlled occupancy measures per Section 3103.7.1 shall be permitted to use a <u>load reduction factor of 0.65 instead of the load reduction factors in Table 3103.5.2.</u>
- 2. <u>Public-occupancy temporary structures</u> erected in a hurricane-prone region outside of hurricane season, the design wind speed shall be set at the following 3-second gust basic wind speeds depending on Risk Category:
  - 2.1. For Risk Category II use 115 mph,
  - 2.2. For Risk Category III use 120 mph, and
  - 2.3. For Risk Category IV use 125 mph.

3103.5.1.5 Flood. An Emergency Action Plan, in accordance with 3103.5.4, shall be submitted for *public-occupancy temporary structures* in a Flood Hazard Area when requested by the Building or Fire Official. *Public-occupancy temporary structures* need not be designed for flood loads specified in Section 1615 except when specifically designed as a dry floodproofed structure or designated to be occupied during a storm event per the approved Emergency Action Plan.

3103.5.1.6 Seismic. Seismic loads on public-occupancy temporary structures assigned to Seismic Design Categories C through F shall be determined in accordance with Section 1613. The resulting seismic loads are permitted to be taken as 75% of those determined by Section 1613. Public-occupancy temporary structures assigned to Seismic Design Categories A and B need not be designed for seismic loads.

3103.5.1.7 Ice. lce loads on public-occupancy temporary structures shall be determined in accordance with Section 1614, Chapter 10 of ASCE 7, with the largest maximum nominal thickness being 0.5 in, for all Risk Categories. When ice is expected during the occupancy of public-occupancy temporary structures, ice loads shall be determined for surfaces on which ice could accumulate in accordance with ASCE 7. If the public-occupancy temporary structure is not subject to ice loads or not constructed and occupied during winter months when ice is to be expected, ice loads need not be considered, provided that the design is reviewed and modified, as appropriate, to account for ice loads if the period of time when the temporary structure is in service shifts to include winter months.

3103.5.1.8 Tsunami. An Emergency Action Plan, in accordance with 3103.5.4, shall be submitted for public-occupancy temporary structures in a Tsunami Design Zone when requested by the Building or Fire Official. The public-occupancy temporary structure need not be designed for tsunami loads specified in Section 1615.

3103.5.2 Foundations. Public-occupancy temporary structures may be supported on the ground with temporary foundations when approved by the Building Official. Consideration shall be given for the impacts of differential settlement when foundations do not extend below the ground or foundations supported on compressible materials. The presumptive load-bearing value for public-occupancy temporary structures supported on a

pavement, slab on grade or on other *Collapsible or Controlled Low Strength* substrates soils such as beach sand or grass shall be assumed not to exceed 1,000 psf unless determined through testing and evaluation by a registered design professional. The presumptive load-bearing values listed in Table 1806.2 shall be permitted to be used for other supporting soil conditions.

### TABLE 3103.5.2 REDUCTION FACTORS FOR WIND LOADS FOR PUBLIC-OCCUPANCY TEMPORARY STRUCTURES

	Service Life		
Risk Category	<u>≤ 10 yr</u>	>10 yr	
<u>II</u>	0.8	<u>1.0</u>	
<u>III</u>	0.9	<u>1.0</u>	
IV	1.0	<u>1.0</u>	

3103.5.3 Installation and maintenance inspections. A qualified person shall inspect public-occupancy temporary structures that are assembled using transportable and reusable materials; components shall be inspected when purchased or acquired and at least once per year. The inspection shall evaluate individual components, and the fully assembled structure, to determine suitability for use based on the requirements in ESTA ANSI E1.21. Inspection records shall be kept and shall be made available for verification by the Building Official. Additionally, public-occupancy temporary structures shall be inspected at regular intervals when in service.

3103.5.4 Emergency Action plans. When required by the *Building Official*, Emergency Action Plans shall be submitted and approved. Emergency Action Plans shall include procedures to be implemented due to flood, wind, or snow hazards, or within the tsunami design zone. The action plans shall include provisions for evacuating, securing, or dismantling *public-occupancy temporary structures*, in whole or in part, and removal to prevent damage to surrounding buildings or structures.

3103.5.5 <u>Durability and maintenance</u>. Reusable components used in the erection and the installation of *public-occupancy temporary structures* shall be manufactured of durable materials necessary to withstand environmental conditions at the service location. Components damaged during transportation or installation and due to the effects of weathering shall be replaced or repaired.

A qualified person shall inspect public-occupancy temporary structures, including components, when purchased or acquired and at least once per year, based on the requirements in ANSI E1.21. Inspection records shall be kept and shall be made available for verification by the building official. Additionally, public-occupancy temporary structures shall be inspected at regular intervals when in service to ensure that the structure continues to perform as designed and initially erected.

3103.6 Serviceability. The effects of structural loads or conditions shall not adversely affect the serviceability or performance of the public-occupancy temporary structure.

3103.7 Controlled occupancy. Public-occupancy temporary structures that comply with Section 3103.5 for structural requirements do not require monitoring for controlled occupancy. Public-occupancy temporary structures that employ exceptions for reduced environmental loads shall employ controlled occupancy procedures as specified in this section and in accordance with ANSI ES1.7. An operations management plan conforming to ANSI E1.21 with an occupant evacuation plan shall be submitted to the Building Official for approval as a part of the permit documents.

3103.7.1 Wind. Wind speeds associated with the design wind loads shall be monitored before and during occupancy of the *public-occupancy* temporary structure. The public-occupancy temporary structure shall be vacated in the event that the design wind speed is expected to be exceeded during its occupancy.

3103.7.2 Snow. Surfaces on which snow accumulates shall be monitored before and during occupancy of the *public-occupancy temporary* structure and any loads in excess of the design snow load shall be removed prior to its occupancy, or the *public-occupancy temporary structure* shall be vacated in the event that the design snow load is exceeded during its occupancy.

3103.7.3 Ice. Surfaces on which ice accumulates shall be monitored before and during occupancy of the *public-occupancy temporary structure* and any loads in excess of the design ice load *shall* be removed prior to its occupancy, or the *public-occupancy temporary structure* shall be vacated in the event that the design ice load is exceeded during its occupancy.

# CHAPTER 35 REFERENCED STANDARDS

Add new standard(s) as follows:

Add flew standard(s) as follows.

ANSI

American National Standards Institute 25 West 43rd Street, Fourth Floor New York, NY 10036

E1.21-2013 Entertainment Technology: Temporary Structures Used for Technical Production of Outdoor Entertainment

<u>Event</u>

<u>ES1.7-2021</u> <u>Event Safety Requirements - Weather Preparednes</u>

**Reason:** There is a need for code provisions for minimum structural loads for temporary structures. In past code cycles, inappropriate references were attempted to be introduced to the International Building Code but failed due to lack of consensus within the industry. Following that failed attempt, committee members from the adopted structural loading standard ASCE/SEI 7 *Minimum Design Loads and Associated Criteria for Buildings* 

and Other Structures committed to work with building officials and industry stakeholders to develop provisions that align with the design basis for Chapter 16 and ASCE/SEI 7, as well as provide the appropriate level of risk and structural reliability to the public.

To meet the need for minimum loading provisions and deliver on their commitment, this code change proposal was developed by a diverse group of experts that have experience with the development of the ASCE/SEI 7 Standard, building officials from many jurisdictions from across the country that have experience with large events and temporary structures, and industry representatives from the US entertainment industry.

This proposal was developed by an ad hoc committee that met every month since mid-2020 and the included the following members:

- · Don Scott; PCS Structural Solutions ASCE 7 Wind Load Subcommittee
- · Jennifer Goupil; ASCE/SEI Codes & Standards ASCE 7 Main Committee
- · Therese McAllister, PhD; NIST ASCE 7 Load Combinations Subcommittee
- · John Hooper; MKA ASCE 7 Seismic Subcommittee
- · John Duntemann; WJE ASCE 7 Snow Subcommittee
- Andrew Stam; WJE ASCE 7 Dead & Live Load Subcommittee
- · Bryan Lanier; American Tower Corporation ASCE 7 Ice Load Subcommittee
- · Chris Cerino; STV ASCE 7 Flood Load Subcommittee
- · James (Greg) Soules, PhD; CBI ASCE 7 Main Committee
- · Ali Fattah; City of San Diego
- · Constadino (Gus) Sirakis; City of New York

This proposal was developed in collaboration with industry stakeholders, many of whom reviewed the proposal and provided comments to the ad hoc committee; the following stakeholders were invited to collaborate, and many provided comments and input for this proposal:

- · Richard Nix; Entertainment Services and Technology Assoc. (ESTA)
- Mike Nugent; ICC BCAC Chair
- · Steve Kerr; National Council of Structural Engineers Associations (NCSEA)
- · Kai Ki Mow; Seattle Department of Construction and Inspection
- · Julius Carreon; City of Bellevue Washington
- Paul Armstrong; PCA Code Services
- Daniel Clark; Clark Reder Engineers
- · William Gorlin; McLaren Engineers
- · David Renn; City of Denver
- Jon Siu; Jon Siu Consulting
- · Gary Ehrlich; National Association of Home Builders and ICC/PTF
- · Edgar Surla; Southern Nevada Chapter of ICC

Due to the staggered nature of the ICC and ASCE 7 Standard code development processes, this IBC proposal is the first of two efforts to address the need for provisions for loads on temporary structures. The second effort includes development of a new Appendix to ASCE 7 to address temporary structures.

Following is the description and rationale for content of this code change proposal:

The International Codes regulate the construction of new buildings and temporary structures through the International Building Code (IBC) and regulate existing buildings through the International Existing Building Code (IEBC). A temporary structure is not an existing building because it is not permanent and is therefore regulated through Chapter 31 of the IBC.

Temporary Special Event Structures are regulated by the International Fire Code. However, they are a type of temporary structure and thus need to also meet the requirements of this proposed section.

Three new definitions are added for public-occupancy temporary structures, service life, and temporary event. Public-occupancy temporary structures are new buildings or structures that are used by the general public, or that support public events, where the public expects similar levels of reliability and safety as offered by permanent construction. Public-occupancy temporary structures are often assembled with re-useable components and designed for a particular purpose and defined period of time, which is defined as a temporary event when the period of time is less than one year. Public-occupancy temporary structures in service for a period that exceeds 1-year are required to comply with the IBC for new buildings. Temporary structures should not pose more risk to occupants than permanent structures, but because the code's design-level environmental loads are far less likely during a temporary event, this proposal makes adjustments to reduce the requirements for a consistent level of risk. The code change addresses the hazards in the built environment in IBC chapter 16 for public-occupancy temporary structures. The code change includes the ability to mitigate some hazards through Emergency Action Plans. Portions of temporary structures may be removed to reduce wind loads, for example.

The concept of controlled occupancy is also introduced to address cases where an environmental loading hazard cannot be reasonably mitigated and allows for actions based on a preapproved action plan that the Building Official may use to allow installations that cannot resist code prescribed loads. For example, hazard areas such as flood hazard areas and tsunami inundation zones are clearly mapped, and evacuation plans are adopted and include tsunami alert warning systems and temporary structures subject to high wind loads may be evacuated and have sections removed to reduce the wind load. The code change proposal recognizes that it may be desirable for a temporary structure to remain in service for more than 180 days, whether continuously occupied or not, and provides a process that the Building Official can follow to facilitate such an extended service period. However, after 1-year has passed, the structure is required to comply with requirements for new buildings or is removed from service by being disassembled.

### **DESIGN PHILOSOPHY:**

Temporary structures that are occupied by the general public or that could cause injuries or loss of life by their failure require a design basis that is consistent with the risk and reliability criteria in ASCE 7. The basis of design for temporary structures needs to consider voluntary vs involuntary risk, service life, and reliability as well as the ability to reduce risk for the general public for severe weather events, as elaborated below. Therefore, temporary structures occupied by the general public are expected to have the same level of reliability (or failure rate) and performance as permanent structures.

While temporary structures are developed for use up to 180 days, many of these structures are used repeatedly at different locations. Thus, their actual service life may be on the order of 5 to 10 years. Such structures are consequently subjected to repeated assembly and dismantling with associated wear and tear. Therefore, service life for temporary structures is defined to provide a consistent basis of reliability relative to that of new buildings, and a service life of 10 years is assumed for determining structural load requirements in Section 3103.5.

### Risk:

In a general sense, risk represents the potential consequences of exposure to a natural or man-made hazard in the presence of uncertainty. There are three components to risk – hazard, consequences and context – and risk-informed decisions should involve all three. The focus in structural engineering has been on the hazard (and its probability of exceedance) and structural performance in terms of failure given a hazard intensity over a structure's service life. Consequences and context are reflected indirectly through Risk Categories (or Importance Factors).

The concept of voluntary and involuntary risk assumed by the general public should be considered in the design of structures. Voluntary risk assumption occurs when people choose to undertake an activity with a known level of hazard and consequences, such as driving or flying to a destination. Involuntary risks occur when people are exposed to a hazard without understanding the potential consequences. The willingness of people to incur risk depends on whether the risk is incurred voluntarily or involuntarily (Slovic, 2000). Because people require shelter, building occupancy is an involuntary risk. The general public assumes that all structures, permanent and temporary, have been designed and constructed to provide the same level of structural safety and reliability. If a structure is designed to a lower level of safety or reliability, the general public has no

means to identify or assess the difference in risk. This includes temporary structures that may not be accessible to the general public but could cause injuries or loss of life in the event of failure (e.g., special event structures such as towers, platforms, and stages). Analogies can be made to various modes of transportation, and their inherent risks; the general public is aware of differences in assumed risk and can choose a mode of transportation accordingly. In contrast, ASCE 37 was developed for temporary structures used in construction. The risk associated with these structures is generally limited to construction workers, who voluntarily accept a higher-risk environment and have training and skills for operating in a construction environment. Therefore, temporary structures that are used by or in close proximity to the general public need to have a level of reliability consistent with the other structures designed for involuntary risk.

### Reliability:

Structural reliability requires the combined analysis of the probability of occurrence of the hazard and the probability that the loads caused by the hazard equal or exceed the structural resistance. Temporary structures that are used, occupied, or placed in close proximity to the general public should meet reliability targets that are consistent with those for permanent structures in ASCE, allowing for differences in service lives and other conditions of use.

ASCE 7 Table 1.3-1 presents the target reliabilities by Risk Category (RC) and failure mode (e.g., ductile vs brittle failures) for hazards other than earthquake, tsunami, or extraordinary events. The target reliabilities are presented in two formats: the mean annual failure rate and the probability of failure for a 50-yr service life, expressed in terms of reliability index,  $\beta$ . For example, a RC II structure with ductile, local failure modes has a target mean annual failure rate  $P_F = 3.0 \times 10^{-5}$  and a 50-yr target reliability index of  $\beta = 3.0$  (or  $P_F = 1.43 \times 10^{-3}$  over 50 years).

### WIND:

ASCE 7-16 wind hazard maps were updated to confirm the risk-based mean recurrence interval (MRI) for RC I to III and to establish a risk-based MRI for RC IV (McAllister, Wang, and Ellingwood 2018). The updated wind maps are based on a fully coupled reliability analysis that considered the hazard and structural resistance. The results for the recommended MRI for the target reliabilities are shown in Figure 3105.5.2.

Two exceptions are allowed for wind:

- An exception is allowed where controlled occupancy actions in Section 3103.7 are adopted, given that on-site management and weather forecasting capabilities allow sufficient time to reduce the risk to occupants by canceling events or reducing the wind loads through removal of wind surface area or dismantling sections of the temporary structure.
- An exception is allowed when public-occupancy temporary structures are erected in a hurricane-prone region outside of hurricane season. The wind load reduction is based on hurricane and non-hurricane wind speeds. ASCE 7 publishes wind speed maps that include both hurricane and non-hurricane winds for permanent structures. Pintar et al (2015) published maps of non-hurricane non-tornadic\_wind speeds for the contiguous United States.

A study by Dasguputa and Ghosh (2019) evaluated a wind speed factor of 0.78 used by the Unified Facilities Criteria for temporary structures for 5-yr and 25-yr service lives. This study selected the 50-yr target reliabilities and associated 50-yr wind speed exceedance probabilities to evaluate the wind speed load factor for occupied temporary structures based on ASCE 7-16 wind speed maps. The ASCE 7-16 wind maps for RC I, II, III and IV structures were developed for 15%, 7%, 3% and 1.6% probabilities of wind speed exceedance. To evaluate the 0.78 wind speed factor, wind speeds at 342 locations across the country were identified for specified mean recurrence intervals (MRI). The specified MRI were determined by computing the MRI that would provide the same probability of wind speed exceedance in 5 years and 25 years as that specified for a 50-yr service life in ASCE 7, as shown in Table C3105.1.1. However, the mean recurrence rates of wind speeds, and therefore the structural reliability, are quite different from the ASCE 7 target reliabilities, as shown in Example 1. Assuming that the structural resistance is similar, a comparison of the RC II mean annual frequency for wind speeds for a 50-yr service life (1.43 x 10<sup>-3</sup>) to that of a 5-yr service life (1.43 x 10<sup>-2</sup>) and a10-yr service life (7.14 x 10<sup>-2</sup>) show service life reliability ratios of 10 and 5, respectively, which do not meet the ASCE 7 target reliability criteria.

Until further analyses can be conducted, a 10-yr service life and a wind speed factor of 0.9 is deemed to provide a reasonable level of reliability, given the ability to evacuate or modify temporary structures for strong wind events.

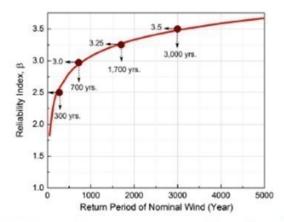


Fig. 3. Recommended mean return periods for wind maps in ASCE 7-16 ( $K_{dn}=0.85;\ \mu_{Kd}=0.71$ )

Figure C3105.5.1. ASCE 7 wind MRI versus reliability index (McAllister, Wang, and Ellingwood 2018).

Table C3105.5.1. Proposed wind speed factor for 5-yr and 25-yr service life for temporary structures by Dasguputa and Ghosh (2019) based on 50-yr service reliability criteria.

ASCE 7 MRIWind speed factor5 yr MRI25 yr MRI3000.7830150II7000.7870350III1,7000.78170850IV3,0000.783001,500

### Example 1: Probability of exceedance over T yr service life for W

This example provides a comparison of probability of wind speed exceedance for service lives (T) from 5 to 25 years and Risk Category. The probability of wind exceedance is set to remain constant for each risk category; however, the mean annual frequency (P<sub>a</sub>) can vary significantly between different values of T.

### $P(W > w \text{ for } T) = 1 - (1 - P_a)^T = X\%$

- W random wind speed (3-sec gust)
- w wind speed (3-sec gust) for Mean Recurrence Interval (MRI)
- T is the service life (yr)
- $P_a = 1/T$  is the mean annual frequency for this wind speed (1/yr)
- X is the probability of the wind speed exceedance for T

### For a 50 yr service life (ASCE 7):

RC I  $P(W > 300 \text{ MRI in } 50 \text{ yrs}) = 1 - (1 - 0.0033)^{50} = 0.15 = 15\% P_a = 3.3 \times 10^{-3}$ 

RC II  $P(W > 700 \text{ MRI in } 50 \text{ yrs}) = 1 - (1 - 0.00143)^{50} = 0.069 = 7\%$   $P_a = 1.4 \times 10^{-3}$ 

RC III P(W > 1700 MRI in 50 yrs) =  $1 - (1 - 0.00059)^{50} = 0.029 = 3\%$   $P_a = 5.9 \times 10^{-4}$ 

RC IV P(W > 3000 MRI in 50 yrs) =  $1 - (1 - 0.00033)^{50} = 0.017 = 1.7\%$  P<sub>a</sub> =  $3.3x10^{-4}$ 

### For a 25 yr service life:

RC I  $P(W > 150 \text{ MRI in } 25 \text{ yrs}) = 1 - (1 - 0.0067)^{25} = 0.15 = 15\%$   $P_a = 6.7 \times 10^{-3}$ 

RC II  $P(W > 350 \text{ MRI in } 25 \text{ yrs}) = 1 - (1 - 0.0029)^{25} = 0.069 = 7\%$   $P_a = 2.9 \times 10^{-3}$ 

RC III P(W > 850 MRI in 25 yrs) =  $1 - (1 - 0.0012)^{25} = 0.029 = 3\%$  P<sub>a</sub> =  $1.2 \times 10^{-3}$ 

RC IV P(W > 1500 MRI in 25 yrs) =  $1 - (1 - 0.0007)^{25} = 0.017 = 1.7\%$  P<sub>a</sub> =  $6.7 \times 10^{-4}$ 

### For a 10 yr service life:

RC I  $P(W > 60 \text{ MRI in } 10 \text{ yrs}) = 1 - (1 - 0.017)^{10} = 0.16 = 16\% P_a = 1.7 \times 10^{-2}$ 

RC II  $P(W > 140 \text{ MRI in } 10 \text{ yrs}) = 1 - (1 - 0.0714)^{10} = 0.069 = 7\%$   $P_a = 7.1 \times 10^{-3}$ 

RC III  $P(W > 340 \text{ MRI in } 10 \text{ yrs}) = 1 - (1 - 0.00294)^{10} = 0.029 = 3\%$   $P_a = 2.9 \times 10^{-3}$ 

RC IV P(W > 600 MRI in 10 yrs) =  $1 - (1 - 0.00167)^{10} = 0.017 = 1.7\%$  P<sub>a</sub> =  $1.7 \times 10^{-3}$ 

### For a 5 yr service life:

RC I  $P(W > 30 \text{ MRI in 5 yrs}) = 1 - (1 - 0.0333)^5 = 0.16 = 16\%$   $P_a = 3.3 \times 10^{-2}$ 

RC II  $P(W > 70 \text{ MRI in 5 yrs}) = 1 - (1 - 0.0143)^5 = 0.069 = 7\%$   $P_a = 1.4 \times 10^{-2}$ 

RC III P(W > 170 MRI in 5 yrs) =  $1 - (1 - 0.0059)^5 = 0.029 = 3\%$  P<sub>a</sub> =  $5.9 \times 10^{-3}$ 

RC IV P(W > 300 MRI in 5 yrs) =  $1 - (1 - 0.0033)^5 = 0.017 = 1.7\%$  P<sub>a</sub> =  $3.3 \times 10^{-3}$ 

### References

Dasguputa, P. and S.K. Ghosh (2019) An Evaluation of the Wind and Seismic Provisions of UFC 1-201-01 for Temporary Structures, S.K. Ghosh Associates LLC, www.skghoshassociates.com

McAllister, T., N. Wang, and B. R. Ellingwood. 2018. *Risk-informed mean recurrence intervals for update wind maps in ASCE 7-16*, J. Struct. Eng. 144 (5). <a href="https://doi.org/10.1061/(ASCE)ST.1943-541X.0002011">https://doi.org/10.1061/(ASCE)ST.1943-541X.0002011</a>

Pintar, A.L., Simiu, E., Lombardo, F.T., Levitan, M. 2015. *Maps of Non-hurricane Non-tornadic Wind Speeds With Specified Mean Recurrence Intervals for the Contiguous United States Using a Two-dimensional Poisson Process Extreme Value Model and Local Regression*, NIST Special Publication 500-301, National Institute of Standards and Technology, Gaithersburg, MD <a href="https://nvlpubs.nist.gov/nistpubs/SpecialPublications/NIST.SP.500-301.pdf">https://nvlpubs.nist.gov/nistpubs/SpecialPublications/NIST.SP.500-301.pdf</a>

Slovic, P. (2000), *The perception of risk*. Earthscan Publications, Sterling, VA. https://www.researchgate.net/publication/232546133 The perception of risk Risk society and policy series

### **SEISMIC:**

The requirement that the seismic loads on temporary structures assigned to Seismic Design Categories C through F are permitted to be taken as 75% of those required by Section 1613, while resulting in reduced seismic performance relative to permanent structures, is consistent with the reduction generally accepted for the evaluation/upgrade of existing buildings and would result in a similar seismic risk to the occupants. Due to the unique lack of warning associated with earthquakes, taking further reductions, even for temporary structures, results in unacceptable, involuntary risk to the occupants. Even for short time frames, the risk to the occupants should be similar, whether it's a temporary or permanent structure. Given the low seismic risk associated with Seismic Design Categories A and B locations, which results in low seismic demands, temporary structures are exempted from designing for seismic loads.

### **TSUNAMI:**

Given that most tsunami-affected areas will have time to respond to a possible inundation, designing temporary structures for tsunami loads was deemed unnecessarily. Rather, temporary structures located in a Tsunami Design Zone will require an Emergency Action Plan that will provide details for evacuating the structure in the event of a tsunami warning.

### SNOW:

When snowfall is expected during the service life of a temporary structure, snow loads are determined for surfaces on which snow can accumulate in accordance with Section 1608 and Chapter 7 of ASCE 7. In recognition of the relatively short service life of temporary structures, the ground snow load can be reduced to reflect the relatively low probability that the ASCE 7 ground snow loads will occur during the shorter service life of a temporary structure. The reduction factors of 0.7 and 0.8 in Table 3103.5.1 approximately correspond to 10-year and 20-year MRI for ground snow loads, respectively. If the service life of the temporary structure will not occur during winter months when snow is to be expected, snow loads need not be considered. Similar to wind, an exception is allowed where controlled occupancy actions in Section 3103.7 are adopted, given that on-site management and weather forecasting capabilities allow sufficient time to reduce the risk to occupants by canceling events or reducing the snow loads.

### FLOOD:

Temporary structures within riverine and coastal flood zones should be evacuated at the time of loading, therefore the intent of this section is to have a defined plan to secure the structure and minimize the potential for the temporary structure to become floating debris for the surrounding environment. While local flash flooding can occur without advanced warning, the potential hazard area is much more wide-spread and not easily quantified for an enforceable Code provision as part of this cycle. For this reason, there are no requirements for temporary structures outside of a mapped flood zone.

### ICE:

When ice can accumulate on a temporary structure during the service life of a temporary structure, ice loads are determined for surfaces on which ice can accumulate in accordance with Section 1614 and Chapter 10 of ASCE 7.

The 0.5-inch nominal ice thickness is based on consideration of the 10-yr and 25-yr mean recurrence interval values. Based on this, the use of a single nominal ice thickness for all locations with a Risk Category II nominal thickness greater than 0.5 inch is recommended. The gust wind speeds in Figure 10.5-1 are concurrent values, rather than extremes, so they should be used in determining wind-ice-loads for temporary ice-sensitive structures.

### **LOAD FACTORS/RELIABILITY:**

The proposed code change is necessary to harmonize the IBC with the IFC since the latter addresses Temporary Special Event Structures and tents that are in service for up to 180 days. The recent pandemic has shown that temporary structures can be in service for more than 180 days and includes structures not regulated within the scope of the IFC.

Given the need to propose load and design criteria for publicly occupied temporary structures based on existing information and standards, the approach presented uses the load and Risk Category criteria in ASCE 7-22. Further analyses may be able to refine these criteria for the next edition of ASCE 7.

### **EMERGENCY ACTION PLANS:**

The code change addresses all the natural hazards and associated environmental loads addressed in IBC chapter 16 and ASCE 7. However, some

hazards are more frequent with a likelihood of occurrence during the in-service period or occupancy while others have a remote possibility of occurrence. Emergency Action plans are currently accepted by authorities having jurisdiction for wind loads to reduce the risk to public safety, given the reduced level of reliability relative to new buildings. Flood hazards may be seasonal for example during hurricane seasons or flash flooding is forecast in advance to allow for removal or tying down of installations. They provide the Building Official with the ability to permit a more cost effective alternative than full compliance.

### **DURABILITY AND MAINTENCE:**

Temporary structures are designed to be assembled and disassembled and transported to many locations as components or as modules. Additionally, they may be in service during varying weather conditions. The components may be damaged during transportation or installation. Components may have been manufactured more than a decade prior to the latest use. As a consequence, and unlike a new structure that is typically constructed with new building materials and components that were not previously used, components for temporary structures need to be inspected regularly and suitability for re-use needs to be assessed. This is typically done by the installation crews, and this is similar to bleachers regulated by ICC 300 (Section 501.2). The qualified person is identified by the owner and approved by the Building Official.

Temporary structures are typically assembled utilizing transportable and reusable components that can get damaged in use or during transportation and in use and need to be verified prior to reuse. The most qualified personnel to address whether superficial corrosion is acceptable or whether bent members can be used will be the specifying engineer or the rigging supervisors or owner's management team who tend to be most familiar with the components and the temporary structure's system.

Cost Impact: The code change proposal will decrease the cost of construction

The proposed code change will reduce the cost of construction since it proposes reduction to the adopted loads in IBC Ch 16 and ASCE 7. The codes and standards that are in effect under the 2021 edition of the I Codes, with the exception of the International Fire Code regulations for Temporary Special Event Structures, do not provide structural loading criteria adjusted to lower loads for temporary structures that typically have a service life of a few days or weeks not to exceed 1 year.

**Staff Analysis:** A review of the standard proposed for inclusion in the code, ANSI ES1.7-2021 Event Safety Requirements - Weather Preparedness, with regard to some of the key ICC criteria for referenced standards (Section 3.6 of CP#28) will be posted on the ICC website on or before March 16, 2022.

ANSI E1.21-2013 is already referenced in the IFC. This is simply a new occurrence of the reference in the I-Codes.