CTC Meeting # 22 December 1 – 2, 2011 Care facilities SG report (1 of 2) Group I-1

ISSUE #1
Group I-1, Condition 1 and 2

202 Definitions.

24 HOUR CARE BASIS. The actual time that a person is an occupant within a facility for the purpose of receiving care. It shall not include a facility that is open for 24 hours and is capable of providing care to someone visiting the facility during any segment of the 24 hours.

GROUP HOME. A facility for social rehabilitation, substance abuse or mental health problems that contain a group housing arrangement that provides custodial care but does not provide acute medical care.

CUSTODIAL CARE. Assistance with day-to-day living tasks; such as assistance with cooking, taking medication, bathing, using toilet facilities and other tasks of daily living. Custodial care include occupants who with the ability to respond to emergency situations and evacuate at a slower rate and/or who have mental and psychiatric complications.

SECTION 308 INSTITUTIONAL GROUP I

308.1 (IFC [B] 202) Institutional Group I. Institutional Group I occupancy includes, among others, the use of a building or structure, or a portion thereof, in which care or supervision is provided to persons who are or are not capable of self preservation without physical assistance or in which people are detained for penal or correctional purposes or in which the liberty of the occupants is restricted. Institutional occupancies shall be classified as Group I-1, I-2, I-3 or I-4.

308.2 Definitions...

308.3 Group I-1. This occupancy shall include buildings, structures or portions thereof more than 16 persons, <u>excluding staff</u>, who reside on a 24 hour basis in a supervised environment and receive custodial care. <u>Buildings of Group I-1 shall be classified as one of the occupancy conditions indicated is Section 308.3.1 or 308.3.2. The occupants are capable of self-preservation. This group shall include, but not be limited to, the following:</u>

Alcohol and drug centers Assisted living facilities Congregate care facilities Convalescent facilities Group homes Halfway houses

- <u>**308.3.1 Condition 1.**</u> This occupancy condition shall include buildings in which all persons receiving custodial care who without any assistance are capable of responding to an emergency situation to complete building evacuation.
- 308.3.2 Condition 2. This occupancy condition shall include buildings in which there are any persons receiving custodial care who require limited verbal or physical assistance while responding to an emergency situation to complete building evacuation.
- 308.3.2 Six to sixteen persons receiving such custodial care. A facility such as above, housing not fewer than six and not more than 16 persons receiving such custodial care, shall be classified as Group R-4.
- 308.3.1 308.3.4 Five or fewer persons receiving such custodial care. A facility such as the above with five or fewer persons receiving such custodial care shall be classified as a Group R-3 or shall comply with the International Residential Code provided an automatic sprinkler system is installed in accordance with Section 903.3.1.3 or with Section P2904 of the International Residential Code.
- **308.4 Group I-2.** This occupancy shall include buildings and structures used for medical care on a 24 hour basis for more than five persons who are *incapable of self-preservation*. This group shall include, but not be limited to, the following:

Foster care facilities
Detoxification facilities
Hospitals
Nursing homes
Psychiatric hospitals

308.4.1 Five or fewer persons receiving such medical care. A facility such as the above with five or fewer persons receiving such medical care shall be classified as a Group R-3 or shall comply with the International Residential Code provided an automatic sprinkler system is installed in accordance with Section 903.3.1.3 or with Section P2904 of the International Residential Code.

SECTION 310 RESIDENTIAL GROUP R

310.6 Residential group R-4. This occupancy shall include buildings, structures or portions thereof for more than five but not more than 16 persons, excluding staff, who reside on a 24 hour basis in a supervised residential environment and receive custodial care. Buildings of Group R-4 shall be classified as one of the occupancy conditions indicated in Section 310.6.1 or 310.6.2. The persons receiving such care are capable of self-preservation. This group shall include, but not be limited to, the following:

Alcohol and drug centers

Assisted living facilities
Congregate care facilities
Convalescent facilities
Group homes
Halfway houses
Residential board and custodial care facilities
Social rehabilitation facilities

<u>310.6.1 Condition 1.</u> This occupancy condition shall include buildings in which all persons receiving custodial care who without any assistance are capable of responding to an emergency situation to complete building evacuation.

310.6.2 Condition 2. This occupancy condition shall include buildings in which there are any persons receiving custodial care who require limited verbal or physical assistance while responding to an emergency situation to complete building evacuation.

SECTION 420 GROUPS I-I, R-1, R-2, R-3, R4

420.1 General. Occupancies in Groups I-1, R-1, R-2, and R-3 and R-4 shall comply with the provisions of this section and other applicable provisions of this code.

420.4 Smoke barriers in Group I-1 Condition 2. Smoke barriers shall be provided in Group I-1 Condition 2 to subdivide every story used by persons receiving care, treatment or sleeping and to provide other stories with an occupant load of 50 or more persons, into no fewer than two smoke compartments. Such stories shall be divided into smoke compartments with an area of not more than 22,500 square feet (2092 m²) and the travel distance from any point in a smoke compartment to a smoke barrier door shall not exceed 200 feet (60 960 mm). The smoke barrier shall be in accordance with Section 709.

- 420.4.1 Refuge area. Refuge areas shall be provided within each smoke compartment. The size of the refuge area shall accommodate the occupants and care recipients from the adjoining smoke compartment. Where a smoke compartment is adjoined by two or more smoke compartments, the minimum area of the refuge area shall accommodate the largest occupant load of the adjoining compartments. The size of the refuge area shall provide the following:
- 1. Not less than 15 net square feet (1.4 m²) for each care recipient.
- 2. Not less than 6 net square feet (0.56 m²) for other occupants.

Areas or spaces permitted to be included in the calculation of the refuge area are corridors, lounge or dining areas and other low hazard areas.

[F] 420.45 Automatic sprinkler system. Group R occupancies shall be equipped throughout with an *automatic sprinkler system* in accordance with Section 903.2.8. Group I-1 occupancies shall be equipped throughout with an *automatic sprinkler system* in accordance with Section 903.2.6. Quick response or residential automatic sprinklers shall be installed in accordance with Section 903.3.2.

[F] 420.56 Smoke detection and fire alarm systems. Fire alarm systems and smoke alarms shall be provided in Group I-1, R-1, and R-2 and Group R-4 occupancies in accordance with Sections 907.2.6, 907.2.8, and 907.2.9 and 907.2.10, respectively. Single-or multiple- station smoke alarms shall be provided in Groups I-1, R-2, R-3 and R-4 in accordance with Section 907.2.11.

SECTION 504 BUILDING HEIGHT

504.2 Automatic sprinkler system increase. Where a building is equipped throughout with an approved automatic sprinkler system in accordance with Section 903.3.1.1, the value specified in Table 503 for maximum building height is increased by 20 feet (6096 mm) and the maximum number of stories is increased by one. These increases are permitted in addition to the building area increase in accordance with Sections 506.2 and 506.3. For Group R buildings equipped throughout with an approved automatic sprinkler system in accordance with Section 903.3.1.2, the value specified in Table 503 for maximum building height is increased by 20 feet (6096 mm) and the maximum number of stories is increased by one, but shall not exceed 60 feet (18 288 mm) or four stories, respectively. **Exception:** The use of an automatic sprinkler system to increase building heights shall not be permitted for the following conditions:

- 1. Buildings or portions of buildings, classified as a Group I-1 Condition 2, Group I-2 occupancy occupancies of Type IIB, III, IV or V construction.
- 2. Buildings or portions of buildings, classified as a Group H-1, H-2, H-3 or H-5 occupancy.
- 3. Fire resistance rating substitution in accordance with Table 601, Note d.

SECTION 709 SMOKE BARRIERS

709.5 Openings. Openings in a smoke barrier shall be protected in accordance with Section 716.

Exceptions:

- 1. In Group I-1 Condition 2, Group I-2, and ambulatory care facilities, where such doors are installed across corridors, a pair of opposite-swinging doors without a center mullion shall be installed having vision panels with fire-protection-rated glazing materials in fire-protection-rated frames, the area of which shall not exceed that tested. The doors shall be close fitting within operational tolerances, and shall not have undercuts in excess of ¾- inch, louvers or grilles. The doors shall have head and jamb stops, astragals or rabbets at meeting edges and shall be automatic-closing by smoke detection in accordance with Section 715.4.8.3. Where permitted by the door manufacturer's listing, positive-latching devices are not required.
- 2. In Group I-1 Condition 2, Group I-2, and ambulatory care facilities, horizontal sliding doors installed in accordance with Section 1008.1.4.3 and protected in accordance with Section 716.

SECTION 903 AUTOMATIC SPRINKLER SYSTEMS

[F] 903.2.6 Group I. An automatic sprinkler system shall be provided throughout buildings with a Group I fire area.

Exceptions:

- 1. An automatic sprinkler system installed in accordance with Section 903.3.1.2 shall be permitted in Group I-1 Condition 1 facilities.
- 2. An automatic sprinkler system installed in accordance with Section 903.3.1.3 shall be allowed in Group I-1 facilities when in compliance with all of the following:
- 2.1. A hydraulic design information sign is located on the system riser
- 2.2. Exception 1 of Section 903.4 is not applied, and
- 2.3. Systems shall be maintained in accordance with the requirements of Section 903.3.1.2.
- 2 3. An automatic sprinkler system is not required where Group I-4 day care facilities are at the level of exit discharge and where every room where care is provided has at least one exterior exit door.
- 3.4. In buildings where Group I-4 day care is provided on levels other than the level of exit discharge, an automatic sprinkler system in accordance with 903.3.1.1 shall be installed on the entire floor where care is provided and all floors between the level of care and the level of exit discharge, all floors below the level of exit discharge, other than areas classified as an open parking garage.
- **[F] 903.2.8 Group R.** An *automatic sprinkler system* installed in accordance with Section 903.3 shall be provided throughout all buildings with a Group R *fire area*.
 - **[F] 903.2.8.1 Group R-3 or R-4 congregate residence.** An automatic sprinkler system installed in accordance with 903.3.1.3 shall be permitted in Group R-3. or R-4 congregate residence with 16 or fewer residents.
 - [F] 903.2.8.2 Group R-4 Condition 1. An automatic sprinkler system installed in accordance with 903.3.1.3 shall be permitted in Group R-4 Condition 1.
 - **[F] 903.2.8.3 Group R-4 Condition 2.** An automatic sprinkler system installed in accordance with 903.3.1.2 shall be permitted in Group R-4 Condition 2. Attics shall be protected in accordance with Sections 903.2.8.2.1 or 903.2.8.2.
 - 903.2.8.3.1 Attics used for living purposes, storage or fuel fired equipment shall be protected throughout with automatic sprinkler system installed in accordance with 903.3.1.2.
 - 903.2.8.3.2 Attics not used for living purposes, storage or fuel fired equipment shall be permitted in Group R-4 Condition 2, where constructed in accordance with one of the following:
 - 1. Attics protected throughout by a heat detector system arranged to activate the building fire alarm system in accordance with Section 907.2.10.
 - 2. Attics constructed of non-combustible materials.
 - 3. Attics constructed of fire-retardant-treated wood framing complying with Section 2303.2.
 - 4. The automatic fire sprinkler system shall be extended to provide protection throughout the attic space.

[F] 903.2.8.24 Care facilities. An automatic sprinkler system installed in accordance with 903.3.1.3 shall be permitted in care facilities with 5 or fewer individuals in a single family dwelling.

[F] 903.3.1.3 NFPA 13D sprinkler systems. Automatic sprinkler systems installed in one and two-family dwellings, Group R-3, and R-4 congregate residences Condition 1 and townhouses shall be permitted to be installed throughout in accordance with NFPA 13D.

SECTION 907 FIRE ALARM AND DETECTION SYSTEMS

[F] 907.2.6.1 Group I-1. In Group I-1 occupancies, an automatic smoke detection system shall be installed in corridors, waiting areas open to corridors and habitable spaces other than sleeping units and kitchens. The system shall be activated in accordance with Section 907.5.

Exceptions:

- 1. For Group I-1 Condition 1 s Smoke detection in habitable spaces is not required where the facility is equipped throughout with an automatic sprinkler system in accordance with Section 903.3.1.1.
- 2. Smoke detection is not required for exterior balconies.

SECTION 1018 CORRIDORS

1018.1 Construction. Corridors shall be fire-resistance rated in accordance with Table 1018.1. The corridor walls required to be fire-resistance rated shall comply with Section 708 for fire partitions.

Exceptions:

- 1. A fire-resistance rating is not required for corridors in an occupancy in Group E where each room that is used for instruction has at least one door opening directly to the exterior and rooms for assembly purposes have at least one-half of the required means of egress doors opening directly to the exterior. Exterior doors specified in this exception are required to be at ground level.
- 2. A fire-resistance rating is not required for corridors contained within a dwelling or sleeping unit in an occupancy in <u>Group I-1 and</u> Group R.
- 3. A fire-resistance rating is not required for corridors in open parking garages.
- 4. A fire-resistance rating is not required for corridors in an occupancy in Group B which is a space requiring only a single means of egress complying with Section 1015.1.
- 5. Corridors adjacent to the exterior walls of buildings shall be permitted to have unprotected openings on unrated exterior walls where unrated walls are permitted by Table 602 and unprotected openings are permitted by Table 705.8.

Reason:

GENERAL PURPOSE:

The current IBC requires all occupants receiving custodial care to be able to evacuate on their own without assistance. Custodial care occupancies, especially assisted living/ residential care facilities, may include occupants who require limited assistance with evacuation. The lack of consistency between the resident type required in the IBC, and the actual resident type allowed by all the states licensing agencies, causes inconsistent application of IBC custodial care occupancy

requirements.² This proposal integrates allowing both residents who require limited assistance with evacuation and those that do not require assistance in custodial care occupancies. It accomplishes this while maintaining current residential occupancy safeguards along with adding appropriate Group I-2 safeguards, for those requiring assistance with evacuation.

The proposed Group I-1 and R-4 custodial care revisions accomplish the following:

- It provides "condition classifications" for both Groups I-1 and R-4, with Condition 1 for buildings with residents capable of responding on their own during emergencies and Condition 2 for buildings residents who may require some assistance with evacuation.
- It adds to the new Group I-1 Condition 2, four more stringent requirements above the current capable Group I-1 Condition 1 requirements: combustible frame story limitations, smoke barriers, increased NFPA 13 sprinkler protection, and additional smoke detection.
- It adds to the new Group R-4 Condition 2, three more stringent requirements from the capable Group R-4 Condition 1 requirements: combustible frame story limitations, increased NFPA 13R sprinkler protection, and additional attic detection or protection.
- It clarifies in the revised custodial care definition and in Group I-1 and R-4 Condition 2 occupancies that they are not Group I-2. Custodial care has persons with some physical or mental limitations including those that may require limited assistance in emergency evacuation, but who are still capable enough to participate in the complete building evacuation during emergencies. This limit of the level or care or resident type in Group I-1 does not include Group I-2 higher acuity occupants requiring full nursing care or medical care as defined, who may be bedridden during emergencies. Group I-1 does not include those Group I-2 uses that have persons on life support or unconscious or semiconscious persons, in which evacuation concepts allows defend in place strategies.
- It leaves the other current IBC base I-1/ R-4 requirements, and the capable Group I-1 and R-4 Condition 1
 requirements unchanged from the current code, except for minor clerical revisions.

GENERAL REASONS AND SUBSTANTIATION:

The new Group I-1 Condition 2 requirements add appropriate Group I-2 protection features. It also maintains more restrictive Group I-1 residential protection features than current Group I-2 requirements. Other differences between Group I-1 and Group I-2 are also maintained. The numerous differences between custodial care (Group I-1 and R-4) and medical care (Group I-2) occupancies in relation to resident types, care levels, and functional facility design concepts relating to protection noted below, substantiate why it is appropriate to regulate them differently in separate occupancy groups.

- Group I-1 Condition 2 & Group I-2 similarity: Group I-1 Condition 2 adds NFPA 13 full sprinkler coverage system requirements. like Group I-2 medical care.
- Group I-1 Condition 2 & Group I-2 similarity & <u>difference:</u> Group I-1 Condition 2 adds smoke barriers like Group I-2 medical care occupancies. Smoke barriers provide temporary protection for custodial care residents that require assistance from others in an emergency. These Group I-1 facilities still eventually complete building evacuation and residents still participate in fire drills as in the current IFC, versus the "defend in place" and non fire drill participation in Group I-2 medical care facilities. The proponent is also proposing minor Group I-1 Condition 2 IFC changes, still requiring fire drill participation, while utilizing smoke compartments to allow for staged building evacuation.
- Group I-1 Condition 2 & Group I-2 <u>differences:</u> Group I-1 Condition 2 still has appropriate corridor protections, dwelling and sleeping unit separation, smoke detection, and unit smoke alarms, which Group I-2 medical care does not require. This is due to apartments generally occurring in custodial care that may have some domestic cooking appliances, while Group I-2 medical care have sleeping rooms where cooking is generally prohibited. It is also due to resident to staff ratios that are generally less in custodial care than Group I-2 medical care during night time.
- **Group I-1/R-4 Condition 2 & Group I-2** <u>difference:</u> Group I-1 and R-4 Condition 2 occupancies through state licensing agencies, do not allow residents that must remain in bed during emergency evacuation, so Group I-2 increased means of egress width requirements in Chapter 10 for bed movement are not applied.
- Group I-1/R-4 Condition 2 & Group I-2 <u>difference</u>: Group I-1 and R-4 Condition 2 occupancies have more residents using walkers and scooters and nearer to the general population percentage of people using wheel chairs, but not to the extent of Group I-2, so Group I-2 50% requirements in Chapter 11 for full accessibility in resident rooms are not applied.
- Group I-1/R-4 Condition 2 & Group I-2 <u>differences</u>: Other differences between traditional Group I-2 occupancies and new Group I-1 and R-4 Condition 2 occupancies are maintained due to differences between the types of care provided (medical versus custodial), and other characteristics of the two occupancy groups. One example is that medical care may have semiconscious or unconscious persons where custodial care has persons who are conscious but may not be completely functional or responsive to emergencies as in the general population.

These custodial care occupancies are also often controlled by individual state licensing agency requirements, which can vary greatly between different states by use, name, and occupant capabilities². This proposal concept

clarifies that irrelevant of state licensing regulations, the determining factors for IBC occupancy classification and related safeguards are based on three aspects characterizing the care occupancies:

- What type of IBC defined care is provided (medical or custodial). The care levels limits Group I-1 to
 providing custodial care and does not allow the higher resident acuity levels allowed in nursing care
 (medical care).
- What type of evacuation process and evacuation capability is allowed in medical care versus custodial
 care. It limits custodial care to residents that may require limited assistance in evacuation but who are
 capable of actively participating in complete building evacuation versus non participation and defend in
 place for medical care
- Whether they receive care on a 24 hour basis.

This custodial care proposal is similar to what the largest percentage of state licensing agencies enforce for their assisted living life safety requirements and also is consistent in concept to what three states have already incorporated into their statewide amendments for the IBC (California, Oregon, and Washington.)^{1, 2}

ITEMIZED IBC SECTION SUBSTANTAITION/ REASONS:

Section 202-24 Hour Basis. The term "24 Hour Basis" revises the old term to reflect the actual term words used throughout the code. The Group Home definition is also revised to reflect current defined terms.

Section 202 Custodial Care. The revision to the custodial care definition clarifies the difference between custodial care and medical care. Medical care allows for defend in place. The revised text clarifies that custodial care includes persons that can still respond to emergencies with or without assistance from others for complete building evacuation.

Section 308.1 Institutional Group I general description is revised to coordinate with the current use of the term "incapable of self preservation" as a clerical correction.

Section 308.3 Group I-1 is revised to allow persons who can respond to an emergency situation with or without assistance from others. Assisted living is the largest use group of the custodial care uses with over 35,000 facilities. Currently nearly all state licensing agencies allow a majority of their assisted living classifications to have residents that may require limted assistance from others during emergency evacuation. There are also numerous other uses in Group I-1 that have all persons that can evacuation on their own with assistance from others. The "Condition" concept is utilized from the Group I-3 detention occupancy to differentiate Group I-1 occupancies between needing assistance and not needing assistance in evacuation.

The revised section implements language from the existing correlating section in Group I-3, stating that a building shall also be classified with one of the conditions. This clarifies that Group I-1 buildings shall classified on their building permit application and occupancy permit with either a "Group I-1 Condition 1" or "Group I-1 Condition 2" occupancy classification. Most assisted living facilities should be classified as Group I-1 Condition 2 unless the permit application drawings quote licensing regulations limiting the resident type to Condition 1.

The proposed custodial care Condition 2 occupancies include those who may need limited assistance in evacuation. The key aspect of the wording is to differentiate Group I-1 from Group I-2. Group I-1 is limited to custodial care and Group I-2 is for medical care. The intent of using the words "limited verbal or physical assistance" in Group I-1/R-4 Condition 2 is to clarify the difference of capability levels of emergency evacuation between custodial and medical care. Custodial care evacuation assistance is limited versus medical care which includes those who cannot get out of bed or someone completely incapable of helping themselves by being unconscious or semiconscious, as found in hospitals or nursing homes. Group I-1 is limited to those persons needing limited assistance in evacuation but who can still participate in emergency evacuation response and who can evacuate with or without assistance.

Many assisted living facilities have some residents that may fall under the following conditions of as paraphrased from the NFPA 101A Guide on Alternative Approaches to Life Safety. This guide has been utilized by many states licensing agencies, starting since the early 1990's, to determine the relative evacuation levels of residents, with or without assistance from others for their evacuation during emergencies. It is used here to show the nuances of evacuation assistance that will be included in custodial care in the IBC.

- A person who has mild to more resistance or confusion to respond to an alarm, or needing someone to help them with instructions as found with persons with dementia or persons with Alzheimer's;
- or has some physical impairment needing beyond a gentle nudge during an emergency;
- or needing extra help during an emergency.
- or needing some assistance getting out of bed or is considered not self starting, but can continue wth or without assistance in building evacuation;
- or with seconds or a even a few minutes of impaired consciousness even intermittently a few times over a few
 months due to medications or illness:

- or requiring minor or constant supervision or attention to help them receive, comprehend, and follow through instructions during emergencies;
- or finally a person who is on medications, or even exceptionally sound sleepers, making them have some chance of not having a waking response to an alarm.

308.4 Group I-2 is revised with the clerical change clarifying that Group I-2 provides medical care as defined.

Section 310.6 Group R-4 is revised like the Group I-1 to allow persons who can respond to an emergency situation with or without assistance from others for the same reasons cited in the Section 308.3 Group I-1 Reason section.

Section 420.1 Group R-4 is added to the scoping language clarifying that Group R-4 shall conform to Section 420 requirements. The 2012 IBC did not list R-4 in this section even though it was implied that it also had to comply with section 420, because Group R-4 also had to comply with Group R-3 requirements.

Section 420.6 Smoke barriers are added as a requirement in the Group I-1 Condition 2. Smoke barriers are added due to new proposed resident type allowed and to create similar requirements as Group I-2. Compartmentalization is a key aspect of occupancies with occupants who may need assistance with evacuation. There are also state licensing regulations in a majority of states requiring smoke barriers in their assisted living facilities. The smoke barrier sections utilize and match technical requirements, language and format from the current I-2 Section 407 for smoke barriers. The smoke compartment area matches the current area limit.

Section 420.6.1 Matches the format and requirements of the smoke barrier requirements from Section 407. The 15 square feet refuge area is smaller than the Group I-2 refuge area requirements due to no bedridden residents being allowed in custodial care uses by all state regulatory agencies. The 15 square feet matches over the one third of states that have similar state assisted living refuge areas in their licensing life safety regulations compared to this custodial care proposal.

The "sleeping rooms" are also removed as a refuge area space as compared to Group I-2. This is appropriate because custodial care often includes apartments or sleeping rooms that have domestic cooking facilities with the associated room and corridor smoke and fire separation requirements included in Group I-1 and R. This is also another difference between custodial care and medical care.

Section 504.2 requires that the new Group I-1 and R-4 Condition 2 not be allowed to use sprinklers for story increases in Type IIB, III, IV, or V construction, matching the current exception for Group I-2. The limitation is proposed due to the new resident type. It is also because about 30 states licensing agencies already limit their custodial care facilities with residents needing assistance with evacuation to less than the four stories that are currently allowed in Group I-1 in the combustible construction types.

This proposal also essentially matches Oregon's State building code, based on the IBC but with amendments in Groups I-1 and R-4. Oregon's state building code has utilized the specific concepts proposed here in this proposal since 1991. It has the longest history of implementing hybrid Group I and R occupancy requirements by allowing residents needing assistance with evacuation in custodial care, with NFPA 13 sprinklers, smoke barriers, 3 story wood frame limits along with Group R corridor and apartment separation and protections. Oregon has had no multiple fire death fires in its over 100 buildings using these concepts and requirements, and all fires were contained.

Section 709.5 includes adding cross corridor doors in the new required smoke barriers in Group I-1 Condition 2, matching the same exceptions allowed for I-2.

Section 903.2.6 requires full NFPA 13 sprinkler coverage in the Group I-1 Condition 2 facility fire areas. The NFPA 13 requirement is added due to the new proposed resident type allowed. Full sprinkler coverage provided by a NFPA 13 system is a key aspect of larger occupancies with residents needing some assistance with evacuation. Currently over half the states licensing agencies already require NFPA 13 sprinklers in their large assisted living facilities with residents needing assistance with evacuation. The exception is revised to allow NFPA 13R in other Group I-1 Condition 1 facilities, maintaining the current exception for the current capable Group I-1 uses.

The exception number 2 is deleted since a NFPA 13D system for single family residential or other small facilities was never intended to be allowed in and Group I-1 facility serving more than 16 residents, irrelevant of whether they require assistance with evacuation.

Section 903.2.8 is revised to allow for the new R-4 Condition 2 occupancy. Group R-3, and R-4 Condition 1 requirements remain unchanged. The R-4 Condition 2 occupancy would have both an NFPA13R sprinkler system required as well as attic protection. (Note that any 2 or 3 story group homes are required to have two exits from every floor). In attics not used for living purposes, storage or fuel fired equipment, there are four options offered. Either the smoke detection system will provide early warning of an attic fire, or the chance of a fire in the attic is reduced by construction or sprinklers. Automatic

sprinklers in the unheated attic space would have a freezing issue in group homes in northern climates, so additional options are necessary.

Section 903.3.1.3 Automatic sprinkler system requirement is revised to reflect the proposed changes to the Group R-4 occupancy.

Section 907.2.6.1 is revised to eliminate the smoke detection exception only in buildings housing Group I-1 Condition 2 occupancies. This proposal still allows the exception to be applied to other buildings with Group I-1 Condition 1 as defined by fire walls or exterior walls.

Section 1018.1 Corridor Construction is revised to allow halls within dwelling units in Group I-1 be non-rated just like R occupancies as a missed oversight from previous editions of the code.

Footnotes

- 1. The substantiation of residents needing some assistance with evacuation occurring in assisted living and other custodial care uses was cited in the original G21 proposal for IBC changes during the 2009/10 code change cycle. It substantiated findings from a national analysis on assisted living performed for the State of Hawaii in 2007 titled "Assisted Living Analysis of All State Regulations Relative to Building Codes and Life Safety Codes." It showed that virtually all states allow residents needing limited assistance with evacuation in at least one of their categories of assisted living/ residential care facilities and that about two-thirds of all categories allow these occupants. The analysis confirmed that assisted living/ residential care facilities receive custodial care (older IBC term personal care) and not medical care, and also confirmed the division of size of facilities in Groups I-1 and R-4, so it is appropriately categorized in the IBC relative to care type and sizes. It substantiated that assisted Living/ residential care is the largest and fastest growing use in Groups I-1 and R-4. The analysis also confirmed other various aspects of a custodial care program, uses, and protection features differentiating it from medical (health) care. It presented findings and conclusions that a combination of both Group I and R protection features for custodial care with residents needing some assistance with evacuation as is proposed here, is the consistent to what the largest number of various state licensing agencies have implemented in regulating life safety protection for this use by individual states.
- 2. Industry representatives confirmed in information provided to the proponent that custodial care and especially assisted living/ residential care IBC occupancy classification varies greatly across the country mostly due to the IBC stating that only occupants who cane evacuate on their own occur in IBC custodial care occupancies versus what actually occurs nationally. This then causes some custodial care to be classified as Group I-2, some classified as a hybrid of Group I-1 and I-2 in states amending the IBC, other states enforcing other varying standards of general I-2 or I-1 hybrids, some projects applying alternative means, and some miss-applying the capability standard. The industry was represented by the American Health Care Association, Assisted Living Federation of America, and Leading Age as the three industry trade associations representing almost all assisted living in the country.

Issue #2 –

Stove exhaust for residential cooking equipment

The new 'residential' atmosphere for assisted living and nursing home design has shared living spaces open to corridors. This may include kitchens used for incidental baking (not commercial cooking for the facility). The following is a proposal for range hoods over domestic appliances with limited use.

IMC SECTION 505 DOMESTIC KITCHEN EXHAUST EQUIPMENT

505.1 Domestic systems. Where domestic range hoods and domestic appliances equipped with downdraft exhaust are located within dwelling units provided, such hoods and appliances shall discharge to the outdoors through sheet metal ducts constructed of galvanized steel, stainless steel, aluminum or copper. Such ducts shall have smooth inner walls, shall be air tight, shall be equipped with a backdraft damper, and shall be independent of all other exhaust systems.

Exceptions:

1. <u>In other than Group I-1 and I-2</u>, where installed in accordance with the manufacturer's installation instructions and where mechanical or *natural ventilation*

- is otherwise provided in accordance with Chapter 4, *listed* and *labeled* ductless range hoods shall not be required to discharge to the outdoors.
- 2. Ducts for domestic kitchen cooking appliances equipped with downdraft exhaust systems shall be permitted to be constructed of Schedule 40 PVC pipe and fittings provided that the installation complies with all of the following:
 - 2.1. The duct shall be installed under a concrete slab poured on grade.
 - 2.2. The under floor trench in which the duct is installed shall be completely backfilled with sand or gravel.
 - 2.3. The PVC duct shall extend not more than 1 inch (25 mm) above the indoor concrete floor surface.
 - 2.4. The PVC duct shall extend not more than 1 inch (25 mm) above grade outside of the building.
 - 2.5. The PVC ducts shall be solvent cemented.

IMC 505.2 Makeup air required. Exhaust hood systems capable of exhausting in excess of 400 cfm (0.19 m³/s) shall be provided with *makeup air* at a rate approximately equal to the *exhaust air* rate. Such *makeup air* systems shall be equipped with a means of closure and shall be automatically controlled to start and operate simultaneously with the exhaust system.

IMC 505.3 Other than Group R. In other than Group R occupancies, where domestic cooking appliances are utilized for domestic purposes they shall be equipped with domestic hoods that discharge directly to the outdoors. Hoods shall be constructed in accordance with Section 505.1 and 505.2.

IMC 507 COMMERCIAL KITCHEN HOODS

IMC 507.2.3 Domestic cooking appliances used for commercial purposes. Domestic cooking appliances utilized for commercial purposes shall be provided with Type I or Type II hoods as required for the type of appliances and processes in accordance with Sections 507.2, 507.2.1 and 507.2.2. <u>Domestic cooking appliances utilized for domestic purposes shall comply with Section 505.</u>

Reason: The intent of this proposal is to clarify requirements and address new situations as Assisted Living and Nursing Home designs change.

Current requirements for domestic appliances used for domestic purposes are geared towards Group R facilities. When a stove is located in another use group, often a requirement for commercial hoods is misapplied. In a residential dwelling unit, often a range hood is not required if there is enough ventilation. Given the different types of facilities, this proposal would always require a hood when a range was provided in another use group.

As the style of assisted living facilities and nursing homes attempts to produce a more residential atmosphere, domestic ranges are provided either within the unit (some assisted living) or in common use areas (assisted living or nursing home residential 'suites'). Residents use this equipment for light cooking duties (few people and only occasional meals) or special cooking (i.e., cookies, cakes). If this equipment is used for cooking for a large number of residents on a regular basis, it is being used for commercial purposes, and it would fall under 507.2.3.

Hospitals or outpatient rehab facilities sometimes have domestic ranges in occupational therapy and dietician areas. The goal being to provide residents with training on good eating habits when they are at home.

Changes to 505.1 would allow residential and areas such as business break rooms to allow for recirculation if the mechanical system is designed for it.

Issue #3

Decorative materials within resident's rooms.

[F] DECORATIVE MATERIALS. All materials applied over the building *interior finish* for decorative, acoustical or other effect (such as including but not limited to curtains, draperies, fabrics, streamers and surface coverings), and all other materials utilized for decorative effect (such as including but not limited to, photographs, paintings, bulletin boards, artwork, posters, batting, cloth, cotton, hay, stalks, straw, vines, leaves, trees, moss and similar items), including foam plastics and materials containing foam plastics. Decorative materials do not include floor coverings, ordinary window shades, *interior finish* and materials 0.025 inch (0.64 mm) or less in thickness applied directly to and adhering tightly to a substrate.

IBC [F] 806.1 (IFC 807.1) General requirements. In occupancies in Groups A, E, I₂ 4 and R-1 and dormitories in Group R-2, curtains draperies, hangings and other decorative materials suspended from walls or ceilings shall meet the flame propagation performance criteria of NFPA 701 in accordance with section 806.2 or be noncombustible.

Exceptions:

- Curtains, draperies, hangings and other decorative materials suspended from walls of sleeping units and dwelling units in dormitories in Group R-2 protected by an approved automatic sprinkler system installed in accordance with Section 903.3.1 and such materials are limited to not more than 50 percent of the aggregate area of walls.
- 2. Decorative materials, including, but not limited to, photographs and paintings in dormitories in Group R-2 where such materials are of limited quantities such that a hazard of fire development or spread is not present.

In Groups I-1 and I-2, combustible *decorative materials* shall meet the flame propagation performance criteria of NFPA 701 in accordance with section 806.2 or be noncombustible unless the *decorative materials*, including, but not limited to, photographs and paintings, are of such limited quantities that a hazard of fire development or spread is not present.

Exception: In Group I-2 nursing homes and Group I-1, within sleeping units and dwelling units, where the decorative materials, are limited to not more than 30 percent of the aggregate area of walls.

In Group I-3, combustible decorations are prohibited.

Fixed or movable walls and partitions, paneling, wall pads and crash pads applied structurally or for decoration, acoustical correction, surface insulation or other purposes shall be considered *interior finish* if they cover 10 percent or more of the wall or of the ceiling area, and shall not be considered *decorative materials* or furnishings.

In Group B and M occupancies, fabric partitions suspended from the ceiling and not supported by the floor shall meet the flame propagation performance criteria in accordance with Section 806.2 and NFPA 701 or shall be noncombustible.

Reason: Residents of long term care facilities seek to make their environment more residential and maintain connections with family and community. Part of this process is to include decorating their personal spaces with personal décor from their home and family. Long term facilities are truly the homes for the residents of these occupancies and this proposed change is only one of many changes required to make these occupancies more residential.

The intent is for this change to work with the proposal for decorative materials from the Adhoc Health Care Committee for areas in Group I-2 not in the residents sleeping rooms for a 20% maximum and the Fire Code Action Committee revisions to clarify this section.

Issue #4 Kitchens in residential arrangements within Group I-2

<u>407.2.5 Cooking facilities.</u> In Group I-2 nursing homes, rooms or spaces that contain domestic cooking facilities shall be permitted to be open to the corridor where all of the following are provided:

- 1. Only one area with domestic cooking facilities is permitted within a smoke compartment.
- 2. The types of cooking appliances permitted are limited to ovens, cooktops, ranges, warmers and microwaves.
- 3. The number of sleeping units within the smoke compartment is limited to 16 residents.
- 4. The required path of egress for the smoke compartment shall not pass between cooking appliances and any opposing work surfaces.
- 5. A domestic cooking hood installed and constructed in accordance with IMC Section 505 is provided over the cooktop or range
- 6. <u>Provide a shutdown for the fuel and electrical power supply to the cooking</u> equipment that is accessible only to staff.
- 7. A portable fire extinguisher shall be installed in accordance with IFC 906.

 Exception: The number of sleeping units within the smoke compartment shall be permitted to be increased to 30 residents where all of the additional following requirements are met:
 - The domestic cooking hood provided over the cooktop or range shall be equipped with an automatic fire-extinguishing system of a type recognized for protection of domestic coking equipment. Pre-engineered automatic extinguishing systems shall be tested in accordance with UL 300A and listed and labeled for the intended application. The system shall be installed in accordance with this code, its listing and the manufacture's installation instructions.
 - 2. A manual actuation device for the hood suppression system shall be installed in accordance with IFC Section 904.11.1 and 904.11.2

[F] 906.1 Where required. Portable fire extinguishers shall be installed in the following locations.

- 1. In Group A, B, E, F, H, I, M, R-1, R-2, R-4 and S occupancies. **Exception:** In Group R-2 occupancies, portable fire extinguishers shall be required only in locations specified in Items 2 through 6 where each *dwelling unit* is provided with a portable fire extinguisher having a minimum rating of 1-A:10-B:C.
- 2. Within 30 feet (9144 mm) of commercial cooking equipment.
- 3. In Group I-2 nursing homes, within 30 feet (9144 mm) of domestic cooking equipment where provided in accordance with 407.2.5.
- 3. In areas where flammable or combustible liquids are stored, used or dispensed.

- 4. On each floor of structures under construction, except Group R-3 occupancies, in accordance with Section 3315.1 of the *International Fire Code*.
- 5. Where required by the *International Fire Code* sections indicated in Table 906.1.
- 6. Special-hazard areas, including but not limited to laboratories, computer rooms and generator rooms, where required by the fire code official.

COMMERCIAL COOKING APPLIANCES. Appliances used in a commercial food service establishment for heating or cooking food and which produce grease vapors, steam, fumes, smoke or odors that are required to be removed through a local exhaust ventilation system. Such appliances include deep fat fryers; upright broilers; griddles; broilers; steam-jacketed kettles; hot-top ranges; under-fired broilers (charbroilers); ovens; barbecues; rotisseries; and similar appliances. For the purpose of this definition, a food service establishment shall include any building or a portion thereof used for the preparation and serving of food.

Reason: As nursing homes move away from institutional models, it is critical to have a functioning kitchen that can serve as the hearth of the home. Instead of a large centralized, institutional kitchen where all meals are prepared and delivered to a central dining room or the resident's room, the new "household model" nursing home uses de-centralized kitchens and small dining areas to create the feeling and focus of home. For persons with dementia, it is particularly important to have spaces that look familiar, like the kitchen in their former home ,to increase their understanding and ability to function at their highest level.

Allowing kitchens, that serve a small, defined group of residents, to be open to common spaces, and in some instances corridors, are critically important to enhancing the feeling and memories of home for older adults. This allows residents to see and smell the food being prepared, which can enhance their appetites and evoke positive memories. Some residents, based on their abilities and cognition level may even be able to participate in food preparation activities such as stirring, measuring ingredients, peeling vegetables, or folding towels. This becomes a social activity, where they can easily converse with the staff member cooking, as well as a way for the resident to maintain their functional abilities and to feel that they are still an important contributing member of society.

We know that unattended cooking equipment is the leading cause of fires. However, allowing the kitchen to be open also allows the nursing home staff to more carefully supervise the space so that if an incident were to occur, it would be spotted and dealt with faster than if the kitchen was completely behind closed doors. Health care facilities have the benefit of having awake-staff 24 hours a day. These staff members know the building layout and the residents well, and are trained to handle emergencies. The locked fuel shut-off switch will prevent cooking activities occurring without staff knowledge.

Moreover, studies have shown that a single low-flow residential sprinkler head is effective "to control both [a] cooking oil fire and [an] appliance fire, despite shielding by the cabinets, while extinguishing the fire spread to the cabinets and walls." [ref: NIST special publication 1066: Residential kitchen fire suppression research needs, Madrzykowski, Hamins & Mehta, Feb. 2007] As all nursing homes are already required to have quick-response sprinklers throughout, we believe that more than adequate safety is being provided when preparing food up to 16 residents, and by adding the automatic chemical suppression in the hood, we are also providing more than adequate safety for up to 30 residents. The volume of meals prepared in both of these cases are much more similar to a single-family home rather than a commercial restaurant setting.

The fire safety record for nursing homes is one of the lowest of any occupancy in the United States based on NFPA fire data. The number of fire deaths from multiple death fires has averaged 1.7 deaths/year for the last 20 years. The number of single fire deaths in nursing averages 3-5 deaths/ year. The population of nursing homes is 1.7 million. Compared to the number of residents 65 or over living in residential occupancies (32 million) and the number of fire deaths/year of this population, a resident over 65 in a nursing home is 12 times less likely to die in a fire than a resident over 65 living in a private residential occupancy.

All new nursing homes have been required to be sprinklered since 2003, and currently 95% of all existing nursing homes are sprinklered. All existing nursing homes are required by federal regulations to be fully sprinklered by August 13, 2013. **There has never been a multiple death fire in a fully sprinklered nursing home** based on 15 years of NFPA fire data. A review of nursing home fire data from 1970 (41 years) not a single multiple death nursing home fire resulted from a fire originating in a kitchen. The majority of single death fires are the result of a resident smoking while on oxygen or the ignition of their clothing or bedding from smoking material. We could find no fire data of any resident of a nursing home, single or multiple death fire, dying from a fire that originated in a kitchen.

In nursing home occupancies, the strategy is to defend in place, taking advantage of the smoke compartments to move residents away from smoke and fire. The smaller size of the household units that would contain these open kitchens, rather than the larger institutional style nursing homes many of us know, means that evacuations to an adjacent compartment or to the exterior is faster and the smaller size of any one of these units limits the number of people at risk. An additional safety feature, in this proposal, is the inclusion of a deactivation switch that is locked and only accessible to staff. This will prevent unauthorized use of the cooking appliance without staff supervision. Staff members would need to

be trained not only in basic food handling precautions but also in basic fire safety and extinguisher use. A fire extinguisher would be required in each kitchen area in addition to the suppression required in the hood and the sprinklers in the facility. These are all additional levels of safety that are being added to this application and will help to protect the residents.

The choice of thirty or fewer residents as the limiting number of residents that could be housed within a single unit with an open kitchen was based on a requirement from the Veterans Administration to serve the needs in their facilities, as well as current trends in the design of these types of facilities. These small nursing homes or nursing home "household" units generally range in size from 10 to 30 residents. The committee that drafted this proposal included providers, industry representatives, code and design professionals who are familiar with this design model and its operation. This group's conclusion was that 30 residents allowed this open kitchen application for the overwhelming majority of facilities in the industry because staffing for thirty is widely considered an economical staffing ratio for the majority of organizations. Yet the designs for this number are still relatively small in size. These designs range from around 6,000 square feet for the smallest 10 person units to around 17,000 square feet even for units housing as many as 30. In general, at these unit sizes, the distances to exits, either to the exterior or to other compartments is much shorter than commonly seen in traditional nursing homes. This committee felt that in combining the added safety features proposed along with the improved evacuation distances and reduced number of people at risk, the limitation of 30 people maintained good safety, yet met the needs of a majority of the industry.

Issue #5 Living space open to the corridor for residential style settings

Option 1:

407.2 Corridors continuity and separation. *Corridors* in occupancies in Group I-2 shall be continuous to the *exits* and shall be separated from other areas in accordance with Section 407.3 except spaces conforming to Sections 407.2.1 through 407.2.4 407.2.5.

407.2.5 Nursing home housing units. In Group I-2 nursing homes, within areas where nursing home residents are housed, sharing living spaces, group meeting or multipurpose therapeutic spaces shall be permitted to be open to the *corridor*, where all of the following criteria are met:

- 1. The walls and ceilings of the space are constructed as required for *corridors*.
- 2. The spaces are not occupied as residents sleeping rooms, treatment rooms, incidental uses in accordance with Section 509, or hazardous uses.
- 3. The open space is protected by an automatic fire detection system installed in accordance with Section 907.
- 4. The corridors onto which the spaces open, in the same smoke compartment, are protected by an automatic fire detection system installed in accordance with Section 907, or the smoke compartment in which the spaces are located is equipped throughout with quick-response sprinklers in accordance with Section 903.3.2.
- 5. The space is arranged so as not to obstruct access to the required exits.

Option 2:

407.2.1 Waiting and similar areas Open spaces Waiting areas and similar Spaces constructed as required for *corridors* shall be permitted to be open-to a corridor, only where all of the following criteria are met:

- 1. The spaces are not occupied as care recipient's sleeping rooms, treatment rooms, incidental uses in accordance with Section 509, or hazardous uses.
- 2. The open space is protected by an automatic fire detection system installed in accordance with Section 907.

- 3. The *corridors* onto which the spaces open, in the same *smoke compartment*, are protected by an automatic fire detection system installed in accordance with Section 907, or the *smoke compartment* in which the spaces are located is equipped throughout with quick-response sprinklers in accordance with Section 903.3.2.
- 4. The space is arranged so as not to obstruct access to the required *exits*.

Reason: In nursing home occupancies, residents are encouraged to spend time outside of their rooms. Wayfinding and orientation problems are common in nursing homes residents, and research has shown that direct visibility to a desired location is more effective for cuing than signage. Therefore, having a variety of shared living spaces open to the corridor encourages socialization, encourages interaction, and is important to resident well-being. Further, being able to preview activities that are occurring helps to encourage joining and allows reluctant participants to join at their own pace. Finally, a more open plan allows staff to more easily see residents throughout the course of the day.

Issue #6 Furniture in the corridor

SECTION 1005 MEANS OF EGRESS SIZING

1005.7 Encroachment. Encroachments into the required *means of egress* width shall be in accordance with the provisions of this section.

1005.7.1 Doors. Doors, when fully opened, shall not reduce the required width by more than 7 inches (178 mm). Doors in any position shall not reduce the required width by more than one-half.

Exceptions:

- 1. Surface-mounted latch release hardware shall be exempt from inclusion in the 7 inch maximum (178 mm) encroachment where:
 - 1.1. The hardware is mounted to the side of the door facing away from the adjacent wall where the door is in the open position; and,
 - 1.2. The hardware is mounted not less than 34 inches (865mm) nor more than 48 inches (1220 mm) above the finished floor.
- 2. The restrictions on door swing shall not apply to doors within individual *dwelling units* and *sleeping units* of Group R-2 occupancies and *dwelling units* of Group R-3 occupancies.

1005.7.2 Other projections. *Handrail* projections shall be in accordance with the provisions of Section 1012.8. Other nonstructural projections such as trim and similar decorative features shall be permitted to project into the required width a maximum of 1½ inches (38 mm) on each side.

Exception: Projections are permitted within Group I-2 nursing homes in corridors where there is movement of patients in beds in accordance with Section 407.4.3.

1005.7.3 Protruding objects. Protruding objects shall comply with the applicable requirements of Section 1003.3.

<u>407.4.3 Projections in corridors.</u> In Group I-2 nursing homes, where the *corridor* width is a minimum of 96 inches (2440 mm) to allow for movement of patients in beds, projections shall be permitted for furniture where all of the following conditions are met:

- 1. The furniture is attached to the floor or to the wall.
- 2. The furniture does not reduce the clear width of the *corridor* to less than 72 inches (1830 mm) except where other encroachments are permitted in accordance with Section 1005.7.
- 3. The furniture is positioned on only one side of the corridor.
- 4. Each arrangement of furniture is 50 square feet (4.6 square meters) maximum in area.
- 5. Furniture arrangements are separated by 10 feet (3050 mm) minimum.
- 6. Placement of furniture is considered as part of the fire and safety plans in accordance with Section 1001.4.

Reason: Many nursing homes have long corridors that residents must traverse. Current interpretation of the IBC precludes the provision of resident seating in nursing home hallways/corridors to assure that egress is unobstructed in the event of an emergency. Residents who are physically unable to traverse the distance without being able to rest periodically have little recourse but use a wheelchair, an outcome counter to maintaining their ambulatory skills. In addition, changes to facility operations in health care facilities no longer require staff to routinely move residents in beds, coupled with the relatively low occupant load in healthcare facilities, makes 8 ft of clear corridor width often unnecessary.

The primary substantiation to the proposal is as follows:

- Furniture appropriately placed at defined intervals along hallways/corridors can promote a resident's ability to
 maintain his/her highest practical level of functioning and maintain independence. Allowing rest areas (small
 chairs, benches or grouped seating placed at different points) affords residents the opportunity to walk a
 distance, rest and then continue independently to their destination, and can enhance resident quality of life and
 help prevent resident falls and preventable decline in function.
- 2. In addition to promoting resident independence and mobility, seating placed in hallways/corridors may help to foster social opportunities and create a more homelike environment. Prohibiting such seating areas could diminish opportunities for socialization, and independence. The use of such seating areas will allow resident and staff greater flexibility in choosing safe places to rest.
- 3. This provision would require that furniture located within the corridor be fixed in place to eliminate the risk that the furniture could be moved into needed egress path. Furniture could be fixed to the floor or wall using a bracket, which would allow removal for maintenance and cleaning purposes.
- 4. For the fixed furniture, this provision maintains a minimum clear egress width of 6 feet. It also limits the frequency of such furniture groupings so that the 8 ft width is otherwise maintained.
- 5. This provision also requires that all of the groupings be located to one side of the corridor, so that in an emergency event, the path of travel would be clear on one side of the corridor and zig zagging the corridor would not be required.

ISSUE #7

Elevator lobbies in Group I-1 Condition 1 smoke compartment

CTC Care Facilities would support deletion of Group I-2 lobbies proposed by Adhoc Health, but in case the membership decide elevator lobbies are required in building with smoke compartments as part of their means of egress system, the following addition is proposed in coordination with the CTC Care Facilities proposals for Group I-1, Condition 2.

IBC 713.14.1 Elevator lobby. An enclosed elevator lobby shall be provided at each floor where an elevator shaft enclosure connects more than three *stories*. The lobby enclosure shall separate the elevator shaft enclosure doors from each floor by *fire partitions*. In addition to the requirements in Section 708 for *fire partitions*, doors protecting openings in the elevator lobby enclosure walls shall also comply with Section 716.5.3 as required for *corridor* walls and penetrations of the elevator lobby enclosure by ducts and air transfer openings shall be protected as required for *corridors* in accordance with Section 717.5.4.1.

Elevator lobbies shall have at least one *means of egress* complying with Chapter 10 and other provisions within this code.

Exceptions:

1-3 (no change)

- 4. Enclosed elevator lobbies are not required where the building is protected by an automatic sprinkler system installed in accordance with Section 903.3.1.1 or 903.3.1.2. This exception shall not apply to the following:
 - 4.1 Group I-1, Condition 2 occupancies;
 - 4.2 Group I-2 occupancies;
 - 4.3 4.2 Group I-3 occupancies; and
 - 4.4 4.3 Elevators serving floor levels over 75 feet above the lowest level of fire department vehicle access in high-rise buildings.

5-7 (no change)

Reason: The CTC Care facilities committee is award of proposals from the CTC Elevator study group and the Adhoc Healthcare committee that will affect elevator lobby requirements. Currently elevator lobbies are required in Group I-2 and I-3 where smoke compartments are part of the emergency evacuation plan. The CTC Care facilities study group has asked for smoke compartments in Group I-1, Condition 2 as part of a plan to allow for staged evacuation for persons who may require limited assistance in evacuation. If the decision of the membership is that elevator lobby protection is needed in smoke compartment, they should also be required in Group I-1, Condition 2.

Issue #8

Coordination with Adhoc MOE; add Group I-1 and I-4

IBC 1008.1.9.8 Access controlled egress doors. The entrance doors_in a means of egress in buildings with an occupancy in Groups A, B, E, <u>I-1</u>, I-2, <u>I-4</u>, M, R-1 or R-2 and entrance doors to tenant spaces in occupancies in groups A, B, E, <u>I-1</u>, I-2, <u>I-4</u>, M, R-1 or R-2 are permitted to be equipped with an approved entrance and egress access control system, listed in accordance with UL 294, which shall be installed in accordance with all of the following criteria:

- A_sensor shall be provided on the egress side arranged to detect an occupant approaching the doors. The doors shall be arranged to unlock by a signal from or loss of power to the sensor.
- 2. Loss of power to that the part of the access control system which locks the doors shall automatically unlock the doors.
- 3. The doors shall be arranged to unlock from a manual unlocking device located 40 inches to 48 inches (1016mm to 1219mm) vertically above the floor and within 5 feet (1524mm) of the secured doors. Ready access shall be provided to the manual unlocking device and the device shall be clearly identified by a sign that reads "PUSH TO EXIT." When operated, the manual unlocking device shall result in direct

- interruption of power to the lock—independent of the access control system electronics—and the doors shall remain unlocked for a minimum of 30 seconds.
- Activation of the building fire alarm system, if provided, shall automatically unlock the doors, and the doors shall remain unlocked until the fire alarm system has been reset.
- Activation of the building automatic sprinkler or fire detection system, if provided, shall automatically unlock the doors. The doors shall remain unlocked until the fire alarm system has been reset.
- 6. Entrance doors in buildings with an occupancy in Group A, B, E, or M shall not be secured from the egress side during periods that the building is open to the general public.

IBC 1008.1.9.9 Electromagnetically locked egress doors. Doors in the *means of egress* in buildings with an occupancy in Group A, B, E, <u>I-1, I-2, I-4, M, R-1 or R-2</u> and doors to tenant spaces in Group A, B, E, <u>I-1, I-2, I-4, M, R-1 or R-2</u> shall be permitted to be electromagnetically locked if equipped with listed hardware that incorporates a built-in switch and meet the requirements below:

- 1. The listed hardware that is affixed to the door leaf has an obvious method of operation that is readily operated under all lighting conditions.
- 2. The listed hardware is capable of being operated with one hand.
- 3. Operation of the listed hardware directly interrupts the power to the electromagnetic lock and unlocks the door immediately.
- 4. Loss of power to the listed hardware automatically unlocks the door.
- 5. Where panic or *fire exit hardware* is required by Section 1008.1.10, operation of the listed panic or *fire exit hardware* also releases the electromagnetic lock.

Reason: Group I-1 and I-2 include patients where they may be a concern for elopement. In day care, there is the concern of children perhaps leaving the facility. These types of systems allow for some control, while at the same time allowing free egress during an emergency.

ISSUE #9

CTC Care Facilities co-proponent for Group I-2; separate proposal for Group I-1, Condition 2

IBC 1008.1.9.6 Special locking arrangements in <u>doors in Group Groups I-1 Condition</u> 2 and I-2. Approved, special egress locks shall be permitted in a Group <u>I-1, Condition 2 or</u> I-2 occupancy where the clinical needs of persons receiving care require such locking. Special egress locks shall be permitted in such occupancies where the building is equipped throughout with an automatic sprinkler system in accordance with Section 903.3.1.1 or an approved automatic-smoke or heat detection system installed in accordance with Section 907, provided that the doors are installed and operate in accordance with Items 1 through 7 below.

- 1. The doors unlock upon actuation of the automatic sprinkler system or automatic fire detection system.
- 2. The doors unlock upon loss of power controlling the lock or lock mechanism.
- 3. The door locks shall have the capability of being unlocked by a signal from the fire command center, a nursing station or other approved location.

- 4. A building occupant shall not be required to pass through more than one door equipped with a special egress lock before entering an exit.
- 5. The procedures for the operation(s) of the unlocking system shall be described and approved as part of the emergency planning and preparedness required by Chapter 4 of the International Fire Code.
- 6. All clinical staff shall have the keys, codes or other means necessary to operate the locking devices.
- 7. Emergency lighting shall be provided at the door.

Exception: Items 1 through 4 shall not apply to doors to areas where persons which because of clinical needs require restraint or containment as part of the function of a psychiatric treatment area.

Reason: The current text allows special provisions in the path of egress for Group I-1 when patient care, most often due to issues of elopement, allows for staff to control access to the exits. The new provisions from the CTC care group will have increased level of protection required in Group I-1, Condition 2 in order to allow some residents in the initial stages of Alzheimers. Therefore, this allowance needs to be extended to Group I-1, Condition 2 in order to allow for proper care of these residents.

ISSUE #10

Accessibility increase based on anticipated need -

- **1107.5.1 Group I-1.** Accessible units and Type B units shall be provided in Group I-1 occupancies in accordance with Sections 1107.5.1.1 and 1107.5.1.2.
 - **1107.5.1.1 Accessible units.** In Group I-1, Condition 1, at least 4 percent, but not less than one, of the *dwelling units* and *sleeping units* shall be *Accessible units*. In Group I-1, Condition 2, at least 10 percent, but not less than one, of the *dwelling units* and *sleeping units* shall be *Accessible units*.
 - **1107.5.1.2 Type B units.** In structures with four or more *dwelling units* or *sleeping units intended to be occupied as a residence*, every *dwelling unit* and *sleeping unit intended to be occupied as a residence* shall be a *Type B unit*.

Exception: The number of *Type B units* is permitted to be reduced in accordance with Section 1107.7.

- **1107.6.4 Group R-4.** Accessible units and Type B units shall be provided in Group R-4 occupancies in accordance with Sections 1107.6.4.1 and 1107.6.4.2.
 - **1107.6.4.1 Accessible units.** In Group R-4, Condition 1, at least one of the *dwelling* or *sleeping units* shall be an *Accessible unit*. In Group R-4, Condition 2, at least two of the *dwelling* or *sleeping units* shall be an *Accessible unit*.
 - **1107.6.4.2 Type B units.** In structures with four or more *dwelling units* or *sleeping units intended to be occupied as a residence*, every *dwelling unit* and *sleeping unit intended to be occupied as a residence* shall be a *Type B unit*.

Exception: The number of *Type B units* is permitted to be reduced in accordance with Section 1107.7.

Reason: The intent of this code change is to establish a minimum number of Accessible units required in Condition 2 for Group I-1 and R-4. The 10% Accessible units is based on anticipated need in these types of facilities.

The current ADA requirements address residential facilities and long term care facilities, typically hospitals and nursing homes. The text does not directly address what the International Codes refer to as Assisted Living or Group I-1 facilities. The current text requires the following: 100% Accessible units in rehabilitation facilities; 50% Accessible units in nursing homes; 4% Accessible units in assisted living and 2% Type A units in apartment buildings. The 2009 IBC had 10% Accessible units for residential board and care facilities, but the deletion of that term in the 2012 IBC resulted in the loss of that requirement. This addition will establish a minimum level. Facilities can always choose to exceed this limit depending on the needs of their clientele and the desire of the facility to have optimum flexibility. Since these facilities are custodial care, and not nursing care, 10% Accessible units should meet demand.

The committee feels that if the building code addresses the minimum accessibility needs for these types of facilities, then the federal government will not feel that they need to establish additional accessibility requirements.

ISSUE #11 Fire and safety evacuation plans

SECTION 405 EMERGENCY EVACUATION DRILLS

IFC 405.2 Frequency. Required emergency evacuation drills shall be held at the intervals specified in Table 405.2 or more frequently where necessary to familiarize all occupants with the drill procedure.

IFC TABLE 405.2 FIRE AND EVACUATION DRILL FREQUENCY AND PARTICIPATION

GROUP OR OCCUPANCY	FREQUENCY	PARTICIPATION
Group A	Quarterly	Employees
Group B ^{e a}	Annually	Employees
Group E	Monthly ^a	All occupants
Group F	Annually	Employees
Group I	Quarterly on each shift	Employees ^b
Group I -1	Six times a year, twice on	All occupants
	each shift	
Group I -2	Quarterly on each shift	<u>Employees</u>
Group I -3	Quarterly on each shift	<u>Employees</u>
Group I -4	<u>Monthly</u>	All occupants
Group R-1	Quarterly on each shift	Employees
Group R-2 ^{d b}	Four annually	All occupants
Group R-4	Quarterly on each shift Six	Employees ^b All occupants
	times a year, twice on each	
	<u>shift</u>	
High-rise buildings	Annually	Employees

- a. The frequency shall be allowed to be modified in accordance with Section 408.3.2.
- b. Fire and evacuation drills in residential care assisted living facilities shall include complete evacuation of the premises in accordance with Section 408.10.5. Where occupants receive habilitation or rehabilitation training, fire prevention and fire safety practices shall be included

- as part of the training program.
- <u>a.e.</u>Group B buildings having an occupant load of 500 or more persons or more than 100 persons above or below the lowest level of exit discharge.
- <u>b.d.</u> Applicable to <u>Emergency evacuation drills in</u> Group R-2 college and university buildings <u>shall be</u> in accordance with Section 408.3. <u>Other Group R-2 occupancies shall</u> be in accordance with Section 408.9.

IFC SECTION 408 USE AND OCCUPANCY RELATED REQUIREMENTS

IFC SECTION 408 USE AND OCCUPANCY-RELATED REQUIREMENTS

IFC 408.1 General. In addition to the other requirements of this chapter, the provisions of this s section are applicable to specific occupancies listed herein.

<u>IFC 408.1.1</u> 408.3.2 Emergency evacuation drill deferral. In severe climates, the *fire* code official shall have the authority to modify the emergency evacuation drill frequency specified in Section 405.2.

IFC 408.5 Group I-1 occupancies. Group I-1 occupancies shall comply with the requirements of Sections 408.5.1 through 408.5.5 and Sections 401 through 406.

IFC 408.5.1 Fire safety and evacuation plan. The fire safety and evacuation plan required by Section 404 shall include special staff actions including fire protection procedures necessary for residents and shall be amended or revised upon admission of any resident with unusual needs.

IFC <u>408.5.1.1 Fire evacuation plan</u>. The fire safety and evacuation plan required by <u>Section 404 shall include a description of special staff actions</u>. Plan shall include the following in addition to the requirements of Section 404.

1. <u>In Group I-1 Condition 2, procedures for staged evacuation to an adjacent smoke compartment prior to a complete building evacuation.</u>

IFC 408.5.1.2 Fire safety plans. A copy of the plan shall be maintained at the facility at all times. Plans shall include the following in addition to the requirements of Section 404:

- 1. Location and number of any residents sleeping rooms.
- 2. Location of adjacent smoke compartments or refuge areas.
- 3. Path of travel to adjacent smoke compartments.
- 4. Location of any special locking, delayed egress or access control arrangements.

IFC 408.5.2 Staff training. Employees shall be periodically instructed and kept informed of their duties and responsibilities under the plan. Such instruction shall be reviewed by the staff at least every two months. A copy of the plan shall be readily available at all times within the facility.

- **IFC 408.5.3 Resident training.** Residents capable of assisting in their own evacuation shall be trained in the proper actions to take in the event of a fire. The training shall include actions to take if the primary escape route is blocked. Where the resident is given rehabilitation or habilitation training, training in fire prevention and actions to take in the event of a fire shall be a part of the rehabilitation training program. Residents shall be trained to assist each other in case of fire to the extent their physical and mental abilities permit them to do so without additional personal risk.
- IFC 408.5.4 Drill frequency. Emergency evacuation drills shall be conducted at least six times per year, two times per year on each shift. In addition to the evacuation drills in Table 405.2, employees shall participate in an additional 6 drills per year, two times on each shift. Twelve drills with all occupants shall be conducted in the first year of operation. Drills are not required to comply with the time requirements of Section 405.4.
- **IFC 408.5.5 Resident participation.** Emergency evacuation drills shall involve the actual evacuation of residents to a selected assembly point and shall provide residents with experience in exiting through all required exits. All required exits shall be used during emergency evacuation drills.
- **IFC 408.10 Group R-4 occupancies.** Group R-4 occupancies shall comply with the requirements of Sections 408.10.1 through 408.10.5 and Sections 401 through 406.
- **IFC 408.10.1 Fire safety and evacuation plan.** The fire safety and evacuation plan required by Section 404 shall include special staff actions, including fire protection procedures necessary for residents, and shall be amended or revised upon admission of a resident with unusual needs.
- **IFC 408.10.2 Staff training.** Employees shall be periodically instructed and kept informed of their duties and responsibilities under the plan. Such instruction shall be reviewed by the staff at least every two months. A copy of the plan shall be readily available at all times within the facility.
- **IFC 408.10.3 Resident training.** Residents capable of assisting in their own evacuation shall be trained in the proper actions to take in the event of a fire. The training shall include actions to take if the primary escape route is blocked. Where the resident is given rehabilitation or habilitation training, training in fire prevention and actions to take in the event of a fire shall be a part of the rehabilitation training program. Residents shall be trained to assist each other in case of fire to the extent their physical and mental abilities permit them to do so without additional personal risk.
- **IFC 408.10.4 Drill frequency.** Emergency evacuation drills shall be conducted at least six times per year, two times per year on each shift. In addition to the evacuation drills in Table 405.2, employees shall participate in an additional 6 drills per year, two times on each shift. Twelve drills with all occupants shall be conducted in the first year of operation. Drills are not required to comply with the time requirements of Section 405.4.
- **IFC 408.10.5 Resident participation.** Emergency evacuation drills shall involve the actual evacuation of residents to a selected assembly point and shall provide residents with

experience in exiting through all required exits. All required exits shall be used during emergency evacuation drills.

Exception: Actual exiting from windows shall not be required. Opening the window and signaling for help shall be an acceptable alternative.

Reason: The intent is to clarify the requirements for Group I-1, I-4 and R-4 fire and safety evacuation plans and drill requirements. Table 405.2 is expanded to indicate clearly when employees and residents/children are required to participate in the drills. Group I-1 and R-4 require resident's participation for 6 drills a year (common practice). The Group I-4 should have drills consistent with Group E facilities.

Footnote a is not needed for Group E only, because this proposal moves the allowance for the fire code official to modify emergency evacuation drills for weather for all groups (i.e., 408.3.2 moved to 408.1.1).

Current footnote b does not make logical sense to reference Group R-4 drill participation for residents for Group I facilities. The requirement has been specifically addressed in the appropriate use group section.

Revisions to current footnote d is a clarification for dorms vs. apartments.

Group I-1, must use the provisions in Section 404 in addition to the concerns specific to Group I-1. In Section 408.5.4, staff is required to have additional practice drills. This will equal what was in the table for staff to do quarterly drills on each shift. Section 408.5.5 resident participation is coordinated with Group R-4 language in Section 408.10.5.

In Section 408.10.4, staff is required to have additional practice drills. This will equal what was in the table for staff to do quarterly drills on each shift.

#12 Intercommunication between floor openings – Coordinate with Adhoc Fire #3

IBC 404.5 Smoke control. A smoke control system shall be installed in accordance with Section 909.

Exception: In other than Group I-2 and Group I-1, Condidtion 2, smoke control is not required for atriums that connect only two stories.

Reason: The Adhoc Healthcare committee has a propos to require smoke control for 2 story atriums in Group I-2 due to concerns about smoke compartmentation. The CTC care committee would like to include the new Group I-1, Condition 2 based on the same theory of protection.

#13 Convalescent Facilities – Coordination with Adhoc Fire #6

308.3 Institutional Group I-1. This occupancy shall include buildings, structures or portions thereof for more than 16 persons who reside on a 24 hour basis in a supervised environment and receive *custodial care*. The persons receiving care are capable of self preservation. This group shall include, but not be limited to, the following:

Alcohol and drug centers
Assisted living facilities
Congregate care facilities
Convalescent facilities
Group homes
Halfway houses
Residential board and custodial care facilities
Social rehabilitation facilities

Reason: The term 'convalescent home' is being currently being incorrectly used in IMC Table 403.3 as a Group I-2 facility. There is a proposal to delete the term from Table 403.3. This term is outdated and should be deleted.

Still on the table:

Scope of <5 care facilities not currently in IRC

- Changes for K-tags from Adhoc Health
 - K41 Door size (existing retrofit)
 - K44 Size of refuge areas (alterations)
 - K45 Means of egress illumination (new)
 - K106 Generator (new)
 - K147 Electrical equipment (new)
 - o K17, K18, K37, K39, K42 existing retrofit still in process
- In doing a search for the term 'board and care', staff found the following:

IFC SECTION 805 UPHOLSTERED FURNITURE AND MATTRESSES IN NEW AND EXISTING BUILDINGS

IFC 805.1 Group I-1, board and care facilities Condition 2. The requirements in Sections 805.1.1 through 805.1.2 shall apply to board and care facilities classified in Group I-1, Condition 2.

IFC 805.1.1 Upholstered furniture. Newly introduced upholstered furniture shall meet the requirements of Sections 805.1.1.1 through 805.1.1.3.

IFC 805.1.1.1 Ignition by cigarettes. Newly introduced upholstered furniture shall be shown to resist ignition by cigarettes as determined by tests conducted in accordance with one of the following:

- Mocked-up composites of the upholstered furniture shall have a char length not exceeding 1.5 inches (38 mm) when tested in accordance with NFPA 261.
- 2. The components of the upholstered furniture shall meet the requirements for Class I when tested in accordance with NFPA 260.

IFC 805.1.1.2 Heat release rate. Newly introduced upholstered furniture shall have limited rates of heat release when tested in accordance with ASTM E 1537 or California Technical Bulletin 133, as follows:

- 1. The peak rate of heat release for the single upholstered furniture item shall not exceed 80 kW.
 - **Exception:** Upholstered furniture in rooms or spaces protected by an approved automatic sprinkler system installed in accordance with Section 903.3.1.1.
- 2. The total energy released by the single upholstered furniture item during the first 10 minutes of the test shall not exceed 25 megajoules (MJ). **Exception:** Upholstered furniture in rooms or spaces protected by an approved automatic sprinkler system installed in accordance with Section 903.3.1.1.

IFC 805.1.2 Mattresses. Newly introduced mattresses shall meet the requirements of Sections 805.1.2.1 through 805.1.2.3.

IFC 805.1.2.1 Ignition by cigarettes. Newly introduced mattresses shall be shown to resist ignition by cigarettes as determined by tests conducted in

accordance with DOC 16 CFR Part 1632 and shall have a char length not exceeding 2 inches (51 mm).

IFC 805.1.2.2 Heat release rate. Newly introduced mattresses shall have limited rates of heat release when tested in accordance with ASTM E 1590 or California Technical Bulletin 129, as follows:

- The peak rate of heat release for the single mattress shall not exceed 100 kW.
 - **Exception:** Mattresses in rooms or spaces protected by an *approved* automatic sprinkler system installed in accordance with Section 903.3.1.1.
- 2. The total energy released by the single mattress during the first 10 minutes of the test shall not exceed 25 MJ.
 - **Exception:** Mattresses in rooms or spaces protected by an *approved automatic sprinkler system* installed in accordance with Section 903.3.1.1.

IFC 805.1.2.3 Identification. Mattresses shall bear the label of an *approved* agency, confirming compliance with the requirements of Sections 805.2.2.1 and 805.2.2.2.